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FINANCIAL

Forward-Looking Statements. Any statements included in this Annual Report that are not historical facts, including without limitation statements regarding operations, strategic direction and financial results, are forward-looking statements within the meaning of applicable securities laws. Such statements are subject to numerous risks and uncertainties, including without limitation those set forth on pages 15–20 of this Annual Report, that could cause actual results to differ materially from those projected or anticipated. Each forward-looking statement speaks only as of the date of this Annual Report and we undertake no obligation to update or revise any such statement.

Dear Shareholders,

In 2006, Cornell Companies demonstrated progress both operationally and financially. Across the business, we built upon process improvements initiated in 2005 not only to deliver stronger financial results during the year, but also to create platforms for growth and reduce risk for the future.

Let me highlight some of the achievements made in 2006 in each of our operating segments.

- In our Adult Secure division, we activated two new facilities on time, on budget and on scope: the 1,300-bed Moshannon Valley Correctional Center in Pennsylvania for the Federal Bureau of Prisons (BOP), and the 360-bed Mesa Verde Community Correctional Facility in California for the California Department of Corrections and Rehabilitation. During the year, we also successfully competed for the BOP's Criminal Alien Requirement – 6 contract, which will now enable us to increase the size of our Big Spring Correctional Center in Texas to approximately 3,500 beds. We also added a new customer, the Colorado Department of Corrections, by receiving a major contract award for a new 750-bed female facility that is scheduled to open mid-2008. Collectively, these actions will increase our capacity 40% by the end of next year from where we began 2006. Financially, our Adult Secure revenue grew to \$179 million from \$128 million (40%) and operating income to \$45 million from \$26 million (73%).
- Our Adult Community-based division continued to grow as the preeminent provider of halfway house services to the BOP. We received the BOP's first-ever performance-based community corrections contract at our Taylor Street Center in San Francisco, and we converted our Marvin Gardens Center in Los Angeles from a state customer to the BOP. Meanwhile, we grew revenue to \$66 million from \$63 million (5%) and operating income to \$13 million from \$12 million (6%).
- Our Abraxas Youth & Family Services business continued to improve operationally. Among the more significant accomplishments in this area, we re-opened the Cornell Abraxas Academy in New Morgan, Pennsylvania during the fourth quarter, ending four years of dormancy at this facility. At a tactical level, we filled empty capacity across the division and added new customers at several of our facilities, and also exited two programs where the financial returns did not justify the operational effort. However, we were not able to successfully fill our vacant San Antonio, Texas youth facility, which prevented us from achieving our economic objectives. Revenue declined to \$116 million from \$119 million (3%), and operating income declined to \$13 million from \$14 million (8%).

Looking ahead to 2007, we continue to focus our attention on the five dimensions of performance that I introduced to you in my 2004 annual letter.

- *Operating Excellence.* In 2006, we continued to focus on improving the quality of service delivered to our customers. While we encountered challenges on this front in each of our divisions, we believe we are progressing toward our service quality goals.

Across the entire company, we redesigned the process by which we track, report and transfer lessons learned from critical incidents. We have also made progress in traditional measures, as demonstrated at our Big Spring Correctional Center, where we passed an audit from the American Correctional Association by achieving 100% compliance on mandatory requirements and 98.8% compliance on non-mandatory requirements. Specific to our Youth division, we have completed our first division-wide process redesign focused on safe crisis management, initiated an additional process redesign to transfer best practices in medications across the division, and launched a separate process redesign to make it easier for customers to do business with us.

- *Underutilized Assets.* Across the business, we improved asset utilization in 2006, reducing unfilled beds by 43% during the year — most notably, at our Regional Correctional Center. In addition, we better positioned ourselves for future reductions in unutilized beds by re-opening the Cornell Abraxas Academy. In 2007, we will maintain our focus on reducing unfilled beds across the organization.


- *Capital Effectiveness.* Our successful activation of the Moshannon Valley and Mesa Verde facilities in 2006 represents progress in our ability to selectively and effectively deploy capital. In 2007, we plan to invest approximately \$38 million in capital projects at our Big Spring Correctional Center, which will expand under the Criminal Alien Requirement – 6 procurement, and at our D. Ray James Prison, which will add a 300-bed unit for the U.S. Marshals Service. We expect to complete all of these projects within budget, scope and deadline.
- *Portfolio Management.* In 2006, we continued to restructure our portfolio of programs. The most difficult decision we made this year was to cancel our contract with the Oklahoma Department of Corrections at our Great Plains Correctional Facility. Despite good faith negotiations by both parties, we were unwilling to accept a multi-year contract at a per diem rate that would not allow us to properly staff the facility and earn an acceptable rate of return on our investment. At the time this letter goes to press, we have not reached terms with either another customer or Oklahoma to use this facility. Although we remain confident in the long-term prospects for the facility given demand for corrections beds across the country, we expect that 2007 will prove an exceptionally challenging year with respect to the economics of this facility.
- *Operating Efficiency.* We continued to improve operating efficiency during 2006, growing our operating income margin to 12.4% from 9.0% in 2005. In addition to the facility-level improvements that drive this metric, we also reduced general and administrative expenses as a percent of revenue by over half a percent. Our challenge in 2007 is to seek opportunities to improve not only the utilization of our facilities, but also the economics of our operations.

Lastly, I'd like to address two significant events that have occurred at a corporate level in the past year. First, let me comment on the strategic review process that we have now completed. Over the course of the second through fourth quarters of 2006, we worked with independent legal and financial advisers to conduct a thorough and fair strategic review process, ultimately entering into a merger agreement with a private equity firm. In January 2007, our shareholders rejected the merger and voiced their desire for Cornell to continue operating as a publicly traded company. We recognize the collective vote of confidence in our business and in our management team, and are committed to continuing our efforts for improvement and growth.

Also in the corporate arena, we have experienced recent changes in the membership of our board of directors. During the first quarter of 2007, both Tom Hudson and Leon Clements resigned their seats. We also announced the election of Andrew Jones to our board, as well as our intent to nominate Max Batzer to the board at our upcoming Annual Meeting of Shareholders. The board and I wish to thank Tom and Leon, as well as Sally Walker, who will not seek re-election, for their contributions to our business during their tenure. Meanwhile, we look forward to introducing representatives from two long-time Cornell shareholders onto our board and value the perspectives they bring to our plans to position the company for future growth. We feel this opportunity to further infuse our board with shareholder representatives will help us in our efforts to deliver improved shareholder value.

We move into 2007 with a continued focus on improving operations, capturing incremental growth, and increasing shareholder value.

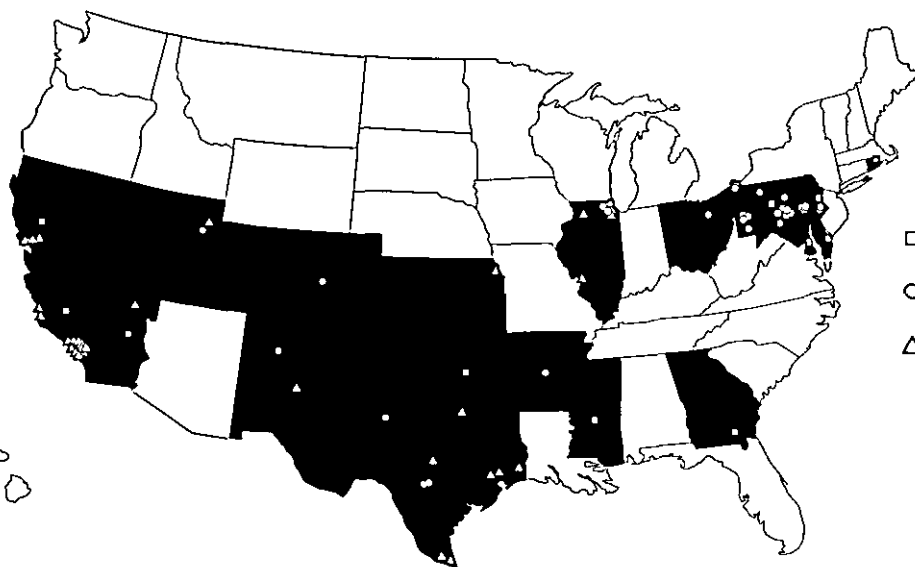
Sincerely,



James E. Hyman
Chairman and CEO

Cornell's National Footprint

(As of December 31, 2006)



- Adult Secure Institutions
- Juvenile Facilities
- △ Adult Community-based Facilities

Adult Secure Institutions

	Location	Gender	Total Capacity
Baker Community Correctional Facility	Baker, CA	Male	262
Big Spring Correctional Center	Big Spring, TX	Male	2,646
D. Ray James Prison	Folkston, GA	Male	1,640
Donald W. Wyatt Detention Center	Central Falls, RI	Male	357
Great Plains Correctional Facility	Hinton, OK	Male	766
Leo Chesney Community Correctional Facility	Live Oak, CA	Female	200
Mesa Verde Community Correctional Facility	Bakersfield, CA	Male	360
Moshannon Valley Correctional Center	Philipsburg, PA	Male	1,300
Regional Correctional Center	Albuquerque, NM	Male/Female	970
Walnut Grove Youth Correctional Facility	Walnut Grove, MS	Male	941
Adult Secure Institutions (10)			9,442

Juvenile Facilities

	Location	Gender	Total Capacity
Alexander Youth Services Center	Alexander, AR	Male/Female	143
Contact	Wauconda, IL	Female	51
Cornell Abraxas I	Marienville, PA	Male	274
Cornell Abraxas II	Erie, PA	Male	23
Cornell Abraxas III	Pittsburgh, PA	Male	24
Cornell Abraxas Academy	New Morgan, PA	Male/Female	214
Cornell Abraxas Center for Adolescent Females	Pittsburgh, PA	Female	108
Cornell Abraxas of Ohio	Shelby, OH	Male	108
Cornell Abraxas Parenting Academy	Harrisburg, PA	Male/Female	36
Cornell Abraxas Youth Center	South Mountain, PA	Male/Female	72
Delaware Community Programs	Milford, DE	Male/Female	66
DuPage Adolescent Center	Hinsdale, IL	Male	38
Erie Residential Behavioral Health Program	Erie, PA	Female	17
Hector Garza Residential Treatment Center	San Antonio, TX	Male/Female	122
Harrisburg Day Treatment	Harrisburg, PA	Male/Female	45
Jos-Arz Academy	Washington, DC	Male/Female	70
Leadership Academy/A.C.T.S. Program	Harrisburg, PA	Male/Female	400
Leadership Development Program	South Mountain, PA	Male/Female	120
Lebanon Alternative Education	Lebanon, PA	Male/Female	225

continued on next page

Juvenile Facilities, continued	Location	Gender	Total Capacity
Lehigh Valley Community Programs	Lehigh Valley, PA	Male/Female	60
Non-Residential Detention/Non-Residential Treatment	Harrisburg, PA	Male/Female	91
Philadelphia Alternative Education	Philadelphia, PA	Male/Female	165
Philadelphia Community-based Programs	Philadelphia, PA	Male/Female	71
Psychosocial Rehabilitation Unit	Erie, PA	Male	13
Reading Alternative School	Reading, PA	Male/Female	200
Salt Lake Valley Detention Center	Salt Lake City, UT	Male/Female	160
Schaffner Youth Center	Steelton, PA	Male/Female	63
Southern Peaks Regional Treatment Center	Cañon City, CO	Male/Female	160
State Reintegration Program	Harrisburg, PA	Male/Female	225
Texas Adolescent Treatment Center	San Antonio, TX	Male/Female	124
Woodridge	Woodridge, IL	Male	163
WorkBridge	Pittsburgh, PA	Male/Female	600
Juvenile Facilities (32)			4,251

Adult Community-based Facilities	Location	Gender	Total Capacity
Alhambra City Jail	Alhambra, CA	Male/Female	67
Baldwin Park City Jail	Baldwin Park, CA	Male/Female	32
Beaumont Transitional Treatment Center	Beaumont, TX	Male/Female	180
Cordova Center	Anchorage, AK	Male/Female	192
Dallas County Judicial Treatment Center	Wilmer, TX	Male/Female	300
Dixon Correctional Center	Dixon, IL	Male	68
Downey City Jail	Downey, CA	Male/Female	30
East St. Louis	East St. Louis, IL	Male/Female	164
El Monte Center	El Monte, CA	Male/Female	55
Garden Grove City Jail	Garden Grove, CA	Male/Female	16
Grossman Center	Leavenworth, KS	Male/Female	150
Las Vegas Community Correctional Center	Las Vegas, NV	Male/Female	100
Leidel Comprehensive Sanction Center	Houston, TX	Male/Female	190
LifeWorks	Joliet, IL	Male/Female	116
Lincoln County Detention Center	Carrizozo, NM	Male/Female	144
Marvin Gardens Center	Los Angeles, CA	Male	52
McCabe Center	Austin, TX	Male/Female	90
Mid Valley House	Edinburg, TX	Male/Female	96
Midtown Center	Anchorage, AK	Male/Female	32
Montebello City Jail	Montebello, CA	Male/Female	39
Northstar Center	Fairbanks, AK	Male/Female	135
Oakland Center	Oakland, CA	Male/Female	61
Ontario City Jail	Ontario, CA	Male/Female	25
Parkview Center	Anchorage, AK	Male/Female	112
Reality House	Brownsville, TX	Male/Female	66
Reid Community Residential Facility	Houston, TX	Male	500
Salt Lake City Center	Salt Lake City, UT	Male/Female	78
Seal Beach City Jail	Seal Beach, CA	Male/Female	38
Seaside Center	Nome, AK	Male/Female	48
SCI Outpatient — Anaheim	Anaheim, CA	Male/Female	300
SCI Outpatient — Lake Forest	Lake Forest, CA	Male/Female	200
SCI Outpatient — San Luis Obispo	San Luis Obispo, CA	Male/Female	50
SCI Outpatient — Santa Maria	Santa Maria, CA	Male/Female	50
SCI Outpatient — Stockton	Stockton, CA	Male/Female	300
Southwood	Chicago, IL	Male/Female	549
Taylor Street Center	San Francisco, CA	Male/Female	177
Tundra Center	Bethel, AK	Male/Female	85
Adult Community-based Facilities (37)			4,887

TOTAL FACILITIES AND SERVICE CAPACITY (79) **18,580**

**UNITED STATES
SECURITIES AND EXCHANGE COMMISSION**
Washington, DC 20549

FORM 10-K

(Mark One)

☒ **ANNUAL REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934**

For fiscal year ended December 31, 2006

OR

☐ **TRANSITION REPORT PURSUANT TO SECTION 13 OR 15(d) OF THE SECURITIES EXCHANGE ACT OF 1934**

For the transition period from _____ to _____

Commission File Number 1-14472

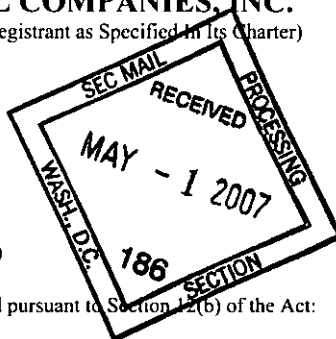
CORNELL COMPANIES, INC.

(Exact Name of Registrant as Specified in Its Charter)

Delaware
(State or Other Jurisdiction
of Incorporation or Organization)

1700 West Loop South, Suite 1500, Houston, Texas
(Address of Principal Executive Offices)

Registrant's telephone number, including area code: (713) 623-0790



76-0433642
(I.R.S. Employer
Identification No.)

77027
(Zip Code)

Securities registered pursuant to Section 12(b) of the Act:

Title of Each Class	Name of Each Exchange on Which Registered
Common Stock, \$.001 par value per share	New York Stock Exchange
Preferred Stock Purchase Rights	New York Stock Exchange

Securities registered pursuant to Section 12(g) of the Act: None

Indicate by check mark if the registrant is a well-known seasoned issuer, as defined in Rule 405 of the Securities Act.
Yes ☐ No ☒

Indicate by check mark if the registrant is not required to file reports pursuant to Section 13 or Section 15(d) of the Act.
Yes ☐ No ☒

Indicate by check mark whether the registrant (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the Registrant was required to file such reports), and (2) has been subject to such filing requirements for the past 90 days. Yes ☒ No ☐

Indicate by check mark if disclosure of delinquent filers pursuant to Item 405 of Regulation S-K (229.405 of this Chapter) is not contained herein, and will not be contained, to the best of Registrant's knowledge, in definitive proxy or information statements incorporated by reference in Part III of this Form 10-K or any amendment to this Form 10-K. ☐

Indicate by check mark whether the registrant is a large accelerated filer, an accelerated filer, or a non-accelerated filer.

See definition of "accelerated filer and large accelerated filer" in Rule 12b-2 of the Exchange Act. Check one.

Large accelerated filer ☐

Accelerated filer ☒

Non-accelerated filer ☐

Indicate by check mark whether the registrant is a shell company (as defined in Rule 12b-2 of the Exchange Act). Yes ☐ No ☒

The aggregate market value of voting stock held by non-affiliates of the registrant was \$177,696,845 on June 30, 2006. The registrant has 14,064,108 shares of common stock outstanding on March 9, 2007.

Documents Incorporated by Reference

The information required by Part III of this Report, to the extent not set forth herein, is incorporated by reference from the registrant's definitive proxy relating to its Annual Meeting of Stockholders to be held in 2007, which definitive proxy statement will be filed with the Securities and Exchange Commission within 120 days after the end of the fiscal year to which this Report relates.

Cornell Companies, Inc.

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PART I

ITEM 1. BUSINESS

Company Overview

Cornell Companies, Inc. was incorporated in Delaware in 1996. We provide correction, detention, education, rehabilitation and treatment services for adults and juveniles. We partner with federal, state, county and local government agencies to deliver quality, cost-efficient programs that we believe enable our customers to save taxpayers' money. Our customers include the Federal Bureau of Prisons (BOP), Bureau of Immigration and Customs Enforcement (ICE), U.S. Marshals Service (USMS), various state Departments of Corrections, and city, county and state Departments of Human Services.

Cornell offers services in structured and secure environments throughout three operating divisions: (1) adult secure institutions and detention centers; (2) juvenile justice, educational and treatment programs; and (3) adult community-based corrections and treatment programs. Cornell, through predecessor entities, began operating in juvenile operations in 1973, adult community-based programs in 1974, and adult secure operations in 1984. See Note 16 to the Consolidated Financial Statements in Item 8 of this report for a discussion concerning our operating segments.

As of December 31, 2006, we operated 76 facilities among the three business lines, representing a total operating service capacity of 18,356. We also had three facilities that were vacant, representing additional service capacity of 224. Service capacity is comprised of the number of beds currently available for service or available upon completion of construction or renovation of residential facilities and the average program capacity of non-residential community-based programs. Our facilities are located in 17 states and the District of Columbia.

Additional information about Cornell can be found on our website, www.cornellcompanies.com. We make available on our website, free of charge, access to our Form 10-K, Form 10-Q, Form 8-K, and all amendments to these reports as soon as reasonably practicable after such materials are electronically filed with the Securities and Exchange Commission (SEC). Alternatively, reports filed with the SEC may be viewed or obtained at the SEC Public Reference Room in Washington, D.C., or the SEC's website, www.sec.gov. Information provided on our website or on the SEC's website is not part of this Form 10-K.

Each of our Board of Directors' standing committee charters, our corporate governance guidelines and our policy of business conduct are available on our website or, upon request, in print, free of charge. We will post on our website all waivers to or amendments of our policy of business conduct, which are required to be disclosed by applicable law and rules of the New York Stock Exchange (NYSE) listing standards.

Company Operations

We provide a continuum of care to adults and juveniles in institutional, residential, and community-based settings. Regardless of service line, each of our facilities emphasizes the importance of engaging in the community as a productive, responsible citizen. In many of our adult secure institutions, we offer vocational training curricula, as well as literacy and General Equivalency Diploma (GED) programs. In our adult community-based programs, we offer job placement services, instruction on personal finance management, and other skill-based training. In most of our juvenile facilities, we provide family counseling services and behavioral counseling. In facilities throughout the organization, we provide drug and alcohol counseling for our clients.

We operate our facilities and programs under the framework of our Seven Key Principles of Care®. These principles state that our operations must maintain the safety and security of our clients, our employees, and the local community. In addition, the principles require that we hold the individuals in our care accountable for their actions and expect them to assume responsibility. Furthermore, we expect our employees to act as role models, to communicate effectively and professionally, and to treat our clients with dignity and respect. Finally, our principles call for us to manage physically clean and appropriately maintained facilities that are safe and conducive to an environment of care.

Quality of Operations

We operate our facilities in accordance with both company and facility-specific policies and procedures. Where required by contract or otherwise deemed appropriate for our service environments, these policies and procedures are designed to meet requirements set forth by independent industry oversight organizations, including the American Correctional Association (ACA), Joint Commission on Accreditation of Healthcare Organizations (JCAHO), and National Commission on Correctional Health Care (NCCHC). Standards may also be implemented to meet the requirements of state Departments of Public Welfare, Departments of Protective and Regulatory Services, and Departments of Human Services and Education. We believe that accreditation and the corresponding standards of operation enhance our ability to provide quality programs and contribute to the public's increased acceptance of our services.

Internal quality control, conducted by senior facility staff and executive officers, takes the form of periodic operational, programmatic and fiscal audits; facility inspections; regular review of logs, reports and files; and strict maintenance of personnel standards, including an active training program. Each of our facilities is further subject to periodic audits and reviews performed by our contracting agencies.

Industry and Business Line Summary

Incarceration, detention, education and treatment services for adults and juveniles have historically been provided by various government entities. In the United States, the incarcerated and sentenced populations of adults and juveniles has continued to increase while federal, state and local governments face continuing pressures to control costs and improve service quality. These trends have caused growing consideration and acceptance towards outsourcing essential government services and functions.

Services offered among our three divisions include incarceration and detention, transition from incarceration, drug and alcohol counseling and treatment, behavioral rehabilitation and treatment, vocational training and academic education for grades 3 – 12. Private-sector companies, like us, contract with government agencies to deliver these services, often at the same or higher quality and for a lower cost than what the agency can otherwise provide. Although outsourcing such essential services has historically faced opposition in the U.S., public and government acceptance has increased as standards of service improve and cost savings are documented. As government agencies face fiscal budget constraints, outsourcing to private providers can offer economically positive alternatives. Publications have documented savings from privatized incarceration in the States of Texas, Mississippi, and California – all states in which we operate. In addition, as a cost relief measure, government agencies have sought alternatives to incarceration, including reentry, education, substance abuse and behavioral health programs – all of which are services we provide.

Outsourcing has a longer history in the juvenile justice and adult community-based corrections sectors of the industry. Increasingly, states, counties and local governments have used both for-profit and not-for-profit organizations to meet the needs of troubled youth and adults reintegrating into society after a time in residential treatment or prison. Recently, governments have sought alternatives to the rising costs of incarceration for offenders who are non-violent and need treatment, education and rehabilitation. Adult community-based reentry programs as well as education, substance abuse and behavioral health programs that can successfully divert an offender from prison address this need.

Adult Secure Institutional Services

The Bureau of Justice Statistics reports that, in 2005, while the nation's prison population grew only two percent overall, the number of inmates in private facilities increased almost nine percent. Private facilities held six percent of all state prisoners and over 14 percent of federal prisoners in 2005. Increasingly, federal and state systems are relying upon private providers to address continuously overcrowded prisons. As of December 31, 2005, the federal prison system was operating at 34 percent above capacity.

Meanwhile, heightened attention has been placed on border patrol and immigration enforcement. The President's Budget for Fiscal Year 2008 provides \$2.2 billion to support detention and removal efforts – sustaining last year's 42 percent increase over Fiscal Year 2006. Included in this initiative are plans for 950 new detention beds, in addition to the 6,700 new beds contemplated in the Fiscal Year 2007 budget. Also included in the Fiscal Year 2008 budget is an allocation of \$3.5 billion for the Border Patrol (an increase of 27 percent over the Fiscal Year 2007 budget), including funding for 3,000 new agents.

We believe that our adult secure service line is well positioned to respond to these marketplace conditions. We provide low- to maximum-security incarceration and detention services. In doing so, we ensure public safety through the operation of a physically secure environment, which entails, among other security and safety measures, a routine patrol of the premises by trained correctional officers, alarmed fencing and razor wire, and centralized monitoring of activity via closed circuit camera systems. While incarcerated, offenders are offered a variety of educational, counseling and vocational programs aimed at providing a successful return to the community and a subsequent reduction in recidivism.

As of December 31, 2006, we operated 10 adult secure facilities with an aggregate service capacity of 9,442. Within the division, we offer the following:

- Low- to maximum-security incarceration and detention
- Confinement of juveniles adjudicated as adults
- Facility design, construction and operation
- Use of modern security technology, including electronic controls and surveillance equipment
- Education courses, including preparation and testing for the GED, English as a Second Language classes, and Adult Basic Education (ABE)
- Holistic healthcare services, including medical, dental, vision, psychiatric, and individual and group counseling services
- Substance abuse counseling
- Life skills training, including anger management, hygiene, personal finance, employment and housing issues, and parenting skills
- Religious opportunities and culturally sensitive programs
- Food and laundry service
- Recreational activities, including exercise programs

Juvenile Justice, Educational and Treatment Services

The juvenile justice industry sector includes residential, detention, shelter care, and community-based services, along with educational, rehabilitation and treatment programs. This sector is highly fragmented with several thousand providers operating across the country. Most of the private providers are small and operate in specific geographic areas.

According to the Office of Juvenile Justice and Delinquency Prevention, approximately 2.2 million juveniles were arrested in 2003 (the most recent year for which data is available). Within the juvenile justice system, as of 2002, 16% of publicly- managed youth facilities operated at capacity, and another 15% operated above capacity. Juvenile justice issues present a growing area of concern for many states due to the number of youth within the judicial system, as well as the related annual expenditures for placement and treatment. A Columbia University study suggests that annual spending on the juvenile justice system is at least \$14 billion. Partnerships with private providers such as Cornell can provide quality alternatives for care. In 2003, of the nearly 97,000 juveniles assigned to residential facilities in the U.S., over 30 percent were placed with private providers. In fact, from 1997 to 2003, while the overall residential population of juvenile offenders decreased 8 percent, the number housed in private facilities increased by 3 percent.

Beyond addressing capacity issues within the juvenile justice system, states are also facing challenges posed by the unique needs of specialized juvenile populations, such as those with mental health issues. In a 2004 study, the National Mental Health Association reported that the prevalence of youth in the juvenile justice system with mental disorders was as high as 60 percent, as compared to 22 percent in the general population. The study also noted that, for those youth who received treatment, the recidivism rate was as much as 25 percent lower than untreated children and teens in study control groups.

We believe that our juvenile services division is uniquely equipped to address the issues currently facing the juvenile justice system. We provide a broad array of services to youth, typically between the ages of 10 and 17, in residential and community-based settings. The programs and services provided at our facilities are designed to rehabilitate juveniles, hold them accountable for their actions and behaviors, and help them successfully reintegrate back into the community. An underlying principle of our juvenile programming is the Balanced and Restorative Justice ("BARJ") model, which provides a restorative component to the victim, be it an individual, family, or community. The use of the BARJ model, in connection with our Seven Key Principles of Care®, emphasizes accountability, competency development and community protection.

As of December 31, 2006, we operated 18 residential facilities and 12 non-residential community-based programs within our juvenile services division, representing operating service capacity of 4,059. We also had two vacant facilities with a service capacity of 192. Within the division, we offer the following:

- Diverse treatment settings, including physically-secure, staff-secure, and community-based
- Specialized treatment for unique populations, including females, drug addicts, sex offenders, fire starters, and families
- Accredited alternative and special education services
- Wilderness training programs and nationally accredited ropes course challenges
- Individualized treatment planning and case management
- Individual, group and family counseling and therapy, cognitive behavior therapy and stress and anger management instruction
- Substance abuse counseling and treatment, relapse prevention and education
- Life skills training, including hygiene, personal finance, employment and housing issues, and parenting skills
- Holistic healthcare services including medical, dental, behavioral health and psychiatric services
- Recreational activities, including exercise programs

Adult Community-Based Corrections and Treatment Services

Community-based corrections services involve the supervision of adult parolees and probationers. Parolees are persons who have served time in a correctional facility and have been released due to either mandatory conditional release or a parole board decision. Probationers have been charged with a crime but sentenced to probation in lieu of incarceration. Services provided to parolees and probationers include temporary housing, employment assistance, anger management instruction, personal finance management training, academic opportunities, vocational training and substance abuse or addiction counseling. The highest populations of community corrections are located in Texas and California, who collectively supervise 21 percent of all parolees and probationers in the U.S., and where some of Cornell's largest facilities in the division are located.

As of year-end 2005, the Bureau of Justice Statistics reports that over 4.9 million adults were supervised on probation or parole, up slightly from the prior year. Of this population, 43 percent of probationers were convicted of drug or alcohol-related violations, and 37 percent of parolees were convicted for drug offenses. This population requires substance abuse counseling and treatment to help them successfully re-enter their communities and remain out of the criminal justice system.

Community-based treatment services include both residential and outpatient substance abuse programs. Services include short-term and long-term residential care, counseling, HIV services, DUI services, detoxification and methadone maintenance. According to the 2005 National Survey of Substance Abuse Treatment Services, for-profit substance abuse treatment facilities treated 28 percent of all clients and comprised 27 percent of all facilities. Clients in these programs can be self-admitted or referred by a local or state agency.

We believe that our adult community-based programs provide positive environments of care for both corrections and treatment clients. The market is fragmented with providers located across the country. Whereas most providers in the industry are small and have limited geographic reach, Cornell offers a national presence with locations in large urban areas, as well as suburban and rural settings. The adult community-based programs provide an alternative to incarceration and a focus on transitioning offenders from a correctional facility back into society. Through a system of education, employment training, treatment, monitoring and accountability, clients are given the necessary tools to make positive life choices that can reduce the incidence of recidivism.

As of December 31, 2006, we operated 27 residential community-based facilities and 9 non-residential community-based programs with a combined total service capacity of 4,855. We also had one vacant facility with a service capacity of 32. Within the division, we offer the following:

- Minimum-security and staff-secure residential services
- Home confinement and electronic monitoring
- Substance-abuse counseling and treatment, including detoxification, testing, 12-step programs and relapse prevention services

- Employment training and assistance
- Education, including preparation and testing for the GED, ABE, computer courses, college-level courses and access to libraries
- Vocational training
- Individual, group and family counseling and therapy, cognitive behavior therapy and stress and anger management instruction
- Life skills training, including hygiene, personal finance, housing issues, and parenting skills
- Municipal jail management

Facilities

At December 31, 2006, we operated 76 facilities. Additionally, we had three vacant facilities. In addition to providing management services, we develop, design and/or construct many of our facilities.

Either through outright ownership or long-term leases, we control operating facilities representing a large majority of our revenues. We believe that such control increases the likelihood of contract renewal, allows us to expand existing facilities and thereby realize economies of scale, and enhances our ability to win new contracts and control repair costs. In addition, we believe that long-term control of our operating facilities allows us to better manage cost-escalation pressures.

The following table summarizes certain additional information with respect to our facilities as of December 31, 2006. As indicated, the majority of the facilities to which we provide services are either owned or leased under long-term leases, which are generally under terms ranging from one to 45 years.

<u>Facility Name and Location</u>	<u>Total Service Capacity (1)</u>	<u>Initial Contract Date (2)</u>	<u>Company Owned/ Leased or Managed (3)</u>
<i>Adult Secure Institutional Facilities:</i>			
Baker Community Correctional Facility			
Baker, California.....	262	1987	Owned
Big Spring Correctional Center			
Big Spring, Texas	2,646	(4)	Leased(5)
D. Ray James Prison			
Folkston, Georgia	1,640	1998	Leased(5)
Donald W. Wyatt Detention Center			
Central Falls, Rhode Island.....	357	1992	Managed
Great Plains Correctional Facility			
Hinton, Oklahoma.....	766	(6)	Leased(5)
Leo Chesney Community Correctional Facility			
Live Oak, California	200	1988	Leased
Mesa Verde Community Correctional Facility			
Bakersfield, California.....	360	2006	Leased
Moshannon Valley Correctional Center			
Philipsburg, Pennsylvania.....	1,300	2006	Owned
Regional Correctional Center			
Albuquerque, New Mexico.....	970	2004(7)	Leased
Walnut Grove Youth Correctional Facility			
Walnut Grove, Mississippi	941	2004	Managed
<i>Juvenile Justice, Educational and Treatment Facilities:</i>			
<i>Residential Facilities</i>			
Alexander Youth Services Center			
Alexander, Arkansas.....	143	2001	Managed
Contact			
Wauconda, Illinois.....	51	(8)	Owned
Cornell Abraxas Academy			
New Morgan, Pennsylvania.....	214	(9)	Owned
Cornell Abraxas I			
Marienville, Pennsylvania	274	1973	Leased(5)
Cornell Abraxas II			
Erie, Pennsylvania	23	1974	Owned
Cornell Abraxas III			
Pittsburgh, Pennsylvania.....	24	1975	Owned
Cornell Abraxas Center for Adolescent Females			
Pittsburgh, Pennsylvania.....	108	1989	Owned
Cornell Abraxas of Ohio			
Shelby, Ohio	108	1993	Leased(5)
Cornell Abraxas Youth Center			
South Mountain, Pennsylvania	72	1999	Leased

***Juvenile Justice, Educational and Treatment Facilities:
Residential Facilities (Continued)***

DuPage Adolescent Center Hinsdale, Illinois.....	38	(8)	Owned
Erie Residential Behavioral Health Program Erie, Pennsylvania	17	1999	Owned
Hector Garza Residential Treatment Center San Antonio, Texas.....	122	(10)	Leased(5)
Jos-Arz Academy Washington, D.C.	70	(11)	Leased
Leadership Development Program South Mountain, Pennsylvania	120	1994	Leased
Psychosocial Rehabilitation Unit Erie, Pennsylvania	13	1994	Owned
Salt Lake Valley Detention Center Salt Lake City, Utah	160	1996	Managed
Schaffner Youth Center Steelton, Pennsylvania	63	2001	Managed
Southern Peaks Regional Treatment Center Canon City, Colorado	160	2004	Owned
Texas Adolescent Treatment Center San Antonio, Texas.....	124	2003	Owned
Woodridge Woodridge, Illinois	163	(8)	Owned

***Juvenile Justice, Educational and Treatment Facilities:
Non-Residential Facilities***

Cornell Abraxas Parenting Academy Harrisburg, Pennsylvania.....	36	1999	Leased
Delaware Community-Based Programs Milford, Delaware.....	66	1994	Leased
Harrisburg Day Treatment Harrisburg, Pennsylvania.....	45	1996	Leased
Leadership Academy/ACTS Program Harrisburg, Pennsylvania.....	400	2001	Managed
Lebanon Alternative Education Lebanon, Pennsylvania	225	2004	Managed
Lehigh Valley Community-Based Programs Lehigh Valley, Pennsylvania	60	1992	Leased

***Juvenile Justice, Educational and Treatment Facilities:
Non-Residential Facilities (Continued)***

Non-Residential Detention/Non-Residential Treatment			
Harrisburg, Pennsylvania.....	91	1999	Leased
Philadelphia Alternative Education			
Philadelphia, Pennsylvania.....	165	2004	Managed
Philadelphia Community-Based Programs			
Philadelphia, Pennsylvania.....	71	1992	Owned
Reading Alternative Education			
Reading, Pennsylvania.....	200	2005	Leased
State Reintegration Program			
Harrisburg, Pennsylvania.....	225	1991	Managed
WorkBridge			
Pittsburgh, Pennsylvania.....	600	1994	Leased

***Adult Community-Based Corrections and Treatment Facilities:
Residential Facilities***

Beaumont Transitional Treatment Center			
Beaumont, Texas.....	180	2002	Owned(12)
Cordova Center			
Anchorage, Alaska.....	192	1985	Leased(5)
Dallas County Judicial Treatment Center			
Wilmer, Texas.....	300	1991	Managed
El Monte Center			
El Monte, California.....	55	1993	Leased
Grossman Center			
Leavenworth, Kansas.....	150	2002	Leased(12)
Las Vegas Community Correctional Center			
Las Vegas, Nevada.....	100	2004	Owned
Leidel Comprehensive Sanction Center			
Houston, Texas.....	190	1996	Leased(5)
Lincoln County Detention Center			
Carrizozo, New Mexico.....	144	2001	Managed(12)
Los Angeles City Jails (13)			
Los Angeles Metropolitan Area, California.....	247	(13)	Managed(12)
Marvin Gardens Center			
Los Angeles, California.....	52	1981	Leased
McCabe Center			
Austin, Texas.....	90	1999	Owned(12)
Mid Valley House			
Edinburg, Texas.....	96	1998	Leased(12)
Midtown Center			
Anchorage, Alaska.....	32	1998	Owned

**Adult Community-Based Corrections and Treatment Facilities:
Residential Facilities (Continued)**

Northstar Center			
Fairbanks, Alaska	135	1990	Leased
Oakland Center			
Oakland, California.....	61	1981	Owned
Parkview Center			
Anchorage, Alaska.....	112	1993	Leased(5)
Reality House			
Brownsville, Texas	66	1998	Owned(12)
Reid Community Residential Facility			
Houston, Texas	500	1996	Leased(5)
Salt Lake City Center			
Salt Lake City, Utah	78	1995	Leased
Seaside Center			
Nome, Alaska	48	1999	Leased
Taylor Street Center			
San Francisco, California.....	177	1984	Owned
Tundra Center			
Bethel, Alaska.....	85	1986	Leased(5)

**Adult Community-Based Corrections and Treatment Facilities:
Non-Residential Facilities**

Dixon Correctional Center (14)			
Dixon, Illinois	68	2003	Managed
East St. Louis			
East St. Louis, Illinois.....	164	(8)	Leased
LifeWorks			
Joliet, Illinois	116	(8)	Leased
Sentencing Concepts (15)			
California	900	(15)	Leased(12)
Southwood			
Chicago, Illinois.....	549	(8)	Owned

- (1) Residential service capacity is comprised of the number of beds currently available for service or available upon the completion of construction or renovation of residential facilities. Non-residential service capacity is based on either contractual terms or our estimate of the number of clients to be served. We update these estimates at least annually based on the program's budget and other factors.
- (2) Date from which we, or our predecessor, have had a contract for services on an uninterrupted basis.
- (3) We do not incur any facility use costs, such as debt service, rent or depreciation for facilities that we operate under a management contract only; however, we are responsible for all other facility operating costs at these managed facilities.
- (4) The Big Spring Correctional Center was originally operated under an Intergovernmental Agreement ("IGA") that commenced in 1989 between the City of Big Spring and the BOP. On April 1, 2007, the IGA will be replaced by a direct contract between the BOP and the company. Refer to Item 7 - "Recent Developments - Big Spring Correctional Center" for further discussion concerning the Big Spring Correctional Center contract.
- (5) Facility was sold in August 2001 to Municipal Corrections Finance, L.P. ("MCF") as part of the 2001 sale and leaseback transaction as discussed in Note 14 to the consolidated financial statements in Item 8 of this report.

- (6) This facility has been operated pursuant to a one-year contract with nine one-year renewal options between the Oklahoma Department of Corrections ("OK DOC") and the Hinton Economic Development Authority, or HEDA. HEDA in turn had subcontracted the operations of this facility to the company under a 30-year operating contract with four five-year renewal options. In October 2006, HEDA provided the OK DOC with notice of intent to terminate their contract with OK DOC. Refer to Item 7 - "Significant 2006 Events - Great Plains Correctional Facility" of this report for further discussion concerning this facility and related operating contract.
- (7) We leased the Regional Correctional Center in January 2003 and renovated the facility in 2003 and 2004. The facility commenced operations in July and December of 2004 under an IGA between Bernalillo County and the USMS. In 2005, the IGA was replaced with a new contract between Bernalillo County and the U.S. Department of Justice Office of Detention Trustee, which allows for services to be provided to both the USMS and ICE. In 2006, we added contracts with Bernalillo County and the New Mexico Department of Corrections.
- (8) The Cornell Interventions programs/facilities contract with numerous agencies throughout Illinois. Initial contract dates vary by agency and range from 1974 to 1997.
- (9) We closed the Cornell Abraxas Academy (formerly the New Morgan Academy) in 2002. In October 2006, we reactivated the facility as a residential treatment center for youth sex offenders. Refer to Item 7 - "Management's Discussion and Analysis of Financial Condition and Results of Operations - Contractual Uncertainties Related to Certain Facilities - Cornell Abraxas Academy" of this report for further discussion concerning this the reactivation of this facility and the related operating contract.
- (10) We closed the Hector Garza Residential Treatment Center (formerly the Campbell Griffin Treatment Center) in the fourth quarter of 2005 and intend to reactivate this program in 2007. Refer to "Management's Discussion and Analysis of Financial Condition and Results of Operations - Contractual Uncertainties Related to Certain Facilities - Hector Garza Residential Treatment Center" in Item 7 of this report for further discussion concerning this facility.
- (11) We closed the Jos-Arz Academy in 2005 and are currently considering several options for use, including the operation of a new program.
- (12) Facility/program was acquired in April 2005 in connection with the Company's purchase of Correctional Systems, Inc. (CSI).
- (13) Los Angeles City Jails represents seven individual locations in Los Angeles, California and the surrounding area. Initial contract dates vary by agency and range from 1994-2006.
- (14) We manage a 68 bed dual diagnosis program located within the Special Treatment Center of the state-operated Dixon Correctional Center.
- (15) Sentencing Concepts represents five individual facilities in the following California locations: Anaheim, Lake Forest, San Luis Obispo, Santa Maria and Stockton. Initial contract dates vary by agency and range from 1994-2002.

Marketing and Business Development

Our principal customers are federal, state, and local government agencies responsible for adult and juvenile corrections, treatment and educational services. We manage our business development efforts to address opportunities available in all of our divisions and potential markets. While such opportunities necessarily include forming relationships with new customers, we also believe that further potential lies in the management of our existing relationships through improved bed management and through enhancements of our contract terms. From time to time, we will also evaluate opportunities for accretive acquisition.

In most instances, we pursue development opportunities through Requests for Proposal (RFPs) or Requests for Qualifications (RFQs), which are submitted in response to government agencies' solicitations for bids. The decision to respond to such solicitations is based upon several factors, including management's assessment of customer needs, the company's ability to service the needs in an operationally successful and acceptably profitable manner, and the fit of the potential program within the company's existing portfolio and strategic objectives. The solicitations generally require the bidder to demonstrate relevant operational experience. Furthermore, the response must also include descriptions of the services to be provided by the bidder and the price at which the bidder is willing to provide them. Services can include not only direct care, but also the design, construction, or renovation of the related facility.

If we believe a project described in an RFP is consistent with our strategic business plan, we will submit a proposal to the requesting agency. When responding to RFPs, we typically incur costs ranging from \$10,000 to \$100,000 per proposal. In addition, we could incur substantial costs to acquire options to lease or purchase land for a proposed facility or to lease or purchase an existing building to house a program. The preparation of a response usually requires four to 12 weeks. The award process usually takes an additional three to nine months. If new construction is required by the contract, the selected company's operation of the facility generally begins between 9 and 18 months following award announcement, although in some cases as early as four months. In instances where construction is required, our success depends, in part, upon our ability to acquire property that is not only satisfactory for programmatic needs but also that lies in a community where social opposition does not significantly impede our ability to operate. We may incur significant expenses in responding to such opposition, and our response may not be successful. In addition, we may choose not to respond to an RFP or may withdraw a submitted proposal if significant legal action or other forms of opposition are anticipated or encountered.

In addition to responding to RFPs, we also rely upon court-referrals, insurance- or managed care-referrals, and self-referrals for business growth, particularly in our juvenile and adult community-based treatment programs. In such instances, court and community liaisons play a significant role in developing our growing network of clients.

Contracts

Our facility operating contracts generally provide that we will be compensated via an occupant per diem rate, fees for treatment services, guaranteed take-or-pay terms, a fixed fee, or cost-plus reimbursement. Factors we consider in determining billing rates include (1) the specified programs provided for by the contract and the related staffing levels, (2) wage levels customary in the respective geographic area, (3) whether the proposed facility is to be leased or purchased, and (4) the anticipated average occupancy levels that we believe could reasonably be maintained. Compensation is invoiced in accordance with the applicable contract and is typically paid on a monthly basis. Some of our juvenile education contracts provide for annual payments.

We pursue new contracts that leverage our existing infrastructure and capabilities. The majority of our opportunities are other than take-or-pay contracts, which provide a fixed minimum revenue stream regardless of occupancy. All of the other types of contracts produce revenue that varies with the number of individuals housed or served, the types of services provided and/or the frequency of the service.

Competition

Because our services encompass several diverse markets, we view our competition within market segments. We believe our principal non-governmental competitors in the adult secure market are Corrections Corporation of America, Inc., The Geo Group, Inc., and Management and Training Corporation. Within our two other segments – juvenile justice, education and treatment and adult community-based corrections and treatment – we typically encounter a significantly more fragmented competitor base, which includes not only for-profit operators like ourselves but also not-for-profit organizations. Within the juvenile justice, education and treatment segment, some of our primary non-governmental competitors include ViaQuest, Youth and Family Centered Services, Securicor New Century, and Ramsay Youth Services. Our larger non-governmental

competitors in the adult community-based corrections and treatment market include Dismas House, Bannum, Gateway, Salvation Army, and Volunteers of America.

Employees

At December 31, 2006, we had 4,186 full-time employees and 467 part-time employees. We employ management, administrative and clerical, security, educational and counseling services, health services and general maintenance personnel. Approximately 745 employees at 5 of our facilities are represented by unions.

Regulations

The industry in which we operate is subject to federal, state and local regulations administered by a variety of regulatory authorities. Generally, prospective providers of correctional, detention, educational, treatment and community-based services must comply with a variety of applicable federal, state and local regulations, including education, healthcare and safety regulations. Our contracts frequently include extensive reporting requirements, including mandatory supervision with on-site monitoring by representatives of our contracting government agencies.

In addition to regulations requiring certain contracting government agencies to enter into a competitive bidding procedure before awarding contracts, the laws of certain jurisdictions may also require us to award subcontracts on a competitive basis or to subcontract with businesses owned by women or members of minority groups.

Business Concentration

For the years ended December 31, 2006, 2005 and 2004, 28.2%, 23.0% and 22.3%, respectively, of our consolidated revenues were derived from multiple contracts with the BOP. The increase in the percentage for 2006 as compared to the prior two years is due to additional BOP revenue in 2006 resulting from the activation of our Moshannon Valley Correctional Facility in April 2006.

Insurance

We maintain general liability insurance for all of our operations at an amount equal to \$10 million per occurrence per facility and in the aggregate. We also maintain insurance in amounts management deems adequate to cover property and casualty risks, workers' compensation, and directors' and officers' liability.

Our contracts and the statutes of certain states in which we operate typically require us to maintain insurance. Our contracts provide that, in the event we do not maintain such insurance, the contracting agency may terminate its agreement with us. We believe that we are in compliance in all material respects with these requirements.

ITEM 1A. RISK FACTORS

Risk Factors and Cautionary Statement for Purposes of the "Safe Harbor" Provisions of the Private Securities Litigation Reform Act of 1995

This report contains forward-looking statements within the meaning of the Private Securities Litigation Reform Act of 1995. These statements are based on current plans and actual future activities and results of operations may be materially different from those set forth in the forward-looking statements. Where any forward-looking statement includes a statement of the assumptions or bases underlying the forward-looking statement, we caution that, while we believe these assumptions or bases to be reasonable and in good faith, assumed facts or bases almost always vary from the actual results, and differences between assumed facts or bases and actual results can be material, depending upon the circumstances. Where, in any forward-looking statement, we express an expectation or belief as to future results, that expectation or belief is expressed in good faith and is believed to have a reasonable basis. We cannot assure you, however, that the statement of expectation or belief will result or be achieved or accomplished. The words "believe," "could," "expect," "estimate," "anticipate," "may" and similar expressions will generally identify forward-looking statements. All of our forward-looking statements, whether written or oral, are expressly qualified by these cautionary statements and any other cautionary statements that may accompany such forward-looking statements. In addition, we disclaim any obligation to update any forward-looking statements to reflect events or circumstances after the date of this report.

With this in mind, you should consider the risks discussed below and elsewhere in this report and other documents we file with the Commission from time to time and the following important factors that could cause actual results to differ materially from those expressed in any forward-looking statement made by us or on our behalf.

Resistance to privatization of correctional and detention facilities could result in our inability to obtain new contracts or the loss of existing contracts.

Management of correctional and detention facilities, particularly of adult secure facilities, by private entities has not achieved complete acceptance by either the government or the public. The movement toward privatization of correctional and detention facilities has also encountered resistance from certain groups, such as labor unions, local sheriff's departments, religious organizations and groups believing that correctional and detention facility operations should only be conducted by government agencies. Changes in the dominant political party in any market in which correctional facilities are located could have an adverse impact on privatization. Furthermore, some government agencies are not legally permitted to delegate their traditional management responsibilities for correctional and detention facilities to private companies.

In addition, as a private prison manager, we are subject to government legislation and regulation restricting the ability of private prison managers to house certain types of inmates, such as inmates from other jurisdictions or inmates at medium or higher security levels. Legislation has been enacted in several states, and has previously been proposed in the United States House of Representatives, containing such restrictions. Any such legislation may have a material adverse affect on us.

Any of these resistances may make it more difficult for us to renew or maintain existing contracts, to obtain new contracts or sites on which to operate new facilities or to develop or purchase facilities and lease them to government or private entities, any or all of which could have a material adverse effect on our business.

We are subject to the short-term nature of government contracts.

Many governmental agencies are legally limited in their ability to enter into long-term contracts that would bind elected officials responsible for future budgets. Therefore, many contracts with government agencies, including the BOP, typically either have a very short term or are subject to termination on short notice without cause. The majority of our contracts have primary terms of one to three years. Our contracts with governmental agencies may contain one or more renewal options that may be exercised only by the contracting governmental agency. Some of these contracts may not be renewed by the governmental agency and no assurance can be given that the governmental agency will exercise a renewal option in the future. In addition, the governmental agency may elect to solicit bids pursuant to a RFP or RFQ rather than exercise a renewal option. We may not be successful in responding to a RFP or RFQ.

The non-renewal or termination of any of our significant contracts with governmental agencies, our inability to secure new facility management contracts from others or our failure to successfully respond to a RFP or RFQ could materially adversely affect our financial condition, results of operation and liquidity. To the extent we have made significant capital

expenditures and have short-term contracts with our customers that are not renewed or extended, we may not recover our entire capital investment.

Budgetary pressure on federal, state and local governments may result in contract cancellation or a reduction in per diem rates, which would reduce our profitability.

Our cash flow is subject to the receipt of sufficient funding of and timely payment by contracting governmental entities. If the appropriate governmental agency does not receive sufficient appropriations to cover its contractual obligations, a contract may be terminated or the amounts payable to us may be deferred or reduced.

Federal, state and local governments have encountered, and are expected to continue to encounter, significant budgetary constraints that may result in a reduction of spending on the outsourced services that we provide. Such budgetary limitations may cause the contractual commitments to be reduced or even eliminated, which would make it unprofitable to continue operating a certain facility and require us to find alternate customers or close such facility.

Many states are facing significant budget deficits and are under pressure to reduce current levels of spending or control additional spending. As a result of this increased budgetary pressure, in certain cases we have granted a few of our customers relief from formulaic increase provisions in their agreements and some of our customers have not included in their appropriation legislation amounts that would increase the per diem rates payable to us. Contractual rate increases are generally intended to offset increases in expenses and inflation. To the extent rates are not increased or are reduced, our profitability will be adversely affected.

Our ability to win new contracts to develop and manage correctional, detention and treatment facilities depends on many factors outside our control.

Our growth is generally dependent upon our ability to win new contracts to develop and manage new correctional, detention and treatment facilities. This depends on a number of factors we cannot control, including crime rates and sentencing patterns in various jurisdictions. Accordingly, the demand for our facilities could be adversely affected by the relaxation of enforcement efforts, leniency in conviction and sentencing practices or through the legal decriminalization of certain activities that are currently proscribed by criminal laws. For instance, changes in laws relating to drugs and controlled substances or illegal immigration could reduce the number of persons arrested, convicted and sentenced, thereby potentially reducing demand for correctional facilities to house them and community-based services to transition offenders back into the community. Similarly, reductions in crime rates could lead to reductions in arrests, convictions and sentences requiring correctional facilities.

When seeking bids, most governmental entities evaluate the financial strength of the bidders. To the extent they believe we do not have sufficient financial resources, we will be unable to effectively compete for bids. Additionally, our success in obtaining new awards and contracts may depend, in part, upon our ability to locate land that can be leased or acquired on favorable terms. Furthermore, desirable locations may be in or near populated areas and, therefore, may generate legal action or other forms of opposition from residents in areas surrounding a proposed site.

Our profitability may suffer if the number of offenders occupying our correctional, detention and treatment facilities decreases or there is a shift in occupancy among our divisions.

Our correctional, detention and treatment facilities are dependent upon governmental agencies supplying offenders and we do not control occupancy levels at our facilities. We believe the rate of growth experienced in the adult secure sector during the late 1980s and early 1990s is stabilizing.

Historically, a substantial portion of our revenues has been generated under contracts that specify a net rate per day per resident, or a per diem rate, sometimes with no minimum guaranteed occupancy levels, even though most correctional facility cost structures are relatively fixed. Under such a per diem rate structure, a decrease in occupancy levels at a particular facility could have a material adverse effect on the financial condition and results of operations at such facility. A decrease in the occupancy of certain juvenile justice, education and treatment facilities would have a more significant impact on our operating results than a decrease in occupancy in the adult secure institutional services division due to higher per diem revenue at certain juvenile facilities.

Social commentators and various political or governmental representatives suggest that community-based corrections of adults may be emphasized in the future as alternatives to traditional incarceration. We have historically experienced higher operating margins in the adult secure institutional services and the adult community-based corrections and treatment services sectors than in the juvenile services sector. A shift in occupancy among our segments of business operations could result in a decrease in our profitability.

A failure to comply with existing regulations could result in material penalties or non-renewal or termination of our contracts.

Our industry is subject to a variety of federal, state and local regulations, including education, environmental, health care and safety regulations, which are administered by various regulatory authorities. We may not always successfully comply with these regulations, and failure to comply could result in material penalties or non-renewal or termination of facility management contracts. The contracts typically include extensive reporting requirements and supervision and on-site monitoring by representatives of contracting governmental agencies. Corrections officers are customarily required to meet certain training standards, and in some instances facility personnel are required to be licensed and subject to background investigation. Certain jurisdictions also require that subcontracts be awarded on a competitive basis or that we subcontract with businesses owned by members of minority groups. The failure to comply with any applicable laws, rules or regulations and the loss of any required license could adversely affect the financial condition and results of operations at our affected facilities.

Governmental agencies may investigate and audit our contracts and, if any improprieties are found, we may be required to refund revenues we have received, and/or to forego anticipated revenues and may be subject to penalties and sanctions, including prohibitions on our bidding in response to RFPs.

Governmental agencies we contract with have the authority to audit and investigate our contracts with them. As part of that process, some governmental agencies review our performance on the contract, our pricing practices, our cost structure and our compliance with applicable laws, regulations and standards. If the agency determines that we have improperly allocated costs to a specific contract, we may not be reimbursed for those costs and we could be required to refund the amount of any such costs that have been reimbursed. If a government audit uncovers improper or illegal activities by us or we otherwise determine that these activities have occurred, we may be subject to civil and criminal penalties and administrative sanctions, including termination of contracts, forfeitures of profits, suspension of payments, fines and suspension or disqualification from doing business with the government. Any adverse determination could adversely impact our ability to bid in response to RFPs in one or more jurisdictions and significantly reduce the probability of our success in the bid process for future contracts.

If we fail to satisfy our contractual obligations, our ability to compete for future contracts and our financial condition may be adversely affected.

Our failure to comply with contract requirements or to meet our client's performance expectations when performing a contract could materially and adversely affect our financial performance and our reputation, which, in turn, would impact our ability to compete for new contracts. Our failure to meet contractual obligations could also result in substantial actual and consequential damages. In addition, our contracts often require us to indemnify clients for our failure to meet performance standards. Some of our contracts contain liquidated damages provisions and financial penalties related to performance failures. Although we have liability insurance, the policy limits may not be adequate to provide protection against all potential liabilities.

Competitors in our industry may adversely affect the profitability of our business.

We must compete with government entities and other private operators on the basis of cost, quality and range of services offered, experience in managing facilities, reputation of personnel and ability to design, finance and construct new facilities on a cost effective competitive basis. While there are barriers for companies seeking to enter into the management and operation of correctional, detention and treatment facilities, there can be no assurance that these barriers will be sufficient to limit additional competition. Certain areas of our operation may not pose a significant barrier to entry into the market by private operators. For example, private operators may not find it as difficult to bid for juvenile treatment, educational and detention services and pre-release correctional and treatment services as they do adult secure institutional, correctional and detention services.

Further, our government customers may assume the management of a facility currently managed by us upon the termination of the corresponding management contract or, if such customers have capacity at their facilities, may take inmates currently housed in our facilities and transfer them to government run facilities. The resulting decrease in occupancy levels would reduce our revenue due to the per diem rate structure and could result in a significant decrease in the profitability of our business.

A disturbance or violent occurrence in one of our facilities could result in closure of a facility or harm to our business.

An escape, riot, disturbance or violent occurrence at one of our facilities could adversely affect the financial condition, results of operations and liquidity of our operations. Among other things, the negative publicity generated as a result of an event could adversely affect our ability to retain an existing contract or obtain future ones. In addition, if such an event were to occur, there is a possibility that the facility where the event occurred may be shut down by the relevant governmental agency. A closure of certain of our facilities could adversely affect the financial condition, results of operations and liquidity of our operations. Such negative events may also result in a significant increase in our liability insurance costs.

Negative media coverage, including inaccurate or misleading information, could adversely affect our reputation and our ability to bid for government contracts.

The media frequently focuses its attention on private operators' contracts with governmental agencies. If the media coverage of private operators is negative, it could influence government officials to slow the pace of outsourcing government services, which could reduce the number of RFPs. The media may also focus its attention on the activities of political consultants engaged by us, even when their activities are unrelated to our business, and we may be tainted by adverse media coverage about their activities. Moreover, inaccurate, misleading or negative media coverage about us could harm our reputation and, accordingly, our ability to bid for and win government contracts.

We often incur significant costs before receiving related revenues, which could result in cash shortfalls and a risk of not recovering our investment.

When we are awarded a contract to manage a new facility, we may incur significant expenses before we receive contract payments. These expenses include purchasing real estate, constructing new facilities, leasing office space, purchasing office equipment and hiring and training personnel. As a result, when the government does not fund a facility's pre-opening and start-up costs, we may be required to invest significant sums of money before receiving related contract payments. In addition, payments due to us from governmental agencies may be delayed due to billing cycles or as a result of failures by our governmental customers to attain necessary budget approvals and finalize contracts in a timely manner. Several juvenile services contracts related to educational services provide for annual collection several months after a school year is completed. In addition, a contract may be terminated prior to its scheduled expiration and as a result we may not recover these expenses or realize any return on our investment.

We may choose to undertake development projects without written commitments to make use of such facilities. We may not be able to obtain contracts for these facilities in a timely fashion, if at all. To the extent we do not obtain contracts, we could be unable to recover our investment and our financial condition and results of operations would be adversely affected.

We may be unable to attract and retain sufficient qualified personnel necessary to sustain our business.

Our delivery of services is labor-intensive. When we are awarded a contract, we must hire operating management, security, case management and other personnel. The success of our business requires that we attract, develop, motivate and retain these personnel. Our ability to recruit and retain qualified individuals varies by facility and is related to the socio-economic factors in the particular community in which the facility operates. The Department of Labor wages we offer our employees are often higher than wages they could obtain elsewhere in the community. However, if the local economy where a facility is located is robust and unemployment is low, we may have difficulty hiring and retaining qualified personnel. In addition, there are inherent risks associated with the nature of the services we provide, which could cause certain qualified individuals to seek other employment opportunities. We have experienced high turnover of personnel in our juvenile and adult secure facilities within the first year of their employment. Our inability to hire sufficient personnel on a timely basis or the loss of significant numbers of personnel could adversely affect our business.

If we do not successfully integrate the businesses that we acquire, our results of operations could be adversely affected.

We may be unable to manage businesses that we may acquire profitably or integrate them successfully without incurring substantial expenses, delays or other problems that could negatively impact our results of operations. Acquisitions generally require the integration of facilities, some of which may be located in states in which we do not currently have operations.

Moreover, business combinations involve additional risks, including:

- diversion of management's attention;
- loss of key personnel;
- assumption of unanticipated legal or financial liabilities;
- our becoming significantly leveraged as a result of the incurrence of debt to finance an acquisition;
- unanticipated operating, accounting or management difficulties in connection with the acquired entities;
- amortization or charges of acquired intangible assets, including goodwill; and
- dilution to our earnings per share.

Also, client dissatisfaction or performance problems with an acquired business could materially and adversely affect our reputation as a whole. Further, the acquired businesses may not achieve the revenues and earnings we anticipated.

Because environmental laws impose strict as well as joint and several liability for clean up costs, unforeseen environmental risks could prove to be costly.

Our facilities, and any facilities that we may acquire in the future, may be subject to unforeseen environmental risks. The federal Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) imposes strict, as well as joint and several, liability for certain environmental cleanup costs on several classes of potentially responsible parties, including current owners and operators of the property. Other federal and state laws in certain circumstances may impose liability for environmental remediation, which costs may be substantial. Further, the operation of our facilities, and the development of new facilities, requires that we obtain, and comply with, permits and other authorizations under environmental laws. Obtaining such permits and authorizations may affect our existing facilities or could delay the opening of new facilities, which could have a material adverse effect on our business and results of operations.

We have in the past incurred, and may continue to incur, significant expenses for facilities that we no longer operate.

If we close a facility, we may remain committed to perform our obligations under the applicable lease, which would include, among other things, payment of the base rent for the balance of the lease term. We may also be required to incur other expenses with respect to such facilities. The potential losses associated with our inability to cancel leases may result in our keeping open underperforming facilities. As a result, ongoing lease operations at closed or under performing facilities could impair our results of operations.

We may continue to operate under unprofitable contracts at facilities that we own to offset expenses associated with ownership of the facility.

If we close a facility that we own, we will remain obligated for expenses associated with the facility. If our operations are unprofitable at a leased facility or if the leased facility is performing significantly below targeted levels, we would typically terminate the contract and the lease. However, we may continue to operate our contract at an owned facility to offset the expenses associated with ownership. Continued performance of such a contract could have a material adverse effect on our business and results of operations.

We depend on a limited number of governmental customers for significant portion of our revenues.

We currently derive, and expect to continue to derive, a significant portion of our revenues from the BOP and various state agencies. The loss of, or a significant decrease in, business from the BOP or those state agencies could seriously harm our financial condition and results of operations. Our BOP contracts accounted for approximately 28.2 % of our total revenues for the year ended December 31, 2006 (\$101.9 million), 23.0% of our total revenues for the year ended December 31, 2005 (\$71.6 million) and 22.3% for the year ended December 31, 2004 (\$61.9 million). We expect to continue to depend upon the BOP and a relatively small group of other governmental customers for a significant percentage of our revenues.

Because our revenues can fluctuate from period to period, we may face short-term funding shortfalls from time to time.

Revenues can fluctuate from year to year due to changes in government funding policies, changes in the number of clients referred to our facilities by governmental agencies, the opening of new facilities or the expansion of existing facilities and the termination of contracts for a facility or the closure of a facility. Our revenues fluctuate from quarter to quarter, based on the number of contracted days in each quarter. Because our revenues can vary, we may face short-term funding shortfalls from time to time. In addition, full-year results are not likely to be a direct multiple of any particular quarter or combination of quarters.

We are subject to significant insurance costs.

Worker's compensation, employee health and general liability insurance represent significant costs to us. We continue to incur increasing insurance costs due to adverse claims experience and rising healthcare costs in general. Due to concerns over corporate governance and recent corporate accounting scandals, liability and other types of insurance have become more difficult and costly to obtain. In addition, as a result of the stockholder lawsuits brought within the last few years, our directors and officers liability insurance has increased. Unanticipated additional insurance costs could adversely impact our results of operations and cash flows, and the failure to obtain or maintain any necessary insurance coverage or the inability of an insurance carrier to perform under its obligations through issued coverage could have a material adverse effect on us.

We may be adversely affected by inflation.

Many of our facility management contracts provide for fixed management fees or fees that increase by only small amounts during their term. If, due to inflation or other causes, our operating expenses, such as wages and salaries of our employees, and insurance, medical and food costs, increase at rates faster than increases, if any, in our management fees, then our profitability would be adversely affected.

We are subject to risks associated with ownership of real estate.

Our ownership of correctional and detention facilities subjects us to risks typically associated with investments in real estate. Moreover, correctional and detention facilities are relatively illiquid and therefore, our ability to divest ourselves of one or more of our facilities promptly in response to changed conditions is limited. Investments in correctional and detention facilities subject us to risks involving potential exposure to uninsured loss. Our operating costs may be affected by the obligation to pay for the cost of complying with existing laws, ordinances and regulations, as well as the cost of complying with future legislation. In addition, although we maintain insurance for many types of losses, there are certain types of losses, such as losses from earthquakes, riots and acts of terrorism, which may be either uninsurable or for which it may not be economically feasible to obtain insurance coverage. As a result, we could lose both our capital invested in, and anticipated profits from, one or more of the facilities we own. Further, we could experience losses that may exceed the limits of our insurance coverage.

ITEM 1B. UNRESOLVED STAFF COMMENTS

None

ITEM 2. PROPERTIES

We lease office space for our corporate headquarters in Houston, Texas and have a regional administrative office in Pittsburgh, Pennsylvania. We also lease various facilities we are currently operating or developing. For a listing of owned, leased and managed facilities, see "Business - Facilities" in Item 1 of this report.

ITEM 3. LEGAL PROCEEDINGS

Cornell is a party to various legal proceedings, including those noted below. While management presently believes that the ultimate outcome of these proceedings will not have a material adverse effect on our financial position, overall trends in results of operations or cash flows, litigation is subject to inherent uncertainties, and unfavorable rulings could occur. An unfavorable ruling could include monetary damages or equitable relief, and could have a material adverse impact on the net income of the period in which the ruling occurs or in future periods.

Lincoln County Detention Center

In August 2005, a lawsuit was filed by a detainee at the Lincoln County Detention Center (LCDC) in the U.S. District Court of New Mexico (Santa Fe) seeking unspecified damages. The lawsuit related to the former LCDC policy that required strip and visual body cavity searches for all detainees and inmates and alleged that such policy violates a detainee's Fourth and Fourteenth Amendment rights under the U.S. Constitution. The lawsuit was filed as a putative class action lawsuit brought on behalf of all inmates who were searched at the LCDC from May 2002 to July 2005. In September 2006, we agreed to a proposed stipulation of settlement which, subject to the approval of the court, will resolve this action. The settlement amount under the terms of the agreement is \$1.6 million, and will be funded principally through our general liability and professional liability coverage.

In the year ended December 31, 2005, we recorded a charge of \$0.2 million related to this lawsuit. In addition, we previously have provided insurance reserves for this matter (as part of our regular review of reported and unreported claims) totaling approximately \$0.5 million. During the third quarter of 2006, we recorded an additional settlement charge of approximately \$0.9 million and the related reimbursement of \$0.9 million from our general liability and professional liability insurance. The charge and reimbursement was recognized in general and administrative expenses in our Consolidated Statements of Operations and Comprehensive Income (loss) for the year ended December 31, 2006. The liability is carried in accounts payable and accrued liabilities and the reimbursement is included in other receivables at December 31, 2006. The funding of the settlement amount will occur upon the entry by the court of the order granting preliminary approval of the stipulation of settlement, which is currently anticipated to occur during the first quarter of 2007.

In addition, in connection with our acquisition of the LCDC facility, certain amounts were placed in escrow to offset any undisclosed liability relating to such acquisition. We have given notice to the prior owner of LCDC that we will seek to recover from the escrow any losses we may incur as a result of this litigation.

Alexander Youth Service Center

In April 2006, we were sued in an action styled as *Juana Michelle Brown, Administratrix of the Estate of Lakeisha Shantrail Brown, Deceased, v. Cornell Interventions, Inc. et al.*, No. 4-06 CV00000434, in the United States District Court for the Eastern District of Arkansas. The lawsuit alleged that we violated the rights of Lakeisha Shantrail Brown, the deceased daughter of Juana Michelle Brown, under the U.S. Constitution and the laws of the State of Arkansas by denying Ms. Brown medical treatment that caused her death and sought unspecified actual and punitive damages. In September 2006, the plaintiff filed, and the court granted, an order for voluntary dismissal without prejudice. The lawsuit was refiled in December 2006 as *Juana Michelle Brown, Administratrix of the Estate of Lakeisha Shantrail Brown, Deceased v. Cornell Interventions, Inc. et al.*, No. 4-06 CV1708, in the United States District Court for the Eastern District of Arkansas. We are unable to estimate our financial exposure relating to this lawsuit. We believe our insurance coverage is adequate to cover any potential damages relating to this action. We intend to vigorously defend this matter; however, the ultimate outcome of such a lawsuit cannot be determined at this time.

Southern Peaks Regional Treatment Center

In January 2004, we initiated legal proceedings in the lawsuit styled *Cornell Corrections of California, Inc. v. Longboat Global Advisors, LLC, et al.*, No. 2004 CV79761 in the Superior Court of Fulton County, Georgia under theories of fraud, conversion, breach of contract and other theories to determine the location of and to recover funds that we previously deposited into what we believed to be an escrow account in connection with the development and construction of the Southern Peaks Regional Treatment Center. Of the funds previously deposited, approximately \$5.3 million remains to be recovered at December 31, 2006. In December 2004, the jury awarded us approximately \$6.5 million in compensatory damages and approximately \$1.4 million in punitive damages, plus attorneys' fees. The actual damages portion of the award under the final Judgment and Decree ("Judgment") entered on December 20, 2006 was adjusted downward to the \$5.4 million actually lost by us. The award for compensatory damages accrues pre-judgment interest at a rate of 7 percent from the date of loss through the date of judgment. Following the jury verdicts, we collected approximately \$0.4 million in January 2005 in funds which had been previously frozen under a temporary restraining order issued at the time that we commenced this litigation. Currently, one of the defendants has filed an appeal of the Judgment. Due to the continued uncertainty surrounding the ultimate recovery of the funds previously deposited, we recorded an additional reserve in the amount of approximately \$0.3 million during the quarter ended December 31, 2006. We will continue to maintain our existing reserve of approximately \$5.3 million in an allowance for doubtful accounts against the corresponding balance as carried in other receivables at December 31, 2006.

Shareholder Lawsuits

In March and April 2002, Cornell, Steven W. Logan (our former President and Chief Executive Officer), and John L. Hendrix (our former Chief Financial Officer), were named as defendants in four federal putative class action lawsuits styled as follows: (1) *Graydon Williams, On Behalf of Himself and All Others Similarly Situated v. Cornell Companies, Inc., et al.*, No. H-02-0866, in the United States District Court for the Southern District of Texas, Houston Division; (2) *Richard Picard, On Behalf of Himself and All Others Similarly Situated v. Cornell Companies, Inc., et al.*, No. H-02-1075, in the United States District Court for the Southern District of Texas, Houston Division; (3) *Louis A. Daly, On Behalf of Himself and All Others Similarly Situated v. Cornell Companies, Inc., et al.*, No. H-02-1522, in the United States District Court for the Southern District of Texas, Houston Division, and (4) *Anthony J. Scolaro, On Behalf of Himself and All Others Similarly Situated v. Cornell Companies, Inc., et al.*, No. H-02-1567, in the United States District Court for the Southern District of Texas, Houston Division. The aforementioned lawsuits were putative class action lawsuits brought on behalf of all purchasers of our common stock between March 6, 2001 and March 5, 2002 and relate to our restatement in 2002 of certain financial statements. The lawsuits involved disclosures made concerning two prior transactions executed by us: the August 2001 sale leaseback transaction and the 2000 synthetic lease transaction. These four lawsuits were consolidated into the *Graydon Williams* action and Flyline Partners, LP was appointed lead plaintiff. As a result, a consolidated complaint was filed by Flyline Partners, LP. Richard Picard and Anthony Scolaro were also named as plaintiffs. Since then, the court allowed plaintiffs to file an amended consolidated complaint. The amended consolidated complaint alleges that the defendants violated Section 10(b) of the Securities Exchange Act of 1934 (the "Exchange Act"), Rule 10b-5 promulgated under Section 10(b) of the Exchange Act, Section 20(a) of the Exchange Act, Section 11 of the Securities Act of 1933 (the "Securities Act") and/or Section 15 of the Securities Act. The amended consolidated complaint seeks, among other things, restitution damages, compensatory damages, rescission or a rescissory measure of damages, costs, expenses, attorneys' fees and expert fees. In February 2006, the court approved the settlement of this matter. Under the settlement agreement, Cornell has not admitted any wrongdoing. Settlement in the amount of \$7.0 million was funded through our directors' and officers' liability insurance. During the fourth quarter of 2005, we recorded the settlement charge of \$7.0 million and the related reimbursement of \$7.0 million from our director's and officer's liability insurance. The charge and reimbursement were recognized in general and administrative expenses in our Consolidated Statements of Operations and Comprehensive Income (Loss) for the year ended December 31, 2005. The liability was carried in accounts payable and accrued liabilities and the reimbursement was included in other receivables at December 31, 2005. The reimbursement was funded by the insurance carrier in 2005 into a trust account and funds were disbursed from the trust account to plaintiffs' counsel's escrow account upon court approval of the settlement in February 2006.

In March 2002, Cornell, its directors, and its former independent auditor Arthur Andersen LLP, were sued in a derivative action styled as *William Williams, Derivatively and on Behalf of Nominal Defendant Cornell Companies, Inc. v. Anthony R. Chase, et al.*, No. 2002-15614, in the 127th Judicial District Court of Harris County, Texas. The lawsuit related to our restatement in 2002 of certain financial statements. The lawsuit alleged breaches of fiduciary duty by all of the individual defendants and asserted breach of contract and professional negligence claims only against Arthur Andersen LLP. This lawsuit has been dismissed without prejudice by agreement. In January 2004, we received a letter from William Williams, the plaintiff in the *William Williams* action discussed above, demanding that we pursue breach of fiduciary duty claims against various officers and directors based on the August 2001 sale leaseback transaction and the subsequent restatement. We have issued a preliminary response to the letter indicating that the Board will consider the request and inform Mr. Williams of its decision. In May and September 2002, the Company and our then directors were sued in three other derivative lawsuits styled as follows: (1) *Juan Gutierrez, Derivatively on Behalf of Cornell Companies, Inc. v. Steven W. Logan, et al.*, No. H-02-1812, in the United States District Court for the Southern District of Texas, Houston Division; (2) *Thomas Pagano, Derivatively on Behalf of Cornell Companies, Inc. v. Steven W. Logan, et al.*, No. H-02-1896, in the United States District Court for the Southern District of Texas, Houston Division; and (3) *Jesse Menning, Derivatively on Behalf of Cornell Companies, Inc. v. Steven W. Logan, et al.*, No. 2002-28924, in the 164th Judicial District Court of Harris County, Texas. These lawsuits relate to our restatement in 2002 of certain financial statements. These lawsuits all allege breaches of fiduciary duty and waste of corporate assets by all of the defendants. A motion to dismiss the *Gutierrez* and *Pagano* lawsuits was filed. The court dismissed the *Pagano* action as duplicative of the *Gutierrez* action. The court granted the motion to dismiss the *Gutierrez* action and the plaintiffs have appealed that ruling. The *Menning* action has been dismissed, but with an agreement that the plaintiff's claims as to Cornell are tolled until 30 days following the final resolution of the *Gutierrez* case, including any appeals. The plaintiffs in these cases have not quantified their claim of damages. In December 2006, we agreed to a proposed stipulation of settlement which, subject to the approval of the court, will resolve this action. The settlement terms included reimbursement of up to \$0.15 million of plaintiff's legal expenses (to be funded through our director's and officer's liability insurance) as well as the implementation of certain corporate governance enhancements (which we had implemented prior to the agreement). The settlement was approved by the court in February 2007. We have not recorded any loss accruals related to these claims.

On October 19, 2006, a purported class action complaint was filed in the District Court of Harris County, Texas, 269th Judicial District (No. 2006-67413) by Ted Kinberg, an alleged stockholder of Cornell. The complaint names as defendants Cornell and each member of our board of directors as well as Veritas Capital Fund III, L.P. ("Veritas"). The complaint is a purported class action that alleges, among other things, that (i) the defendants have breached fiduciary duties they assertedly owed to our stockholders in connection with our entering into the Agreement and Plan of Merger, dated as of October 6, 2006, with Veritas, Cornell Holding Corp., and CCI Acquisition Corp., and (ii) the merger consideration is unfair and inadequate. The plaintiffs sought, among other things, an injunction against the consummation of the merger. The proposed merger was rejected at a special meeting of our stockholders held on January 23, 2007. We believe that the lawsuit is without merit and intend to defend ourselves vigorously.

We hold insurance policies to cover potential director and officer liability, some of which may limit our cash outflows in the event of a decision adverse to us in the matters discussed above. However, if an adverse decision in these matters exceeds the insurance coverage or if the insurance coverage is deemed not to apply to these matters, it could have a material adverse effect on us, our financial condition, results of operations and future cash flows.

Other

Additionally, we currently and from time to time are subject to claims and suits arising in the ordinary course of business, including claims for damages for personal injuries or for wrongful restriction of or interference with offender privileges and employment matters. If an adverse decision in these matters exceeds our insurance coverage, or if our coverage is deemed not to apply to these matters, or if the underlying insurance carrier was unable to fulfill its obligation under the insurance coverage provided, it could have a material adverse effect on our financial condition, results of operations or cash flows.

From August 2000 through May 2003, our general liability and professional liability coverage was provided by Specialty Surplus Insurance Company, a Kemper Insurance Company (Kemper) group member. In June 2004, the Illinois Department of Insurance gave Kemper permission to proceed with a run-off plan it had previously submitted. The three-year plan is designed to help Kemper meet its goal of resolving, to the maximum extent possible, all valid policyholder claims. In view of the risks and uncertainties involved in implementing the plan, including the need to achieve significant policy buybacks, commutation of reinsurance agreements, and further agreements with regulators, the plan may not be successfully implemented by Kemper. In the year ended December 31, 2004, we accrued a provision of \$0.6 million, and estimated our range of additional exposure to be approximately \$0.5 million with respect to outstanding claims incurred during this policy period with Kemper which would become our obligation to resolve if not settled through Kemper. During the year ended December 31, 2005, Kemper continued to implement its run-off plan. As a result, several of our significant claims were settled by Kemper during 2005. In conjunction with these settlements, we recorded a charge against our existing accrual in the amount of \$0.3 million. Based on our analysis of the claims activity during the third quarter of 2005, we felt it necessary to accrue an additional provision in the amount of approximately \$0.2 million during the third quarter of 2005. Additional significant claims continued to be settled by Kemper during the second half of 2006. As a result, we have released reserves of approximately \$0.4 million during the quarter ended December 31, 2006. At December 31, 2006, we do not believe there is significant exposure above our existing \$0.1 million accrual for those outstanding claims which could become our obligation to resolve if not settled through Kemper.

While the outcome of such matters cannot be predicated with certainty, based on the information known to date, we believe that the ultimate resolution of these matters will not have a material adverse effect on our financial condition, operating results or cash flows.

ITEM 4. SUBMISSION OF MATTERS TO A VOTE OF SECURITY HOLDERS

On January 23, 2007, the Company held a Special Meeting of Stockholders to vote upon (1) a proposal to approve and adopt the Agreement and Plan of Merger, dated October 6, 2006, among The Veritas Capital Fund III, L.P., Cornell Holding Corp., CCI Acquisition Corp. and Cornell Companies, Inc., as amended November 9, 2006 (the "Merger Agreement") and (2) a proposal to adjourn the special meeting.

The Stockholders voted not to adopt the Merger Agreement, with 4,735,753 shares voted for, 8,420,729 shares voted against, 2,782 shares abstaining and 5,913 shares not voted.

The Stockholders voted against the proposal to adjourn the special meeting with 3,402,034 shares voted for, 9,159,466 shares voted against and 603,667 shares abstaining.

PART II

ITEM 5. MARKET FOR REGISTRANT'S COMMON EQUITY AND RELATED STOCKHOLDER MATTERS

Our common stock is listed on the New York Stock Exchange (NYSE) under the symbol "CRN." As of March 9, 2007, there were 440 record holders of our common stock. The quarterly high and low closing sales prices for our common stock from January 1, 2005 through March 9, 2007 are shown below.

	High	Low
2005:		
First Quarter.....	\$ 15.64	\$ 12.42
Second Quarter	13.60	11.60
Third Quarter	14.71	12.96
Fourth Quarter.....	14.78	13.58
2006:		
First Quarter.....	\$ 14.71	\$ 13.26
Second Quarter	17.88	13.45
Third Quarter	18.40	15.12
Fourth Quarter.....	18.68	17.24
2007:		
First Quarter (through March 9, 2007).....	\$ 21.45	\$ 18.22

We have never declared or paid cash dividends on our capital stock. We currently intend to retain excess cash flow, if any, for use in the operation and expansion of our business and do not anticipate paying cash dividends on our common stock in the foreseeable future. The payment of dividends is within the discretion of the Board of Directors and is dependent upon, among other factors, our results of operations, financial condition, capital requirements, restrictions, if any, imposed by financing commitments and legal requirements. Our 10.75% Senior Notes, as well as our revolving credit facility contain certain restrictions on our ability to pay dividends. See "Management's Discussion and Analysis of Financial Condition and Results of Operations - Liquidity and Capital Resources - Long-Term Credit Facilities" in Item 7 of this report.

We did not purchase any of our common stock in the fourth quarter of 2006.

ITEM 6. SELECTED FINANCIAL DATA

The following data has been derived from our audited financial statements, including those included in this Form 10-K for the year ended December 31, 2006 and should be read in conjunction with the consolidated financial statements and notes thereto and Item 7 - "Management's Discussion and Analysis of Financial Condition and Results of Operations" included elsewhere in this report.

	Year Ended December 31,				
	2006 (1)	2005 (2)	2004 (3)	2003 (4)	2002
	(in thousands, except per share data)				
Statements of Operations Data:					
Revenues.....	\$ 360,855	\$ 310,775	\$ 277,190	\$ 258,180	\$ 263,023
Income from operations.....	44,798	27,866	14,459	24,484	30,150
Income (loss) from continuing operations before provision (benefit) for income taxes and cumulative effect of changes in accounting principles.....	21,728	6,143	(8,256)	6,828	10,852
Income (loss) from continuing operations before cumulative effect of changes in accounting principles.....	12,580	3,928	(5,000)	4,028	6,475
Discontinued operations, net of tax	(707)	(3,622)	(2,433)	(58)	852
Cumulative effect of changes in accounting principles, net of tax (5).....	—	—	—	—	(965)
Net income (loss).....	\$ 11,873	\$ 306	\$ (7,433)	\$ 3,970	\$ 6,362
Earnings (loss) per share:					
• Basic					
Income (loss) from continuing operations before cumulative effect of changes in accounting principles....	\$.90	\$.29	\$ (.38)	\$.31	\$.50
Discontinued operations, net of tax	\$ (.05)	\$ (.27)	\$ (.18)	\$ —	\$.07
Cumulative effect of changes in accounting principles, net of tax (5)....	\$ —	\$ —	\$ —	\$ —	\$ (.08)
Net income (loss).....	\$.85	\$.02	\$ (.56)	\$.31	\$.49
• Diluted					
Income (loss) from continuing operations before cumulative effect of changes in accounting principles....	\$.89	\$.29	\$ (.38)	\$.30	\$.49
Discontinued operations, net of tax.....	\$ (.05)	\$ (.27)	\$ (.18)	\$ —	\$.06
Cumulative effect of changes in accounting principles, net of tax (5)....	\$ —	\$ —	\$ —	\$ —	\$ (.07)
Net income (loss).....	\$.84	\$.02	\$ (.56)	\$.30	\$.48
Number of shares used to compute EPS:					
Basic	13,918	13,580	13,203	12,941	12,911
Diluted	14,059	13,695	13,203	13,342	13,129

	Year Ended December 31,				
	2006	2005	2004	2003	2002
	(in thousands, except occupancy data)				
Operating Data:					
Residential:					
Service capacity (6) (11).....	14,659	14,682	13,494	12,284	11,237
Contracted beds in operation (end of period) (7) (11)	13,492	11,929	11,479	9,472	9,259
Average contract occupancy on contracted beds in operation (8) (9) (11)	97.5%	96.0%	98.6%	100.5%	98.5%
Average contract occupancy excluding start-up operations (8) (9) (11).....	97.5%	100.4%	101.9%	100.7%	98.5%
Non-Residential:					
Service capacity (10) (11).....	3,921	4,792	3,852	3,568	3,601
Balance Sheet Data:					
Working capital	\$ 75,078	\$ 57,286	\$ 107,597	\$ 86,214	\$ 95,988
Total assets	523,533	510,628	507,631	449,103	441,291
Long-term debt, net of current portion.....	255,471	266,659	279,528	227,292	232,258
Stockholders' equity	181,564	165,461	161,312	166,235	159,952

Notes to Selected Consolidated Financial Data

- (1) Income from operations for the year ended December 31, 2006 includes a change of approximately \$0.4 million to record impairments to the carrying value of two of our adult community-based facilities. Refer to "Management Discussion and Analysis of Financial Condition and Results of Operations" in Item 7 of this report.
- (2) The statement of operations and balance sheet data presented for the year ended December 31, 2005 includes the assets, liabilities and operations of CSI acquired in April 2005.
- (3) Income from operations for the year ended December 31, 2004 includes a charge of \$9.3 million to record an impairment to the carrying value of the Cornell Abraxas Academy (formerly the New Morgan Academy). Income (loss) from continuing operations before provision (benefit) for income taxes and cumulative effect of changes in accounting principles for the year ended December 31, 2004 includes a loss on extinguishment of debt of approximately \$2.4 million related to the early retirement of the Synthetic Lease Investor Notes A and B and the revolving line of credit under our amended 2000 Credit Facility. Discontinued operations, net of tax for the year ended December 31, 2004 include charges totaling \$0.8 million to record impairments to the carrying values of two of our juvenile facilities. Refer to "Management's Discussion and Analysis of Financial Condition and Results of Operations," in Item 7 of this report for a detailed discussion concerning these charges.
- (4) Income from operations for the year ended December 31, 2003 includes a charge of approximately \$5.4 million to provide an allowance for an unrecovered escrow deposit. Refer to "Legal Proceedings – Southern Peaks Regional Treatment Center" in Item 3 of this report.
- (5) For the year ended December 31, 2002, we recognized a cumulative effect of changes in accounting principles charge of approximately \$1.0 million, net of an income tax benefit of approximately \$0.7 million, related to the impairment of goodwill in connection with the adoption of SFAS No. 142 in January 2002.
- (6) Residential service capacity is comprised of the number of beds currently available for service or available upon the completion of construction or renovation of residential facilities.
- (7) At certain residential facilities, the contracted capacity is lower than the facility's service capacity. We could increase a facility's contracted capacity by obtaining additional contracts or by renegotiating existing contracts to increase the number of beds covered. However, we may not be able to obtain contracts that provide occupancy levels at a facility's service capacity or be able to maintain current contracted capacities in future periods.
- (8) Occupancy percentages reflect less than normalized occupancy during the start-up phase of any applicable facility, resulting in a lower average occupancy in periods when we have substantial start-up activities.
- (9) Average contract occupancy percentages are calculated based on actual occupancy for the period as a percentage of the contracted capacity for residential facilities in operation. These percentages do not reflect the operations of non-residential community-based programs. At certain residential facilities, our contracted capacity is lower than the facility's service capacity. Additionally, certain facilities have and are currently operating above the contracted

capacity. As a result, average contract occupancy percentages can exceed 100% if the average actual occupancy exceeded contracted capacity.

- (10) Service capacity for non-residential programs is based on either contractual terms or an estimate of the number of clients to be served. We update these estimates at least annually based on the program's budget and other factors.
- (11) Data presented excludes discontinued operating facilities.

ITEM 7. MANAGEMENT'S DISCUSSION AND ANALYSIS OF FINANCIAL CONDITION AND RESULTS OF OPERATIONS

General

We are a leading provider of correctional, detention, educational, rehabilitation and treatment services outsourced by federal, state and local government agencies. We provide a diversified portfolio of services for adults and juveniles through our three operating divisions: (1) adult secure institution and detention services; (2) juvenile justice, educational and treatment services and (3) adult community-based corrections and treatment services. At December 31, 2006, we operated 76 facilities with a total service capacity of 18,356 and had three facilities with an aggregate service capacity of 224 beds that were vacant. Our facilities are located in 17 states and the District of Columbia.

The following table (which excludes data related to discontinued operating facilities) sets forth for the periods indicated total residential service capacity and contracted beds in operation at the end of the periods shown, average contract occupancy percentages and total non-residential service capacity.

	Year Ended December 31,		
	2006	2005	2004
Residential			
Service capacity (1) (2).....	14,659	14,682	13,494
Contracted beds in operation (end of period) (1) (3)	13,492	11,929	11,479
Average contract occupancy based on contracted beds in operation (1) (4) (5)	97.5%	96.0%	98.6%
Average contract occupancy excluding start-up operations (1) (4) (5).....	97.5%	100.4%	101.9%
Non-Residential			
Service capacity (1) (6).....	3,921	4,792	3,852

- (1) Data presented excludes discontinued operating facilities.
- (2) Residential service capacity is comprised of the number of beds currently available for service or available upon the completion of construction or renovation of residential facilities.
- (3) At certain residential facilities, the contracted capacity is lower than the facility's service capacity. We could increase a facility's contracted capacity by obtaining additional contracts or by renegotiating existing contracts to increase the number of beds covered. However, there is no guarantee that we will be able to obtain contracts that provide occupancy levels at a facility's service capacity or that current contracted capacities can be maintained in future periods.
- (4) Occupancy percentages reflect less than normalized occupancy during the start-up phase of any applicable facility, resulting in a lower average occupancy in periods when we have substantial start-up activities.
- (5) Average contract occupancy percentages are calculated based on actual occupancy for the period as a percentage of the contracted capacity for residential facilities in operation. These percentages do not reflect the operations of non-residential community-based programs. At certain residential facilities, our contracted capacity is lower than the facility's service capacity. Additionally, certain facilities have and are currently operating above the contracted capacity. As a result, average contract occupancy percentages can exceed 100% if the average actual occupancy exceeded contracted capacity.
- (6) Service capacity for non-residential programs is based on either contractual terms or an estimate of the number of clients to be served. We update these estimates at least annually based on the program's budget and other factors.

We derive substantially all of our revenues from providing adult corrections and treatment and juvenile justice, educational and treatment services outsourced by federal, state and local government agencies in the United States. Revenues for our services are generally recognized on a per diem rate based upon the number of occupant days or hours served for the period, on a guaranteed take-or-pay basis or on a cost-plus reimbursement basis. For the year ended December 31, 2006, our revenue base consisted of 73.0% for services provided under per diem contracts, 16.1% for services provided under take-or-pay and management contracts, 7.2% for services provided under cost-plus reimbursement contracts, 2.4% for services provided under fee-for-service contracts and 1.3% from other miscellaneous sources. Although these percentages are generally consistent with comparable statistics for the years ended December 31, 2005 and 2004, the percentage of revenues for services provided under per diem contracts has decreased and the percentage of revenues provided under take-or-pay and management contracts has increased between the comparable periods for 2006 and 2005 due primarily to the operations at the Moshannon Valley Correctional Center opened in April 2006 which is a significant take-or-pay contract. Additionally, the decrease in the percentage of revenues from per diem contracts between the comparable periods for 2006 and 2005 was

partially offset by the increased operations of the Regional Correctional Center in 2006.

Revenues can fluctuate from year to year due to changes in government funding policies, changes in the number or types of clients referred to our facilities by governmental agencies, the opening of new facilities or the expansion of existing facilities and the termination of contracts for a facility or the closure of a facility.

Factors considered in determining billing rates to charge include: (1) the programs specified by the contract and the related staffing levels; (2) wage levels customary in the respective geographic areas; (3) whether the proposed facility is to be leased or purchased and (4) the anticipated average occupancy levels that could reasonably be expected to be maintained

Revenues for our adult secure institutional services division are primarily generated from per diem, take-or-pay and management contracts. For the years ended December 31, 2006, 2005 and 2004, we realized average per diem rates on our adult secure institutional facilities of approximately \$56.12, \$48.49 and \$48.45, respectively. The increase in the average per diem rate in 2006 is due primarily to the opening of the Moshannon Valley Correctional Center in April 2006. We periodically have experienced pressure from contracting governmental agencies to limit or even reduce per diem rates. Many of these governmental entities are under severe budget pressures and we anticipate that governmental agencies may periodically approach us about per diem rate concessions. Decreases in, or the lack of anticipated increases, in per diem rates could adversely impact our operating margin.

Revenues for our juvenile justice, educational and treatment services division are primarily generated from per diem, fee-for-service and cost-plus reimbursement contracts. For the years ended December 31, 2006, 2005 and 2004, we realized average per diem rates on our residential juvenile justice, educational and treatment facilities of approximately \$170.33, \$167.68 and \$164.54, respectively. The increase in the average per diem rate for 2006 is due to several factors including increased occupancy at the Southern Peaks Regional Treatment Center and the reactivation of the Cornell Abraxas Academy (formerly the New Morgan Academy) in the fourth quarter of 2006. For the years ended December 31, 2006, 2005 and 2004, we realized average fee-for-service rates for our non-residential community-based juvenile facilities and programs, including rates that are limited by Medicaid and other private insurance providers, of approximately \$37.59, \$34.21 and \$27.53, respectively. The increase in the average fee-for-service rates for 2006 is due to changes in the mix of services at our non-residential juvenile facilities, as well as the addition of several new alternative education programs in 2005. The majority of our juvenile services contracts renew annually.

Revenues for our adult community-based corrections and treatment services division are primarily generated from per diem and fee-for-service contracts. For the years ended December 31, 2006, 2005 and 2004, we realized average per diem rates on our residential adult corrections and treatment facilities of approximately \$61.71, \$62.02 and \$62.10, respectively. For the years ended December 31, 2006, 2005 and 2004, we realized average fee-for-service rates on our non-residential adult community-based corrections and treatment facilities and programs of approximately \$11.23, \$9.40 and \$8.23, respectively. Our average fee-for-service rates fluctuate from year to year principally due to changes in the mix of services provided by our various adult community-based programs and facilities.

We have historically experienced higher operating margins in our adult secure institutional services and adult community-based corrections and treatment services as compared to the juvenile justice, educational and treatment services division. Additionally, our operating margins within a division can vary from facility to facility based on whether a facility is owned or leased, the level of competition for the contract award, the proposed length of the contract, the mix of services provided, the occupancy levels for a facility, the level of capital commitment required with respect to a facility, the anticipated changes in operating costs over the term of the contract, and our ability to increase a facility's contract revenue. Under take-or-pay contracts, such as the contract relating to Moshannon Valley Correctional Center, operating margins are typically higher during the early stages of the contract as the facility's population ramps up (as revenues are received at contract percentages regardless of actual occupancy). As the variable costs (primarily resident-related and certain facility costs) increase with the growth in population, operating margins will generally decline to a stabilized level. Following its activation in April 2006, we experienced such margin impact pertaining to our Moshannon Valley Correctional Center in the third and fourth quarters of 2006. A decline in occupancy of certain juvenile justice, educational and treatment facilities can have a more significant impact on operating results than the adult secure institutional services division due to higher per diem rates at certain juvenile facilities.

We have experienced and expect to continue to experience interim period operating margin fluctuations due to factors such as the number of calendar days in the period, higher payroll taxes in the first half of the year and salary and wage increases and insurance cost increases that are incurred prior to certain contract rate increases. Periodically, many of the

governmental agencies with whom we contract may experience budgetary pressures and may approach us to limit or reduce per diem rates. Decreases in, or the lack of anticipated increases in, per diem rates could adversely impact our operating margin. Additionally, a decrease in per diem rates without a corresponding decrease in operating expenses could also adversely affect our operating margin.

We are responsible for all facility operating costs, except for certain debt service and interest or lease payments for facilities where we have a management contract only. At these facilities, the facility owner is responsible for all debt service and interest or lease payments related to the facility. We are responsible for all other operating expenses at these facilities. We operated 18 facilities under management contracts at December 31, 2006, 20 facilities at December 31, 2005 and 12 facilities at December 31, 2004.

A majority of our facility operating costs consists of fixed costs. These fixed costs include lease and rental expense, insurance, utilities and depreciation. As a result, when we commence operation of new or expanded facilities, fixed operating costs may increase. The amount of our variable operating costs, including food, medical services, supplies and clothing, depend on occupancy levels at the facilities we operate. Our largest single operating cost, facility payroll expense and related employment taxes and expenses, has both a fixed and a variable component. We can adjust a facility's staffing levels and the related payroll expense to a certain extent based on occupancy at a facility, however a minimum fixed number of employees is required to operate and maintain any facility regardless of occupancy levels. Personnel costs are subject to increases in tightening labor markets based on local economic environments and other conditions.

We incur pre-opening and start-up expenses including payroll, benefits, training and other operating costs prior to opening a new or expanded facility and during the period of operation while occupancy is ramping up. These costs vary by contract. Since pre-opening and start-up costs are generally factored into the revenue per diem rate that is charged to the contracting agency, we typically expect to recover these upfront costs over the life of the contract. Because occupancy rates during a facility's start-up phase typically result in capacity under-utilization for at least 90 to 180 days, we may incur additional post-opening start-up costs. We do not anticipate post-opening start-up costs at any adult secure facilities operated under any future contracts with the BOP which are take-or-pay contracts, meaning that the BOP will pay at least 80.0% of the contractual monthly revenue once the facility opens, regardless of actual occupancy.

Newly opened facilities are staffed according to applicable regulatory or contractual requirements when we begin receiving offenders or clients. Offenders or clients are typically assigned to a newly opened facility on a phased-in basis over a one- to six-month period. Our start-up period for new juvenile operations is 12 months from the date we begin recognizing revenue unless break-even occupancy levels are achieved before then. Our start-up period for new adult operations is nine months from the date we begin recognizing revenue unless break-even occupancy levels are achieved before then. Although we typically recover these upfront costs over the life of the contract, quarterly results can be substantially affected by the timing of the commencement of operations as well as the development and construction of new facilities.

Working capital requirements generally increase immediately prior to commencing management of a new or expanded facility as we incur start-up costs and purchase necessary equipment and supplies before facility management revenue is realized.

General and administrative expenses consist primarily of costs for corporate and administrative personnel who provide senior management, legal, finance, accounting, human resources, payroll and information systems, costs of business development and outside professional and consulting fees. We incurred additional legal and outside professional and consulting fees related to the Merger Agreement with Veritas, discussed in "Significant 2006 Events" below, during both 2006 and the first quarter of 2007.

Management Overview

Demand. Our business is driven generally by demand for incarceration or treatment services, and specifically by demand for private incarceration or treatment services, within our three primary business segments: adult secure institutional services; juvenile justice, educational and treatment services; and adult community-based corrections and treatment services. The demand for adult and juvenile corrections and treatment services has generally increased at a steady rate over the past ten years, largely as a result of increasing sentence terms and/or mandatory sentences for criminals and as well a greater range of criminal acts, increasing demand for incarceration of illegal aliens and a public recognition of the need to provide services to juveniles that will improve the possibility that they will lead productive lives. Moreover, demand for our services is also affected by the amount of available capacity in the government systems to enable governments to provide the services

themselves, as well as desire and ability of these systems to add additional capacity. Recent recommendations by social commentators and various political or governmental representatives suggest that community-based corrections of adults should be emphasized in the future as alternatives to traditional incarceration. Among other things, we monitor federal, state and industry communications and statistics relative to trends in prison populations, juvenile justice statistics and initiatives, and developments in alternatives to traditional incarceration or detention of adults for opportunities to expand our scope or delivery of services.

The federal government increasingly is turning to private providers for the incarceration of adults whether they are serving prison sentences, detained as illegal aliens, detained in anticipation of pending judicial administration or transitioning from prison to society. Chief among the federal agencies which use private providers are the BOP, ICE, and USMS. We provide adult secure and adult community-based services to the federal government. Most of the federal involvement in juvenile administration in the federal system is handled via Medicare and Medicaid assistance to state governments. Although there are circumstances in which we may contract with a federal agency on a sole source basis, the primary means by which we secure a contract with a federal agency is via the RFP bidding process. From time to time, we contract to provide management services to a local governmental unit who then bids on a federal contract.

States and smaller governmental units remain divided on the issue of private prisons and private provision of juvenile and community-based programs, although a majority of states permit private provision for our services. We anticipate that increasing budget pressure on states and smaller governmental units will cause more states and smaller governmental units to consider utilizing private providers such as us to provide these services on a more economical basis. Although it varies from governmental unit to governmental unit, the primary political forces who typically oppose privatization of prisons are organized labor and religious groups.

Private juvenile and community-based programs are much more widely accepted and utilized by states and local governmental units than private adult prisons. Many private providers are organized on a not-for-profit basis, but there are a number of large, for-profit providers of juvenile and community-based programs. We monitor opportunities in these segments via our corporate and service-line development officials. Many opportunities are not published in any manner and, accordingly, we believe that taking the initiative at the state and local levels is key in developing sole source opportunities.

Performance. We track a number of factors as we monitor financial performance. Chief among them are:

- capacity (the number of beds within each business segment's facilities)
- occupancy (utilization)
- per diem reimbursement rates
- operating expenses

Capacity, commonly expressed in terms of a number of beds, is primarily impacted by the number and size of the facilities we own or lease and the facilities which are not owned or leased but which are operated by us on behalf of a third party owner or lessee. We view capacity as one of the measures of our development efforts, through which we may increase capacity by adding new projects or by expanding existing projects. As part of the evaluation of our development efforts, we will assess (a) whether a given development project was brought into service in accordance with our expectation as to time and expense; and (b) the number of projects in development or under consideration at the relevant point in time. In addition to the focus on new projects, capacity will reflect our success in renewing and maintaining existing contracts and facilities. It will also reflect any closure of programs or facilities due to underutilization or failure to earn an adequate risk-adjusted rate of return. We must also be cognizant of the possibility that state or local budgetary limitations may cause the contractual commitment to a given facility to be reduced or even eliminated, which would require us to either secure an alternate customer or close the operation.

Occupancy is typically expressed in terms of percentage of contract capacity utilized. We look at occupancy to assess the efficacy of both our efforts to market our facilities and our efforts to retain existing customers or contracts. Because revenue varies directly with occupancy, occupancy is a driver of our revenues. Some of our contracts are "take-or-pay," meaning that the agency making use of the facility is obligated to pay for beds even though they are not used. Historically, occupancy percentages in many of our facilities have been high and we are mindful of the need to maintain high occupancy levels. As new development projects are brought into service, occupancy percentages may decline until the projects reach full utilization. Where we have commitments for utilization before the commencement of operations, occupancy percentages reflect the speed at which a facility achieves full service/implementation. However, we may decide to undertake development projects without written commitments to make full use of a facility. In these instances, we have performed our own

assessment, based on discussions with local government or other potential customer representatives and analysis of other factors, of the demand for services at the facility. There is no assurance that we will recover our initial investment in these projects. We will monitor occupancy as a measure of the accuracy of our estimation of the demand for the services of a development facility, and will incorporate this information in future assessments of potential projects.

Per diem reimbursement rates are the other key element of our gross revenue and operating margin since per diem contracts represent a majority of our revenues (73.0% for the year ended December 31, 2006). Per diem rates are a function of negotiation between management and a governmental unit at the inception of a contract or through the RFP process. Actual per diem rates vary dramatically across our business segments, and as well within each business segment depending upon the particular service or program provided. The initial per diem rates often change during the term of a contract in accordance with a schedule. The amount of the change can be a fixed amount set forth within the contract, an amount determined by formulas set forth within the contract or an amount determined by negotiations between management and the governmental unit (often these negotiations are along the same lines as the original per diem negotiation — a review of expenses and approval of an amount to recompense for expenses and assure the potential of an operating profit). In recent years, as budgetary pressures on governmental units have increased, some of our governmental customers have negotiated relief from formulaic increase provisions within their agreements or have declined to include in their appropriation legislation amounts that would increase the per diem rates payable under the contract (needed in some cases to offset operating expense increases). Although we have mitigated a portion of the impact of these developments by negotiating services provided or obtaining commitments for increased volume, we may also take steps primarily in the area of legislative and governmental monitoring and lobbying to try to reduce or avoid these sorts of adverse developments in the future. We will continue to monitor per diem rates as a measure of negotiation skill, customer service, management and maintenance, political and business astuteness.

We track several different areas of our operating expenses. Foremost among these expenses are employee compensation and benefits and expenses, risk related areas such as general liability, medical and worker's compensation, client/inmate costs such as food, clothing and programming costs, financing costs and administrative overhead expenses. Increases or decreases in one or more of these items, such as our experience with rising insurance costs, can have a material effect on our financial performance. Operating expenses are also impacted by decisions to close or terminate a particular program or facility, as occurred during 2005. Such decisions are based on our assessments of operating results, operating efficiency and risk-adjusted returns and are an ongoing part of our portfolio management. In addition, decisions to restructure employee positions (as occurred in 2005) will typically increase period costs initially (at the time of such actions), but generally reduce post-restructuring expense levels. We are also monitoring the continued costs of complying with the Sarbanes-Oxley Act of 2002, both in terms of fees paid to others, such as independent auditors and consultants, as well as internal administrative costs.

We recognize that our operating margins are subject to pressure from a variety of factors, but most notably rising costs and governmental and agency budgetary constraints. We also believe that successful development of higher margin and low capital projects is key to mitigating such pressure. For any development projects committed or facility reactivations in progress, until those projects are completed and brought into full service, we will continue to monitor operations and existing customer relationships in an attempt to minimize the duration of start-up periods and the related pressure on operating margins.

Significant 2006 Events

Merger Agreement

On October 6, 2006, we entered into an Agreement and Plan of Merger (the "Merger Agreement") with The Veritas Capital Fund III, L.P., a Delaware limited partnership ("Veritas"), Cornell Holding Corp., a Delaware corporation ("Parent") and CCI Acquisition Corp., a Delaware corporation and wholly owned subsidiary of Parent ("Merger Sub"), pursuant to which the Merger Sub would be merged with and into us (the "Merger"), with Cornell surviving after the Merger as a wholly owned subsidiary of Parent.

Our Board of Directors unanimously approved the Merger Agreement. In connection with the Merger, the Parent and certain of our stockholders entered into a Voting Agreement dated on or about October 6, 2006, whereby such stockholders agreed, among other things, to vote their respective shares of our stock in favor of the Merger Agreement, the Merger and the transactions contemplated thereby. At a special meeting of our stockholders held on January 23, 2007, the proposed Merger Agreement was rejected.

Under the terms of the Merger Agreement, because the Merger was terminated, we reimbursed \$2.5 million of these costs incurred by Veritas, Parent and Merger Sub in connection with the proposed merger in February 2007. Such costs will be reported in general and administrative expenses in the first quarter of 2007.

Great Plains Correctional Facility

We believe that our existing contract with the Oklahoma Department of Corrections ("OK DOC") with respect to our Great Plains Correctional Facility expired in July 2006. Despite negotiations with the OK DOC beginning early in 2006, we have been unable to agree on terms for a new contract. As a result, to preserve our rights relative to other business opportunities, in October 2006 HEDA notified OK DOC of our intent to terminate the contract. With our Great Plains Correctional Facility, as with all our facilities, we seek to maximize the operating potential based on an assessment of which potential customer(s) would enable us to realize the highest economic value. To date we do not have an alternate customer for this facility, which generated revenues of approximately \$12.5 million, \$12.8 million and \$12.5 million in the years ended December 31, 2006, 2005 and 2004, respectively. Our inability to obtain a new customer for this facility could have an adverse effect on our financial condition, results of operations and liquidity.

Cornell Abraxas Academy (formerly the New Morgan Academy)

We closed the Cornell Abraxas Academy (formerly the New Morgan Academy) in the fourth quarter of 2002 and considered several options ranging from the utilization of the facility for another type of program or the sale or lease of the facility. In 2005 we began focusing our efforts on reactivating the facility under a new program. We reactivated this facility in October 2006 as a residential treatment center for youth sex offenders. We recognized pre-tax costs of \$4.8 million, \$3.6 million and \$13.5 million (including an impairment charge of \$9.3 million in 2004 as discussed below) in our Consolidated Statements of Operations and Comprehensive Income (Loss) for the years ended December 31, 2006, 2005 and 2004, respectively, for related holding costs (depreciation, interest, property, taxes and other maintenance costs). The expenses for the 2006 period increased in conjunction with the reactivation of the facility in October 2006.

In December 2004, we recorded an impairment charge of approximately \$9.3 million related to this facility as it was determined, pursuant to the requirements of SFAS No. 144, that the carrying amount of the facility was not fully recoverable and exceeded its fair value (as based on the most current estimates of cash flows). As of December 31, 2006, we believe that, pursuant to the provisions of SFAS No. 144, no additional impairment allowance is necessary. The carrying value of the property and equipment for the Cornell Abraxas Academy, after the impairment charge in 2004, was approximately \$19.5 million and \$19.9 million at December 31, 2006 and 2005, respectively.

Central California Treatment Center

In January 2004, we purchased a building in Los Angeles, California for which our carrying value was approximately \$2.7 million at December 31, 2005. In 2005, we received notice from a local governmental agency indicating a desire to acquire the facility. In early 2006, the governmental agency initiated condemnation proceedings relating to the facility and deposited approximately \$2.9 million of condemnation proceeds with the court which we received in July 2006. We subsequently commenced litigation contesting the valuation of the facility submitted by the governmental agency.

Hector Garza Residential Treatment Center (formerly the Campbell Griffin Treatment Center)

In October 2005, we initiated the temporary closure of this leased facility in San Antonio, Texas. It is our intent to reactivate this facility during 2007 and therefore, it has not been included in discontinued operations in the years ended December 31, 2006 and 2005. Our net book carrying value for this facility was approximately \$4.2 million at December 31, 2006.

Alexander Youth Services Center

In November 2006, the Arkansas Department of Health and Human Services ("DHHS") notified us of its intent to terminate our management contract relating to the Alexander Youth Services Center. The transition of this contract to the new operator occurred in January 2007 (at no significant cost to us). This contract generated revenues of approximately \$10.8 million, \$9.9 million and \$9.3 million in the years ended December 31, 2006, 2005 and 2004, respectively. We did not maintain any significant net property and equipment pertaining to this contract at December 31, 2006.

Moshannon Valley Correctional Center

We began operating the 1,300 bed Moshannon Valley Correctional Center in April 2006 under a three-year take-or-pay contract with the BOP (the BOP has the option to grant seven one-year extensions). Our net book carrying value of this facility at December 31, 2006 was approximately \$70.5 million. We recognized pre-opening and start-up expenses of approximately \$2.7 million, \$0.6 million and \$0.06 million in the years ended December 31, 2006, 2005 and 2004, respectively.

Mesa Verde Community Correctional Facility

In December 2005, we entered into a five-year agreement with the California Department of Corrections to operate the Mesa Verde Community Correctional Facility which we lease. The facility commenced operations in January 2006 and houses up to 360 male California inmates.

Recent Developments

Big Spring Correctional Center

During 2006, the BOP solicited a RFP for services to house approximately 7,000 low security non-United States citizen sentenced males in an existing secure correctional institution procured from private sources or state and local governments, with excess capacity, located in Arizona, California, Louisiana, New Mexico, Oklahoma or Texas to replace several existing intergovernmental agreements ("IGA") for such services, including the IGA relating to our Big Spring Correctional Center. In January 2007, we were awarded a contract from the BOP to operate the Big Spring Correctional Center. The take-or-pay contract, which is effective April 1, 2007, provides for an initial contract term of four years with three two-year renewal option periods.

New Accounting Pronouncements

Statement of Financial Accounting Standards No. 123R

On January 1, 2006, we adopted the provisions of the Financial Accounting Standards Board ("FASB"), Statement of Financial Accounting Standards ("SFAS") No. 123R, "Share Based Payment" and elected to use the modified prospective transition method. The modified prospective transition method requires that compensation cost be recognized in the financial statements for all awards granted after the date of adoption as well as for existing awards for which the requisite service has not been rendered as of the date of adoption and requires that prior periods be restated. Our stock incentive plans provide for the granting of incentive options and nonqualified options to our officers, directors and key employees. Outstanding options vest over periods up to seven years after the date of grant and expire no more than 10 years after the date of grant. Prior to the adoption of SFAS No. 123R, we used the intrinsic-value based method to account for stock options and recorded no charges against earnings with respect to options granted. We have elected to use the "short-cut method" to calculate the historical pool of windfall tax benefits upon adoption of SFAS 123R. The election to use the "short-cut method" had no effect on our consolidated financial statements for the year ended December 31, 2006.

The adoption of SFAS No. 123R reduced income from continuing operations before income taxes for the year ended December 31, 2006 by approximately \$1.9 million and reduced net income for the year ended December 31, 2006 by approximately \$1.1 million (\$0.08 per basic and diluted share). The adoption of SFAS No. 123R had an immaterial effect on our Consolidated Statement of Cash Flows for the year ended December 31, 2006. Refer to Note 1 to the consolidated financial statements in Item 8 of this report for further information concerning our adoption of SFAS No. 123R.

Financial Accounting Standards Board Interpretation No. 48

In June 2006, the FASB issued Interpretation No. 48, "Accounting for Uncertainty in Income Taxes" ("FIN 48"), to clarify the accounting for uncertainty in income taxes recognized in an entity's financial statements in accordance with SFAS No. 109, "Accounting for Income Taxes." FIN 48 is effective for fiscal years beginning after December 15, 2006. The cumulative effect of applying the provisions of FIN 48 will be reported in our first quarter of 2007 financial statements as an adjustment to the opening balance of retained earnings for 2007. We estimate that the cumulative effect adjustment will increase retained earnings by up to \$0.6 million which is subject to revision when management completes an analysis of the impact of FIN 48.

Statement of Financial Accounting Standards No. 157

In September 2006, the FASB issued SFAS No. 157, "Fair Value Measurements." This statement establishes a framework for measuring fair value within generally accepted accounting principles and expands the required disclosures concerning fair value measurements. SFAS No. 157 is effective for financial statements issued for fiscal years beginning after November 15, 2007, and interim periods within those fiscal years. The provisions of SFAS No. 157 must be applied prospectively as of the beginning of the fiscal year in which SFAS No. 157 is adopted, except in limited circumstances. We plan to adopt the provisions of SFAS No. 157 January 1, 2008. We are currently evaluating the impact that the adoption of this standard may have on our consolidated financial statements.

Statement of Financial Accounting Standards No. 159

In February 2007, the FASB issued SFAS No. 159, "The Fair Value Option for Financial Assets and Financial Liabilities – Including an amendment of FASB Statement No. 115." This statement permits entities to choose to measure many financial instruments and certain other items at fair value that are not currently required to be measured at fair value and establishes presentation and disclosure requirements designed to facilitate comparisons between entities that choose different measurement attributes for similar types of assets and liabilities. SFAS No. 159 is effective as of the beginning of an entity's first fiscal year that begins after November 15, 2007. Early adoption is permitted as of the beginning of a fiscal year that begins on or before November 15, 2007, provided the entity also elects to apply the provisions of SFAS No. 157, "Fair Value Measurements." We plan to adopt the provisions of SFAS No. 159 January 1, 2008. We are currently evaluating the impact of the adoption of this standard may have on our consolidated financial statements.

Critical Accounting Policies and Estimates

The preparation of our financial statements in conformity with GAAP requires management to make certain estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities, the disclosures of contingent assets and liabilities at the balance sheet date and the amounts of revenues and expenses recognized during the reporting period. We analyze our estimates based on our historical experience and various other assumptions that we believe to be reasonable under the circumstances. However, actual results could differ from such estimates. The following is a discussion of our critical accounting estimates. Management considers an accounting estimate to be critical if:

- it requires assumptions to be made that were uncertain at the time the estimate was made; and
- changes in the estimate or different estimates that could have been selected could have a material impact on our consolidated financial position or results of operations.

For a summary of all of our significant accounting policies see Note 2 to the accompanying consolidated financial statements.

Revenue Recognition

Substantially all of our revenues are derived from contracts with federal, state and local governmental agencies which pay either per diem rates based upon the number of occupant days or hours served for the period, on a take-or-pay basis, management fee basis, cost-plus reimbursement or fee-for-service basis. We recognize revenue when we determine that the following criteria are met: (i) persuasive evidence of an arrangement exists; (ii) delivery has occurred or services have been rendered; (iii) the fee is fixed or determinable; and (iv) collectibility is reasonably assured.

Accounts Receivable and Related Allowance for Doubtful Accounts

We extend credit to the governmental agencies contracted with and other parties in the normal course of business. We regularly review our outstanding receivables and historical collection experience and provide for estimated losses through an allowance for doubtful accounts. In evaluating the adequacy of our allowance for doubtful accounts, we make judgments regarding our customers' ability to make required payments, economic events and other factors. As the financial condition of these parties change, circumstances develop or additional information becomes available, adjustments to the allowance for doubtful accounts may occur. If, after reasonable collection efforts have been made, a receivable is determined to be permanently uncollectible, it is written off.

Insurance Reserves

We maintain insurance coverage for various aspects of our business and operations. We retain a portion of losses that occur through the use of deductibles and retention under self-insurance programs. We regularly review our estimates of reported and unreported claims and provide for these losses through insurance reserves. These reserves are influenced by rising costs of health care and other costs, increases in claims, time lags in claims information and levels of insurance coverage carried. As claims develop and additional information becomes available to us, adjustments to the related loss reserves may occur. Our reserves for medical and worker's compensation claims are subject to change based on our estimate of the number and the magnitude of claims to be incurred.

Based on the risks discussed above, it is necessary for us to estimate the level of our liability related to insurance and record reserves for these amounts in our consolidated financial statements. Reserves related to self-insurance are based on the facts and circumstances specific to the claims and our past experience with similar claims. The actual outcome of self-insured claims could differ significantly from estimated amounts. Our reserves are based on certain assumptions developed utilizing historical data to project future losses. Loss estimates in the calculation of these accruals are adjusted based upon actual claim settlements and reported claims. These loss estimates and accruals recorded in our financial statements for claims have historically been reasonable in light of the actual amount of claims paid.

As the determination of our liability for self-insured claims is subject to significant management judgment and in certain instances is based on actuarially estimated and calculated amounts, and such liabilities could be material in nature, management believes that accounting estimates related to self-insurance reserves are critical.

For the years ended December 31, 2006, 2005 and 2004, no significant changes have been made to the methodology utilized to estimate insurance reserves. For purposes of earnings sensitivity analysis, if the December 31, 2006 reserves for insurance were adjusted (increased or decreased) by 10%, operating expenses would have changed by approximately \$1.1 million, or 0.4%.

Impairment or Disposal of Long-Lived Assets

We review our long-lived assets for impairment at least annually or when changes in circumstances or a triggering event indicates that the carrying amount of the asset may not be recoverable in accordance with the provisions of SFAS No. 144, "Accounting for the Impairment or Disposal of Long-Lived Assets." SFAS No. 144 requires that long-lived assets to be held and used be reported at the lower of their carrying amount or fair value. Assets to be disposed of by sale are recorded at the lower of their carrying amount or fair value less estimated selling costs. We estimate fair value based upon the best information available, which may include expected future discounted cash flows to be produced by the asset and/or available market prices. Factors that significantly influence estimated future discounted cash flows include the periods and levels of occupancy for the facility, expected per diem or reimbursement rates, assumptions regarding the levels of staffing, services and future operating and capital expenditures necessary to generate forecasted revenues, related costs for these activities and future rate of increases or decreases associated with these factors. We also consider the results of any appraisals on the properties when assessing fair value. These estimates are highly subjective, particularly in circumstances where there is no current operating contract in place and changes in the assumptions and estimates could result in the recognition of impairment charges. The most subjective estimates made in this analysis for 2006 and 2005 relate to the Cornell Abraxas Academy and the Hector Garza Residential Treatment Center and for 2004 relate to the Cornell Abraxas Academy, the Residential School and the Maple Creek Home. We may be required to record an impairment charge in the future if we are unable to successfully negotiate a replacement contract on any of our facilities for which we currently have an operating contract. Given the nature of the evaluation of future cash flows and the application to specific assets and specific times, it is not possible to reasonably quantify the impact of changes in these assumptions.

Share-Based Compensation

We have typically compensated our officers, directors and key employees through the awarding of stock-based awards. Based on the requirements of SFAS 123R, which we adopted on January 1, 2006, we account for stock-based awards in 2006 using a fair-value based method, resulting in compensation expense for stock option awards being recorded in our consolidated statements of operations. Additionally, under the provisions of SFAS No. 148, "Accounting for Stock-Based Compensation - an Amendment to FAS 123," we are currently required to disclose the effect on our net income (loss) and earnings (loss) per share as if we had applied the fair value recognition provisions of SFAS 123 to the periods presented in our consolidated statements of operations; or the years ended December 31, 2005 and 2004. This tabular disclosure is included in Note 1 to our accompanying consolidated financial statements. Determining the fair value of stock-based awards at the grant date requires judgment, including estimating the expected term of stock options, the expected volatility of our stock and any expected dividends. In addition, judgment is also required in estimating the amount of stock-based awards that are expected to be forfeited. As the determination of these various assumptions is subject to significant management judgment and different assumptions could result in material differences in amounts recorded in our consolidated financial statements beginning in the first quarter of 2006 and in our disclosure presented in the footnotes to our accompanying consolidated financial statements for the years ended December 31, 2006, 2005, and 2004, management believes that accounting estimates related to the valuation of stock options are critical.

The assumptions used to estimate the fair market value of our stock options are based on historical and expected performance of our common shares in the open market, expectations with regard to the pattern with which our employees will exercise their options and the likelihood that dividends, if any, will be paid to holders of our common shares. For the years ended December 31, 2006, 2005, and 2004, no significant changes have been made to the methodology utilized to determine the assumptions used in these calculations.

Goodwill

We account for goodwill in accordance with the provisions of SFAS No. 142, "Goodwill and Other Intangible Assets," which states that there is no amortization of goodwill or intangible assets with indefinite lives. Impairment of these assets is assessed annually to determine if the estimated fair value of the reporting unit exceeds the net carrying value of the reporting unit, including the applicable goodwill. The estimates of fair value are based upon our estimates of the present value of future cash flows. We make assumptions regarding the estimated cash flows and if these estimates or their related assumptions change, an impairment charge may be incurred. Given the nature of the evaluation of future cash flows and the application to specific assets and specific times, it is not possible to reasonably quantify the impact of changes in these assumptions.

Results of Operations

Material fluctuations in our results of operations are principally the result of the level of new contract development activity, the timing and effect of facility expansions, occupancy or contract rates, contract renewals or terminations and facility closures and non-recurring charges.

The following table sets forth for the periods indicated the percentages of revenue represented by certain items in our Consolidated Statements of Operations and Comprehensive Income (Loss).

	Year Ended December 31,		
	2006	2005	2004
Revenues.....	100.0%	100.0%	100.0%
Operating expenses	76.1	76.6	76.1
Pre-opening and start-up expenses.....	0.7	2.9	3.2
Impairment of long-lived assets.....	0.1	—	3.4
Depreciation and amortization	4.5	4.9	4.8
General and administrative expenses.....	6.0	6.6	7.3
Income from operations	12.4	9.0	5.2
Interest expense, net	6.4	7.0	7.3
Loss on extinguishment of debt	—	—	0.9
Income (loss) from continuing operations before provision (benefit) for income taxes.....	6.0	2.0	(3.0)
Provision (benefit) for income taxes	2.5	0.7	(1.2)
Income (loss) from continuing operations	3.5	1.3	(1.8)
Discontinued operations, net of taxes	(0.2)	(1.2)	(0.9)
Net income (loss).....	3.3%	0.1%	(2.7)%

Year Ended December 31, 2006 Compared to Year Ended December 31, 2005

Certain comparisons of revenue, expenses and average contract occupancy contained in this report have been made excluding the effect of pre-opening and start-up expenses and revenues, and related occupancy and contract capacity. Disclosures excluding the effect of pre-opening and start-up expenses and revenues represent measures calculated in a manner that is not consistent with GAAP. We believe the exclusion of the non-recurring effect of pre-opening and start-up expenses and revenues increases the reader's understanding of our operating trends.

Revenues. Revenues increased approximately \$50.1 million, or 16.1%, to \$360.9 million for the year ended December 31, 2006 from \$310.8 million for the year ended December 31, 2005.

Adult Secure Institutional. Adult secure institutional division revenues increased approximately \$50.4 million, or 39.3%, to \$178.8 million for the year ended December 31, 2006 from \$128.4 million for the year ended December 31, 2005 due primarily to (1) the opening of the Moshannon Valley Correctional Center in April 2006 which generated revenues of approximately \$26.6 million in 2006, (2) revenues of approximately \$7.0 million at the Mesa Verde Community Correctional Facility which we began managing in January 2006, (3) an increase in revenues of approximately \$10.3 million at the Regional Correctional Center due to increased occupancy in 2006 (including a contract-based revenue adjustment for the contract year ended March 2006 in the amount of \$2.4 million), (4) an increase in revenues of approximately \$3.1 million at the D. Ray James Prison due to increased occupancy coupled with a per diem rate increase received mid-year 2005, (5) an increase in revenues of approximately \$1.3 million at our two secure facilities in California due to increased occupancy and (6) an increase in revenues of approximately \$1.1 million at the Donald W. Wyatt Detention Center due to improved occupancy. The remaining net increase in revenues of approximately \$1.0 million was due to various insignificant revenue fluctuations at our other adult secure institutional facilities.

Average contract occupancy was 98.2% for the year ended December 31, 2006 compared to 96.1% for the year ended December 31, 2005. Excluding the actual occupancy and contract capacity for the start-up operations of the Regional Correctional Center in 2005 (through August 2005), average contract occupancy was 102.9% for the year ended December 31, 2005. The average contract occupancy statistics for 2006 reflect the activation and ramp-up in population at both the Mesa Verde Community Correctional Facility (which opened in January 2006) and the Moshannon Valley Correctional Center (which opened in April 2006).

The average per diem rate was \$56.12 for the year ended December 31, 2006 compared to \$48.49 for the year ended December 31, 2005. The increase in the average per diem rate for 2006 is primarily due to the opening of the Moshannon Valley Correctional Center in April 2006 which is a significant take-or-pay contract. There were no revenues attributable to start-up operations in the year ended December 31, 2006. Revenues attributable to start-up operations for the year ended December 31, 2005 were approximately \$3.3 million and were attributable to the start-up operations of the Regional Correctional Center in New Mexico.

Juvenile. Juvenile justice, educational and treatment services division revenues decreased approximately \$3.2 million, or 2.7%, to \$115.8 million for the year ended December 31, 2006 from \$119.0 million for the year ended December 31, 2005. The decrease in revenues was due primarily to (1) a decrease in revenues of approximately \$3.6 million as a result of the temporary closure of the Hector Garza Residential Treatment Center (formerly the Campbell Griffin Treatment Center) in October 2005, (2) a decrease in revenues of approximately \$2.8 million at the Danville Center for Adolescent Females ("DCAF") due to the expiration of our management contract in March 2006, (3) a decrease in revenues of approximately \$1.8 million due to the expiration of our management contract at the South Mountain Secure Treatment Unit ("SMSTU") in June 2006 and (4) a decrease in revenues of approximately \$0.9 million due to the expiration of our management contract for the Washington, DC ("DC") community-based programs in August 2006. The decrease in revenues due to the above factors was offset, in part, by (1) an increase in revenues of approximately \$1.6 million at the Southern Peaks Regional Treatment Center due to improved occupancy (this facility was ramping-up in 2005), (2) an increase in revenues of approximately \$1.2 million at the Reading Alternative Education program we began managing in July 2005, (3) an increase in revenues of approximately \$0.9 million at the Leadership Development Program (due to program occupancy/mix) and (4) an increase in revenues of approximately \$0.9 million at the Alexander Youth Center due to increased occupancy. The remaining net increase in revenues of approximately \$1.3 million was due to various insignificant fluctuations in revenues at our other juvenile facilities and programs. The concluded/terminated contracts at DCAF, SMSTU and DC generated total revenues for the years ended December 31, 2006 and 2005 of approximately \$3.2 million and \$8.6 million, respectively.

Average contract occupancy was 93.2% for the year ended December 31, 2006 compared to 89.2% for the year ended December 31, 2005. Excluding the actual occupancy and the contract capacity for the start-up operations of the Southern Peaks Regional Treatment Center through the first quarter of 2005, average contract occupancy was 90.0% for the year ended December 31, 2005.

The average per diem rate for our residential juvenile facilities was approximately \$170.33 for the year ended December 31, 2006 compared to approximately \$167.68 for the year ended December 31, 2005. The average fee-for-service rate for our non-residential community-based juvenile programs was approximately \$37.59 for the year ended December 31, 2006 compared to approximately \$34.21 for the year ended December 31, 2005. The increase in the average fee-for-service rate for 2006 is due to changes in the mix of services provided by our various programs, as well as the continued operations in 2006 of several alternative education programs which we began operating mid-year 2005.

There were no revenues attributable to start-up operations for the year ended December 31, 2006. Revenues attributable to start-up operations were approximately \$1.5 million for the year ended December 31, 2005 and were attributable to the start-up operations of the Southern Peaks Regional Treatment Center.

Adult Community-Based. Adult community-based corrections and treatment services division revenues increased approximately \$3.0 million, or 4.7%, to \$66.3 million for the year ended December 31, 2006 from \$63.3 million for the year ended December 31, 2005 due primarily to an increase in revenues of approximately \$3.4 million from the programs and facilities acquired from Correctional Systems, Inc. ("CSI") in April 2005. The remaining net decrease in revenues of \$0.4 million was due to various insignificant fluctuations in revenues at our other adult community-based facilities and programs. Average contract occupancy was 97.7% for the year ended December 31, 2006 compared to 100.4% for the year ended December 31, 2005.

The average per diem rate for our residential adult community-based facilities was approximately \$61.71 for the year ended December 31, 2006 compared to approximately \$62.02 for the year ended December 31, 2005. The average fee-for-service rate for our non-residential adult community-based programs was approximately \$11.23 for the year ended December 31, 2006 compared to approximately \$9.40 for the year ended December 31, 2005. Our average fee-for-service rates fluctuate from year to year due to changes in the mix of services provided by our various non-residential adult community-based programs. There were no revenues attributable to start-up operations for the years ended December 31, 2006 and 2005.

Operating Expenses. Operating expenses increased approximately \$36.7 million, or 15.4%, to \$275.0 million for the year ended December 31, 2006 from approximately \$238.3 million for the year ended December 31, 2005.

Adult Secure Institutional. Adult secure institutional division operating expenses increased approximately \$34.6 million, or 39.0%, to approximately \$123.3 million for the year ended December 31, 2006 from approximately \$88.7 million for the year ended December 31, 2005 due primarily to (1) operating expenses of approximately \$13.6 million at the Moshannon Valley Correctional Center which opened in April 2006 (additional expenses of approximately \$2.7 million related to this facility are included in start-up and pre-opening expenses for the year ended December 31, 2006), (2) operating expenses of approximately \$5.2 million at the Mesa Verde Community Correctional Facility which we began managing in January 2006, (3) an increase in operating expenses of approximately \$9.9 million at the Regional Correctional Center due to improved occupancy as the facility was ramping up in 2005 (additional expenses of approximately \$6.4 million related to this facility are included in pre-opening and start-up expenses in the year ended December 31, 2005), (4) an increase in operating expenses of approximately \$1.1 million at our two secure facilities in California due to increased occupancy and (5) an increase in operating expenses of approximately \$1.1 million at the Donald W. Wyatt Detention Center due to improved occupancy. The remaining net increase in operating expenses of approximately \$3.7 million was due to various fluctuations in operating expenses at our other adult secure facilities as well as an increase in operating expenses at the divisional level.

As a percentage of segment revenues, adult secure institutional division operating expenses were 68.9% for the year ended December 31, 2006 compared to 69.1% for the year ended December 31, 2005. Excluding approximately \$3.3 million of revenues attributable to the start-up operations of the Regional Correctional Center in 2005 (through August 2005), adult secure institutional division operating expenses, as a percentage of segment revenues, were 70.9% for the year ended December 31, 2005.

Juvenile. Juvenile justice, educational and treatment services division operating expenses decreased approximately \$0.1 million, or 0.1%, to approximately \$100.1 million for the year ended December 31, 2006 from \$100.2 million for the year

ended December 31, 2005 due primarily to (1) a decrease in operating expenses of approximately \$3.1 million due to the temporary closure of the Hector Garza Residential Treatment Center (formerly the Campbell Griffin Treatment Center) in October 2005, (2) a decrease in operating expenses of approximately \$2.6 million at DCAF due to the expiration of our management contract in March 2006, (3) a decrease in operating expenses of approximately \$1.6 million at SMSTU due to the expiration of our management contract in June 2006 and (4) a decrease in operating expenses of approximately \$0.4 million at the DC programs due to the expiration of our management contract in August 2006. The decrease in operating expenses due to the above factors was offset, in part, by (1) an increase in operating expenses of approximately \$3.4 million at the Southern Peaks Regional Treatment Center due to increased occupancy as the facility was ramping up in 2005 (additional expenses of approximately \$1.8 million were included in pre-opening and start-up expenses for the year ended December 31, 2005), (2) an increase in operating expenses of approximately \$1.1 million at the Cornell Abraxas Academy (formerly the New Morgan Academy) which began operating in October 2006, (3) an increase in operating expenses of approximately \$1.2 million for the Reading Alternative Education program we began operating in July 2005, (4) an increase in operating expenses of approximately \$1.0 million at the Alexander Youth Center due to increased occupancy and (5) and increase in operating expenses of approximately \$0.6 million at the Leadership Development Program due to increased occupancy. The remaining net increase in operating expenses of approximately \$0.3 million is due to various insignificant fluctuations in operating expenses at our other juvenile facilities and programs.

As a percentage of segment revenues, juvenile services division operating expenses were 86.4% for the year ended December 31, 2006 compared to 84.2% for the year ended December 31, 2005. Excluding approximately \$1.5 million of revenues attributable to the start-up operations of the Southern Peaks Regional Treatment Center in the year ended December 31, 2005, juvenile services division operating expenses were 85.3% for the year ended December 31, 2005.

Adult Community-Based. Adult community-based corrections and treatment services division operating expenses increased approximately \$2.3 million, or 4.7%, to \$51.7 million for the year ended December 31, 2006 from \$49.4 million for the year ended December 31, 2005 due primarily to an increase in operating expenses of approximately \$3.3 million attributable to the facilities and programs acquired from CSI in April 2005. The remaining net decrease in operating expenses of approximately \$1.0 million was due various insignificant fluctuations at our other adult community-based facilities and programs.

As a percentage of segment revenues, adult community-based corrections and treatment services division operating expenses were 78.0% for the year ended December 31, 2006 compared to 77.9% for the year ended December 31, 2005.

Pre-Opening and Start-up Expenses. Pre-opening and start-up expenses were approximately \$2.7 million for the year ended December 31, 2006 and were attributable to the Moshannon Valley Correctional Center. Pre-opening and start-up expenses for the year ended December 31, 2005 were approximately \$9.0 million and were attributable to the pre-opening and start-up activities of the Regional Correctional Center, the Southern Peaks Regional Treatment Center, Mesa Verde Community Correctional Facility and the Moshannon Valley Correctional Center. These expenses consisted primarily of personnel and related expenses, building rent, professional and recruiting expenses.

Impairment of Long-Lived Assets. In the year ended December 31, 2006, we recorded impairment charges of approximately \$0.4 million related to two of our adult community-based facilities in Alaska. Refer to Note 7 to the consolidated financial statements in Item 8 of this report for further discussion concerning these impairment charges.

Depreciation and Amortization. Depreciation and amortization increased approximately \$1.1 million, or 7.2%, to \$16.3 million for the year ended December 31, 2006 from \$15.2 million for the year ended December 31, 2005. Depreciation of property and equipment increased approximately \$0.9 million primarily to depreciation expense related to the Moshannon Valley Correctional Center which opened in April 2006. Amortization of intangibles was approximately \$2.2 million and \$2.1 million for the years ended December 31, 2006 and 2005, respectively.

General and Administrative Expenses. General and administrative expenses increased approximately \$1.3 million, or 6.4%, to approximately \$21.7 million for the year ended December 31, 2006 from approximately \$20.4 million for the year ended December 31, 2005 due primarily to increased consulting and professional expenses related to our strategic process and the proposed Merger Agreement with Veritas (which totaled approximately \$2.1 million during 2006). In addition, there was an increase in compensation expense of approximately \$1.9 million resulting from our adoption of SFAS No. 123R on January 1, 2006. See Note 1 to the consolidated financial statements in Item 8 of this report for further discussion concerning our adoption of SFAS No. 123R. In the year ended December 31, 2005, general and administrative expenses included a \$1.1 million restructuring charge for personnel costs associated with management's streamlining initiatives implemented in the

first and second quarters of 2005. In the first quarter of 2007, we will recognize \$2.5 million of general and administrative expenses related to the termination of the merger agreement with Veritas.

Interest. Interest expense, net of interest income, increased approximately \$1.4 million, or 6.5%, to \$23.1 million for the year ended December 31, 2006 from \$21.7 million for the year ended December 31, 2005. Interest expense increased due to (1) a decrease in capitalized interest in the year ended December 31, 2006 of approximately \$2.2 million as we capitalized interest of approximately \$1.5 million in the year ended December 31, 2006 compared to \$3.7 million in the year ended December 31, 2005 related to construction of the Moshannon Valley Correctional Center (which opened in April 2006) and (2) an increase in net interest expense of approximately \$1.4 million related to the interest rate swap. In the year ended December 31, 2006, we recognized interest expense related to the interest rate swap of approximately \$0.2 million compared to interest income of approximately \$1.1 million in the year ended December 31, 2005. This was partially offset by a decrease of net interest expense in the year ended December 31, 2006 pertaining to Municipal Corrections Finance, LP of approximately \$2.5 million (principally due to increased interest income earned during 2006).

Income Taxes. For the year ended December 31, 2006, we recognized a provision for income taxes on our income from continuing operations at an estimated effective rate of 42.1%. For the year ended December 31, 2005, we recognized a provision for income taxes at an estimated effective rate of 36.1%. The increase in the estimated income tax rate in 2006 is related to an increase in operating income across certain of our business segments relative to prior periods, apportionment of income to higher tax rate jurisdictions, as well as the impact from our adoption of SFAS 123R (and the nondeductible expense attributable to incentive stock option expense).

Year Ended December 31, 2005 Compared to Year Ended December 31, 2004

Certain comparisons of revenue, expenses and average contract capacity contained herein have been made excluding the effect of pre-opening and start-up expenses and revenues. Disclosures excluding the effect of pre-opening and start-up expenses and revenues represent measures calculated in a manner that is not consistent with GAAP. We believe exclusion of the non-recurring effect of pre-opening and start-up expenses and revenues increases the reader's understanding of our operating trends.

Revenues. Revenues increased approximately \$33.6 million, or 12.1%, to \$310.8 million for the year ended December 31, 2005 from \$277.2 million for the year ended December 31, 2004.

Adult Secure Institutional. Adult secure institutional division revenues increased approximately \$13.6 million, or 11.8%, to \$128.4 million for the year ended December 31, 2005 from \$114.8 million for the year ended December 31, 2004 due primarily to (1) the opening of the two-unit Regional Correctional Center in July and December 2004 which increased 2005 revenues by approximately \$5.5 million, (2) the acquisition of the Walnut Grove Youth Correctional Facility management contract in June 2004 which increased 2005 revenues by approximately \$6.3 million, (3) an increase in revenues of approximately \$2.5 million at the Big Spring Correctional Center due to improved occupancy and (4) an increase in revenues of approximately \$1.4 million at the D. Ray James Prison due to a per diem rate increase received in the latter half of 2004. The increase in revenues due to the above was offset, in part, by a decrease in revenues of approximately \$3.3 million due to the non-renewal of the Valencia County Detention Center contract as of December 31, 2004. The remaining net increase in revenue of approximately \$1.2 million was due to various insignificant revenue fluctuations at our other adult secure institutional facilities.

Average contract occupancy was 96.1% for the year ended December 31, 2005 compared to 98.8% for the year ended December 31, 2004. The decline in the average contract occupancy percentage in 2005 is due to the Regional Correctional Center which did not operate at full capacity. Excluding the actual occupancy and contract capacity for the start-up operations of the Regional Correctional Center in 2005 (through August 2005) and 2004, average contract occupancy was 102.9% and 102.4%, respectively.

The average per diem rate was \$48.49 for the year ended December 31, 2005 compared to \$48.45 for the year ended December 31, 2004. The increase in the average per diem rate for 2005 was due to the opening of the Regional Correctional Center in July and December 2004 and the acquisition of the Walnut Grove Youth Correctional Facility management contract in June 2004. We continue to experience increasing pressure from contracting governmental agencies to limit or even reduce per diem rates. Many of these governmental entities are under severe budget pressures and we anticipate that more governmental agencies may approach us about per diem rate concessions. Decreases or the lack of anticipated increases, in per diem rates could adversely impact our operating margin.

Revenues attributable to start-up operations were approximately \$3.3 million and \$1.9 million for the year ended December 31, 2005 and 2004, respectively, and were attributable to the start-up operations of the Regional Correctional Center.

Juvenile. Juvenile justice, educational and treatment services division revenues increased approximately \$5.2 million, or 4.6%, to \$119.0 million for the year ended December 31, 2005 from \$113.8 million for the year ended December 31, 2004. The increase in revenues was due primarily to (1) the opening of the Southern Peaks Regional Treatment Center in August 2004 which increased 2005 revenues by approximately \$6.0 million, (2) the commencement of our management contract for the Philadelphia Alternative Education program in August 2004 which increased revenues by approximately \$1.2 million, (3) the commencement of our management contract for the Lebanon Alternative Education program in September 2004 which increased revenues by approximately \$1.0 million and (4) the commencement of our management contract for the Reading Alternative Education program in July 2005 which contributed revenues of approximately \$1.2 million. The increase in revenues due to the above factors was offset, in part, by a decrease in revenues of approximately \$1.4 million at the Abraxas Center for Adolescent Females (ACAF) and approximately \$2.6 million at the Campbell Griffin Treatment Center due to reduced occupancy. The Campbell Griffin Treatment Center was temporarily closed in the fourth quarter of 2005. The remaining net decrease in revenues of \$0.2 million was due to various insignificant fluctuations in revenues at our other juvenile facilities and programs.

Average contract occupancy was 89.2% for the year ended December 31, 2005 compared to 92.7% for the year ended December 31, 2004. Excluding the actual occupancy and the contract capacity for the start-up activities of the Southern Peaks Regional Treatment Center in 2005 (through the first quarter) and 2004 and for the start-up activities of the Plankinton Regional Detention Center in 2004, average contract occupancy was 90.0% for the year ended December 31, 2005 compared to 96.4% for the year ended December 31, 2004.

The average per diem rate for our residential juvenile facilities was approximately \$167.68 for the year ended December 31, 2005 compared to approximately \$164.54 for the year ended December 31, 2004. The increase in the average per diem rate in 2005 was due to the opening of the Southern Peaks Regional Treatment Center in August 2004. The average fee-for-service rate for our non-residential community-based juvenile programs was approximately \$34.21 for the year ended December 31, 2005 compared to approximately \$27.53 for the year ended December 31, 2004. The increase in the average fee-for-service rate for 2005 is due to changes in the mix of services provided by our various juvenile justice, educational and treatment services, as well as the addition of several new alternative education programs in 2005.

Revenues attributable to start-up operations were approximately \$1.5 million for the year ended December 31, 2005 and were attributable to the start-up operations of the Southern Peaks Regional Treatment Center. Revenues attributable to start-up operations were approximately \$1.2 million for the year ended December 31, 2004 and were attributable to the Southern Peaks Regional Treatment Center and the Plankinton Regional Detention Center.

Adult Community-Based. Adult community-based corrections and treatment services division revenues increased approximately \$14.7 million, or 30.2%, to \$63.3 million for the year ended December 31, 2005 from \$48.6 million for the year ended December 31, 2004 due primarily to (1) revenues of approximately \$11.2 million from the facilities and programs acquired from CSI in April 2005, (2) the opening of the Las Vegas Center in December 2004 which contributed revenues of approximately \$1.4 million, (3) an increase in revenues of approximately \$0.7 million at the Dallas County Judicial Treatment Center due to improved occupancy and (4) and increase in revenues of approximately \$0.6 million at the Taylor Street Center due to improved occupancy. The remaining net increase in revenues of approximately \$0.8 million was due to various insignificant fluctuations in revenues at our other adult community-based facilities and programs.

Average contract occupancy was 100.4% for the year ended December 31, 2005 compared to 103.1% for the year ended December 31, 2004. We experienced average contract occupancy percentages in excess of 100.0% due to the actual occupancy at certain residential facilities exceeding its contracted capacity. We currently cannot predict whether this level of occupancy will continue in future periods.

The average per diem rate for our residential adult community-based facilities was approximately \$62.02 for the year ended December 31, 2005 compared to approximately \$62.10 for the year ended December 31, 2004. The average fee-for-service rate for our non-residential adult community-based programs was approximately \$9.40 for the year ended December 31, 2005 compared to approximately \$8.23 for the year ended December 31, 2004. Our average fee-for-service rates can fluctuate from year to year due to changes in the mix of services provided by our various non-residential adult community-based programs. There were no revenues attributable to start-up operations for the years end December 31, 2005 and 2004.

Operating Expenses. Operating expenses increased approximately \$27.1 million, or 12.8%, to \$238.3 million for the year ended December 31, 2005 from approximately \$211.2 million for the year ended December 31, 2004.

Adult Secure Institutional. Adult secure institutional division operating expenses increased approximately \$8.7 million, or 10.9%, to approximately \$88.7 million for the year ended December 31, 2005 from approximately \$80.0 million for the year ended December 31, 2004 due primarily to (1) the acquisition of the Walnut Grove Youth Correctional Facility management contract in June 2004 which increased operating expenses by approximately \$4.3 million, (2) an increase in operating expenses of approximately \$3.3 million at the Big Spring Correctional Center due to increased occupancy and (3) an increase in operating expenses of approximately \$3.8 million at the two-unit Regional Correctional Center that began operating in July and December 2004. The increase in operating expenses due to the above was offset, in part, by a decrease in operating expenses of approximately \$2.7 million due to the non-renewal of the Valencia County Detention Center management contract as of December 31, 2004.

As a percentage of segment revenues, adult secure institutional services operating expenses were 69.1% for the year ended December 31, 2005 compared to 69.6% for the year ended December 31, 2004. Excluding approximately \$3.3 million and \$1.9 million of revenues attributable to the start-up operations of the Regional Correctional Center in 2005 (through August 2005) and 2004, respectively, adult secure institutional services division operating expenses were 70.9% and 70.8%, respectively.

Juvenile. Juvenile justice, educational and treatment services division operating expenses increased approximately \$6.6 million, or 7.1%, to approximately \$100.2 million for the year ended December 31, 2005 from \$93.6 million for the year ended December 31, 2004 due primarily to (1) the opening of the Southern Peaks Regional Treatment Center in August 2004 which increased operating expenses by approximately \$5.3 million, (2) the commencement of our management contract for the Philadelphia Alternative Education Program in August 2004 which increased operating expenses by approximately \$1.1 million and (3) the commencement of our management contract for the Lebanon Alternative Education Program in September 2004 which increased operating expenses by approximately \$0.9 million. Additionally, in the year ended December 31, 2005, we recorded a restructuring charge of approximately \$1.0 million for personnel costs associated with management streamlining initiatives implemented in the first quarter of 2005. The increase in operating expenses due to the above was offset, in part, by a decrease in operating expenses of approximately \$0.6 million due to the termination of the Santa Fe County Youth Development Program in January 2004. The remaining net decrease in operating expenses of approximately \$1.1 million was due to various insignificant fluctuations in operating expenses at our other juvenile facilities and programs.

As a percentage of segment revenues, juvenile services division operating expenses were 84.2% for the year ended December 31, 2005 compared to 82.2% for the year ended December 31, 2004. Excluding approximately \$1.5 million of revenues attributable to the start-up operations of the Southern Peaks Regional Treatment Center in the year ended December 31, 2005 and approximately \$1.2 million of revenues attributable to the start-up operations of the Southern Peaks Regional Treatment Center and the Plankinton Regional Detention Center in the year ended December 31, 2004, juvenile services division operating expenses were 85.3% and 83.1%, respectively. The increase in the percentage for 2005 is largely due to the \$1.0 million charge discussed above.

Adult Community-Based. Adult community-based corrections and treatment services division operating expenses increased approximately \$11.9 million, or 31.7%, to \$49.4 million for the year ended December 31, 2005 from \$37.5 million for the year ended December 31, 2004 due to (1) operating expenses of approximately \$9.0 million attributable to the facilities and programs and facilities acquired from CSI in April 2005, (2) the opening of the Las Vegas Center in December 2004 which increased operating expenses by approximately \$1.0 million and (3) a charge of approximately \$0.3 million for terminated facility lease option costs. The remaining net increase in operating expenses of approximately \$1.6 million was due to various insignificant fluctuations in operating expenses at our other adult community-based programs and facilities.

As a percentage of segment revenues, adult community-based corrections and treatment services division operating expenses were 77.9% for the year ended December 31, 2005 compared to 77.3% for the year ended December 31, 2004.

Pre-Opening and Start-up Expenses. Pre-opening and start-up expenses were approximately \$9.0 million for the year ended December 31, 2005 and were attributable to the pre-opening and start-up activities of the Regional Correctional Center, the Southern Peaks Regional Treatment Center, the Mesa Verde Community Correctional Facility and the Moshannon Valley Correctional Center. Pre-opening and start-up expenses for the year ended December 31, 2004 were

approximately \$8.8 million and were attributable to the pre-opening and start-up activities of the Southern Peaks Regional Treatment Center, the Regional Correctional Center, the Las Vegas Center, the Moshannon Valley Correctional Center and the Plankinton Regional Detention Center. These expenses consisted primarily of personnel and related expenses, building rent, professional and recruiting expenses.

Depreciation and Amortization. Depreciation and amortization increased approximately \$2.0 million, or 15.2%, to \$15.2 million for the year ended December 31, 2005 from \$13.2 million for the year ended December 31, 2004. Depreciation and amortization of property and equipment increased approximately \$1.2 million due primarily to depreciation related to the Southern Peaks Regional Treatment Center that became operational in August 2004 and the Regional Correctional Center buildings and building improvements that became operational in July and December 2004. Amortization of intangibles was approximately \$2.1 million and \$1.4 million for the years ended December 31, 2005 and 2004, respectively. The increase in amortization of intangibles in 2005 was due to amortization of the June 2004 purchased contract value for the Walnut Grove Youth Correctional Facility management contract and the April 2005 purchased contract value for the facilities and programs acquired from CSI.

General and Administrative Expenses. General and administrative expenses increased approximately \$0.1 million, or 0.5%, to approximately \$20.4 million for the year ended December 31, 2005 from approximately \$20.3 million for the year ended December 31, 2004. General and administrative expenses for the year ended December 31, 2005 include a \$1.1 million restructuring charge for personnel costs associated with management's streamlining initiatives implemented in the first and second quarter of 2005. This was offset, in part, by a decrease of approximately \$1.3 million in professional fees, principally associated with certain accounting services (including Sarbanes-Oxley compliance), executive recruitment services, and business development expenses.

Interest. Interest expense, net of interest income, increased approximately \$1.3 million to \$21.7 million for the year ended December 31, 2005 from \$20.4 million for the year ended December 31, 2004. Interest expense increased approximately \$1.7 million due to interest on the Senior Notes of approximately \$10.9 million (net of swap interest income of \$1.1 million) in the year ended December 31, 2005 compared to interest of \$5.1 million (net of swap interest income of \$1.2 million) in the year ended December 31, 2004. This increase in interest expense was offset, in part, by a decrease in interest expense of approximately \$1.8 million (net of amortization of deferred financing costs) due to the repayment of the outstanding balances on both our amended 2000 Credit Facility and the Synthetic Lease Investor Notes A and B in June 2004. Capitalized interest for the year ended December 31, 2005 was approximately \$3.7 million and related to development and construction costs for the Moshannon Valley Correctional Center. Capitalized interest for the year ended December 31, 2004 was approximately \$1.8 million and related to development and construction costs for the Moshannon Valley Correctional Center, the Southern Peaks Regional Treatment Center, the Regional Correctional Center and the Las Vegas Center. Additionally, interest income increased approximately \$0.4 million for the year ended December 31, 2005 as compared to 2004 due to higher fund balances and higher interest rates in the 2005 period.

Income Taxes. For the year ended December 31, 2005, we recognized a provision for income taxes on our income from continuing operations at an estimated effective rate of 36.1%. For the year ended December 31, 2004, we recognized a benefit for income taxes at an estimated effective rate of 39.4%. The reduction in the estimated income tax rate in 2005 is related to a reduction in our estimated state tax liability, as partially offset by the impact of certain non-deductible expenses such as lobbying.

Discontinued Operations, net of tax. The net loss from discontinued operations increased approximately \$1.2 million to \$3.6 million for the year ended December 31, 2005 from \$2.4 million for the year ended December 31, 2004. The loss from discontinued operations for the years ended December 31, 2005 and 2004 includes the operating results for the Residential School, Maple Creek Home, our mental health programs in Pennsylvania, the Northside Clinic and the Jos-Arz Academy. The increase in loss from discontinued operations, net of tax, in 2005 was due to declining performance prior to closing the facilities in 2005 as well as related closure costs. Subsequent to the closure of these programs, in 2005 we disposed of those discontinued facilities which we owned.

Liquidity and Capital Resources

General. Our primary capital requirements are for (1) purchases, construction or renovation of new facilities, (2) expansions of existing facilities, (3) working capital, (4) pre-opening and start-up costs related to new operating contracts, (5) acquisitions, (6) information systems hardware and software and (7) furniture, fixtures and equipment. Working capital requirements generally increase immediately prior to commencing management of a new facility as we incur start-up costs and purchase necessary equipment and supplies before facility management revenue is realized.

Cash Flows From Operations. Cash provided by operating activities was approximately \$29.7 million for the year ended December 31, 2006 compared to approximately \$28.3 million for the year ended December 31, 2005. The increase was principally due to increased operations from new facilities including the Mesa Verde Community Correctional Facility and the Moshannon Valley Correctional Center. The increase in certain working capital accounts, mainly accounts receivable was associated with these new operations.

Cash Flows From Investing Activities. Cash used in investing activities was approximately \$17.5 million for the year ended December 31, 2006 due to (1) capital expenditures of approximately \$12.3 million primarily consisting of construction costs for the Moshannon Valley Correctional Center, (2) net purchases of investment securities of approximately \$4.7 million and (3) net payments to the restricted debt payment account of approximately \$3.4 million. Additionally, we received proceeds from the sale of assets of approximately \$2.9 million. Cash used in investing activities was approximately \$17.5 million for the year ended December 31, 2005 due primarily to capital expenditures of \$51.1 million, which included \$46.2 million for the construction of the Moshannon Valley Correctional Center and the \$9.1 million CSI acquisition in April 2005, offset by net investment securities sales of approximately \$44.5 million. Additionally, we had proceeds from the sale of fixed assets of approximately \$0.6 million and \$2.4 million of net payments to the restricted debt payment account during the year ended December 31, 2005.

Cash Flows From Financing Activities. Cash used in financing activities was approximately \$7.4 million for the year ended December 31, 2006 due primarily to a \$9.7 million principal payment of MCF's bonds in July 2006, offset by proceeds from the exercise of stock options of approximately \$2.1 million. Cash used in financing activities was approximately \$6.9 million for the year ended December 31, 2005 due primarily to a \$9.0 million principal payment on MCF's bonds in July 2005 and repayment of approximately \$1.9 million debt acquired in the CSI acquisition in April 2005, partially offset by proceeds from the exercise of stock options of approximately \$4.1 million.

Long-Term Credit Facilities. Our Credit Facility provides for borrowings of up to \$60.0 million under a revolving line of credit and is reduced by outstanding letters of credit. The available commitment under our Credit Facility was approximately \$50.4 million at December 31, 2006. We had no outstanding borrowings under our Credit Facility at December 31, 2006, but we had outstanding letters of credit of approximately \$9.6 million. Subject to certain requirements, we have the right to increase the aggregate commitments under our Credit Facility up to an aggregate amount of \$100.0 million. The Credit Facility matures in June 2008 and bears interest, at our election, depending on our total leverage ratio, at either the prime rate plus a margin ranging from 0.75% to 2.00%, or a rate which ranges from 2.25% to 3.50% above the applicable LIBOR rate. Our Credit Facility is collateralized by substantially all of our assets, including the assets and stock of all of our subsidiaries. Our Credit Facility is not secured by the assets of Municipal Corrections Finance, LP ("MCF"). The Credit Facility contains standard covenants including compliance with laws, limitations on capital expenditures, restrictions on dividend payments, limitations on mergers and compliance with financial covenants.

MCF is obligated for the outstanding balance of its 8.47% Taxable Revenue Bonds, Series 2001. The bonds bear interest at a rate of 8.47% per annum and are payable in semi-annual installments of interest and annual installments of principal. All unpaid principal and accrued interest on the bonds is due on the earlier of August 1, 2016 (maturity) or as noted under the bond documents. The bonds are limited, nonrecourse obligations of MCF and secured by the property and equipment, bond reserves, assignment of subleases and substantially all assets related to the facilities included in the 2001 Sale and Leaseback Transaction (in which we sold eleven facilities (as identified in Item 1 of this report) to MCF). The bonds are not guaranteed by us.

In June 2004, we issued \$112.0 million in principal of 10.75% Senior Notes (the "Senior Notes") due July 1, 2012. The Senior Notes are unsecured senior indebtedness and are guaranteed by all of our existing and future subsidiaries (collectively, "the Guarantors"). The Senior Notes are not guaranteed by MCF (the "Non-Guarantor"). Interest on the Senior Notes is payable semi-annually on January 1 and July 1 of each year, commencing January 1, 2005. On or after July 1, 2008, we may redeem all or a portion of the Senior Notes at the redemption prices (expressed as a percentage of the principal amount) listed below, plus accrued and unpaid interest, if any, on the Senior Notes redeemed, to the applicable date of redemption, if redeemed during the 12-month period commencing on July 1 of each of the years indicated below:

<u>Year</u>	<u>Percentages</u>
2008	105.375%
2009	102.688%
2010 and thereafter.....	100.000%

Any time prior to July 1, 2007, we may redeem up to 35% of the original aggregate principal amount of the Senior Notes at a redemption price of 110.75% of the principal amount thereof with the net cash of public offerings of equity, provided that at least 65% of the original aggregate principal amount of the Senior Notes remains outstanding after the redemption and other conditions are met. Upon the occurrence of specified change of control events, unless we have exercised our option to redeem all the Senior Notes as described above, each holder will have the right to require us to repurchase all or a portion of such holder's Senior Notes at a purchase price in cash equal to 101% of the aggregate principal amount of the notes repurchased plus accrued and unpaid interest, if any, on the Senior Notes repurchased, to the applicable date of purchase. The Senior Notes were issued under an indenture which limits our ability and the ability of our Guarantors to, among other things, incur additional indebtedness, pay dividends or make other distributions, make other restricted payments and investments, create liens, incur restrictions on the ability of the Guarantors to pay dividends or other payments to us, enter into transactions with affiliates, and engage in mergers, consolidations and certain sales of assets.

In conjunction with the issuance of the Senior Notes, we entered into an interest rate swap transaction with a financial institution to hedge our exposure to changes in the fair value on \$84.0 million of our Senior Notes. The purpose of this transaction was to convert future interest due on \$84.0 million of the Senior Notes to a variable rate. The terms of the interest rate swap contract and the underlying debt instrument are identical. We have designated the swap agreement as a fair value hedge. The swap has a notional amount of \$84.0 million and matures in July 2012 to mirror the maturity of the Senior Notes. Under the agreement, we pay on a semi-annual basis (each January 1 and July 1) a floating rate based on a six-month U.S. dollar LIBOR rate, plus a spread, and receive a fixed-rate interest of 10.75%. For the year ended December 31, 2006, we recorded interest expense related to this interest rate swap of approximately \$0.2 million. For year ended December 31, 2005, we recorded interest income related to this interest rate swap of approximately \$1.1 million, which is reflected as a reduction to 2005 interest expense in our accompanying financial statements. The swap agreements are marked to market each quarter with a corresponding mark-to-market adjustment reflected as either a discount or premium on the Senior Notes. At December 31, 2006 and 2005, the fair value of this derivative instrument was a liability of approximately (\$1.1) million and (\$0.1) million, respectively, and is included in other long-term liabilities at December 31, 2006 and 2005 in our Consolidated Balance Sheets. The carrying value of the Senior Notes as of these dates was adjusted accordingly by the same amount. Because the swap agreement is considered an effective fair-value hedge, there will be no effect on our results of operations from the mark-to-market adjustment as long as the swap is in effect.

Contractual Uncertainties Related to Certain Facilities

Cornell Abraxas Academy (formerly the New Morgan Academy). We closed the Cornell Abraxas Academy (formerly the New Morgan Academy) in the fourth quarter of 2002 and considered several options ranging from the utilization of the facility for another type of program or the sale or lease of the facility. In 2005 we began focusing our efforts on the reopening of the facility. The facility, which reopened in October 2006, operates as a residential treatment facility for youth sex offenders. We recognized pre-tax costs of \$4.8 million and \$3.6 million in our Consolidated Statements of Operations and Comprehensive Income (Loss) for the years ended December 31, 2006 and 2005, respectively, for related holding costs (depreciation, interest, property, taxes and other maintenance costs). The expenses for the 2006 period increased in conjunction with the reactivation of the facility.

In December 2004, we recorded an impairment charge of approximately \$9.3 million related to this facility as it was determined, pursuant to the requirements of SFAS No. 144, that the carrying amount of the facility not fully recoverable and exceeded its fair value (as based on the most current estimates of cash flows). As of December 31, 2006, we believe that, pursuant to the provisions of SFAS No. 144, no additional impairment allowance is necessary. The carrying value of the property and equipment for the Cornell Abraxas Academy, after the impairment charge in 2004, was approximately \$19.5 million and \$19.9 million at December 31, 2006 and 2005, respectively.

Great Plains Correctional Facility. We believe that our existing contract with the Oklahoma Department of Corrections ("OK DOC") with respect to our Great Plains Correctional Facility expired in July 2006. Despite negotiations with the OK DOC since early 2006, we have been unable to agree on terms for a new contract. As a result, to preserve our rights relative to other business opportunities, in October 2006 HEDA notified OK DOC of our intent to terminate the contract. With our Great Plains Correctional Facility, as with all our facilities, we seek to maximize the operating potential based on an

assessment of which potential customer(s) would enable us to realize the highest economic value. To date, we do not have an alternate customer for this facility, which generated revenues of approximately \$12.5 million, \$12.8 million and \$12.5 million in the years ended December 31, 2006, 2005 and 2004, respectively. Our inability to obtain a new customer for this facility could have an adverse effect on our financial condition, results of operations and liquidity.

Hector Garza Residential Treatment Center (formerly the Campbell Griffin Treatment Center). In October 2005, we initiated the temporary closure of this leased facility in San Antonio, Texas. It is our intent to reactivate this facility during 2007. Accordingly, it has not been included in discontinued operations for the years ended December 31, 2006 and 2005. Our net carrying value for this facility at December 31, 2006 was approximately \$4.2 million.

Treasury Stock Repurchases

We did not purchase any of our common stock in the years ended December 31, 2006 and 2005.

Under the terms of our Senior Notes and Credit Facility, we can purchase shares of our stock subject to certain cumulative restrictions.

Projects Under Development, Construction or Renovation

During 2006, the Federal Bureau of Prisons ("BOP") solicited a Request for Proposals ("RFP") for services to house approximately 7,000 low security non-United States citizens sentenced males in an existing secure correctional institution procured from private sources or state and local governments, with excess capacity, located in Arizona, California, Louisiana, New Mexico, Oklahoma or Texas to replace several existing intergovernmental agreements ("IGA") for such services, including the IGA relating to our Big Spring Correctional Center. In January 2007 the Company was awarded a contract from the BOP for our Big Spring Correctional Center. In conjunction with this contract we will undertake certain facility expansion construction in 2007. We had not incurred any significant costs for this expansion at December 31, 2006. We believe that our existing cash and credit facility will provide adequate funding to complete the construction.

It is also our intent to expand our D. Ray James Prison facility during 2007 to increase capacity by approximately 300. We had not incurred any significant costs for this expansion at December 31, 2006, and we believe that our existing cash and credit facility will provide adequate funding to complete this expansion.

Future Liquidity

We believe that the existing cash and the cash flows generated from operations, together with the credit available under our Credit Facility, will provide sufficient liquidity to meet our committed capital and working capital requirements for currently awarded and certain potential future development contracts. To the extent our cash and current financing arrangements do not provide sufficient financing to fund construction costs related to future adult secure institutional contract awards or significant facility expansions, we anticipate obtaining additional sources of financing to fund such activities. However, there can be no assurance that such financing will be available or will be available on terms favorable to us.

Contractual Obligations and Commercial Commitments

We have assumed various financial obligations and commitments in the ordinary course of conducting our business. We have contractual obligations requiring future cash payments under our existing contractual arrangements, such as management, consulting and non-competition agreements.

We maintain operating leases in the ordinary course of our business activities. These leases include those for operating facilities, office space and office and operating equipment, and the agreements expire between 2007 and 2075. As of December 31, 2006, our total commitment under these operating leases was approximately \$23.5 million.

The following table details the known future cash payments (on an undiscounted basis) related to various contractual obligations as of December 31, 2006 (in thousands):

	Payments Due by Period				
	Total	2007	2008 - 2009	2010 - 2011	Thereafter
Contractual Obligations:					
Long-term debt - principal					
• Cornell Companies, Inc.	\$ 112,0	\$	\$	\$	\$ 112,0
• Special Purpose Entities.....	156,000	10,500	23,800	28,000	93,700
Long-term debt - interest					
• Cornell Companies, Inc.					
• Special Purpose Entities.....	67,836	12,331	24,689	24,663	6,153
Construction commitments	29,258	29,258	—	—	—
Capital lease obligations:					
• Cornell Companies, Inc.	47	10	23	14	—
Operating leases.....	23,493	4,513	6,199	3,733	9,048
Consultative and non-competition agreements	778	528	250	—	—
Total contractual cash obligations	<u>\$ 389,4</u>	<u>\$ 57</u>	<u>\$ 54</u>	<u>\$ 56</u>	<u>\$ 220,9</u>

We have an interest rate swap agreement under which we receive a fixed interest rate and pay a floating interest rate. The future cash payments on the Cornell Companies, Inc. long-term debt assume an effective rate of 10.945% on the related interest rate swap contract.

We enter into letters of credit in the ordinary course of operating and financing activities. As of December 31, 2006, we had outstanding letters of credit of approximately \$9.6 million primarily for certain workers' compensation insurance and other operating obligations. The following table details our letter of credit commitments as of December 31, 2006 (in thousands):

	Total Amounts Committed	Amount of Commitment Expiration Per Period			
		Less than 1 Year	Over 1-3 Years	4-5 Years	5 Years
Commercial Commitments:					
Standby letters of credit	\$ 9,620	\$ 8,870	\$ —	\$ 750	\$ —

Related Person Transactions

One of our former directors is a partner in a law firm that provided legal services to us. Legal fees paid to this law firm were approximately \$0.09 million, \$0.9 million and \$2.0 million for the years ended December 31, 2006, 2005 and 2004, respectively.

In September 1999, we entered into a consulting agreement with Cornell's founder, who was a director of Cornell through October 2003. Services rendered under the consulting agreement included serving as a director of Cornell over the initial four years of the term of the agreement and assisting in such areas as the development of new business, acquisitions, financings and executive management assimilation. As compensation for consulting services, we agreed to an annual payment of at least \$255,000 for each of the first four years of the seven-year initial term of the consulting agreement with an annual payment of at least \$180,000 for each of the last three years of the initial term. As additional compensation, we agreed to an annual bonus, subject to certain limitations, equal to \$75,000 during the first four years of the initial term and an annual bonus of \$60,000 during the last three years of the initial term. The initial term concluded in 2006 and the final bonus payment of \$60,000 was paid. The agreement was not renewed.

We also entered into a non-compete agreement with Cornell's founder. The non-compete agreement has a term of 10 years and required us to pay a monthly fee of \$10,000 for the seven-year initial term of the consulting agreement. We capitalize the monthly payments and amortize the amounts over the 10-year term of the non-compete agreement. We recognized amortization expense related to this agreement of approximately \$84,000 for each of the years ended December 31, 2006, 2005 and 2004.

We maintain a life insurance policy for Cornell's founder and made payments related to this policy of approximately \$0.2 million for each of the years ended December 31, 2006, 2005 and 2004.

Total payments made for the above to Cornell's founder were approximately \$0.5 million, \$0.9 million and \$0.7 million for the years ended December 31, 2006, 2005 and 2004, respectively.

We entered into a consulting agreement with a former director which expires in December 2008. Services rendered under this agreement include research and analysis for various topics including data collection, support and training for program development; performance-based contractual requirements and performance-improvement processes, accreditations and regulatory requirements. Total payments under this agreement, which has a termination fee incorporated for a termination prior to maturity, totaled \$0.3 million for each of the years ended December 31, 2006 and 2005. The termination fee at December 2006 was \$0.2 million.

Inflation

Other than personnel, offender medical costs at certain facilities, and employee medical and worker's compensation insurance costs, we believe that inflation has not had a material effect on our results of operations during the past three years. Most of our facility management contracts provide for payments of either fixed per diem fees or per diem fees that increase by only small amounts during the term of the contracts. Inflation could substantially increase our personnel costs (the largest component of our operating expenses), medical and insurance costs or other operating expenses at rates faster than any increases in contract revenues.

ITEM 7A. QUANTITATIVE AND QUALITATIVE DISCLOSURES ABOUT MARKET RISK

Quantitative and Qualitative Disclosures about Market Risk

In the normal course of business, we are exposed to market risk, primarily from changes in interest rates. We continually monitor exposure to market risk and develop appropriate strategies to manage this risk. We are not exposed to any other significant market risks, including commodity price risk, foreign currency exchange risk or interest rate risks from the use of derivative financial instruments. In conjunction with the issuance of our Senior Notes, we entered into an interest rate swap of \$84.0 million related to the interest obligations under the Senior Notes in effect converting them to a floating rate based on six-month LIBOR.

Interest Rate Exposure

Our exposure to changes in interest rates primarily results from our long-term debt with both fixed and floating interest rates. The debt on our consolidated financial statements with fixed interest rates consist of the 8.47% Bonds issued by MCF in August 2001 in connection with the 2001 Sale and Leaseback Transaction and approximately \$28.0 million of Senior Notes not hedged by any interest rate swap. At December 31, 2006, 31.6% (\$84.0 million of debt outstanding on our Senior Notes issued in June 2004) of our consolidated long-term debt was subject to variable interest rates. The detrimental effect of a hypothetical 100 basis point increase in interest rates would be to reduce income before provision for income taxes by approximately \$0.8 million for the year ended December 31, 2006. At December 31, 2006, the fair value of our consolidated fixed rate debt approximated carrying value based upon discounted future cash flows using current market prices.

ITEM 8. FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA

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2. Financial statement schedules	
All schedules are omitted because they are not applicable or because the required information is included in the financial statements or notes thereto.	

Management's Report on Internal Control over Financial Reporting

The management of Cornell is responsible for establishing and maintaining adequate internal control over financial reporting. Cornell's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. Cornell's internal control over financial reporting includes those policies and procedures that (i) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the Company; (ii) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the Company are being made only in accordance with authorizations of management and directors of the Company; and, (iii) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the Company's assets that could have a material effect on the financial statements.

Due to its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

We have assessed the effectiveness of our internal control over financial reporting as of December 31, 2006. To make this assessment we used the criteria for effective internal control over financial reporting described in Internal Control — Integrated Framework, issued by the Committee of Sponsoring Organizations of the Treadway Commission. Based on our assessment, we have concluded that, as of December 31, 2006, the Company's internal control over financial reporting was effective.

Our management's assessment of the effectiveness of the Company's internal control over financial reporting as of December 31, 2006 has been audited by PricewaterhouseCoopers LLP, an independent registered public accounting firm, as stated in their report which appears herein.

REPORT OF INDEPENDENT REGISTERED PUBLIC ACCOUNTING FIRM

To the Board of Directors and Stockholders of
Cornell Companies, Inc.

We have completed integrated audits of Cornell Companies, Inc.'s consolidated financial statements and of its internal control over financial reporting as of December 31, 2006, in accordance with the standards of the Public Company Accounting Oversight Board (United States). Our opinions, based on our audits, are presented below.

Consolidated financial statements and financial statement schedules

In our opinion, the consolidated financial statements listed in the accompanying index present fairly, in all material respects, the financial position of Cornell Companies, Inc. and its subsidiaries at December 31, 2006 and 2005 and the results of their operations and their cash flows for each of the three years in the period ended December 31, 2006 in conformity with accounting principles generally accepted in the United States of America. These financial statements are the responsibility of the Company's management. Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits of these statements in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 2 to the consolidated financial statements, effective January 1, 2006, the Company adopted the provisions of Statement of Financial Accounting Standards No. 123(R), "Share-Based Payment," using the modified prospective application method.

Internal control over financial reporting

Also, in our opinion, management's assessment, included in the accompanying Management's Report on Internal Control over Financial Reporting, appearing under Item 8, that the Company maintained effective internal control over financial reporting as of December 31, 2006 based on criteria established in *Internal Control-Integrated Framework* issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO), is fairly stated, in all material respects, based on those criteria. Furthermore, in our opinion, the Company maintained, in all material respects, effective internal control over financial reporting as of December 31, 2006 based on criteria established in *Internal Control-Integrated Framework* issued by the COSO. The Company's management is responsible for maintaining effective internal control over financial reporting and for its assessment of the effectiveness of internal control over financial reporting. Our responsibility is to express opinions on management's assessment and on the effectiveness of the Company's internal control over financial reporting based on our audit. We conducted our audit of internal control over financial reporting in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audit to obtain reasonable assurance about whether effective internal control over financial reporting was maintained in all material respects. An audit of internal control over financial reporting includes obtaining an understanding of internal control over financial reporting, evaluating management's assessment, testing and evaluating the design and operating effectiveness of internal control, and performing such other procedures as we consider necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinions.

A company's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. A company's internal control over financial reporting includes those policies and procedures that (i) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (ii) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (iii) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

PricewaterhouseCoopers LLP
Houston, Texas
March 16, 2007

CORNELL COMPANIES, INC.
CONSOLIDATED BALANCE SHEETS
(in thousands, except share data)

	<u>December 31,</u>	
	<u>2006</u>	<u>2005</u>
ASSETS		
CURRENT ASSETS:		
Cash and cash equivalents	\$ 18,529	\$ 13,723
Investment securities available for sale	11,925	7,250
Accounts receivable - trade (net of allowance for doubtful accounts of \$3,644 and \$3,278, respectively).....	72,723	58,701
Other receivables (net of allowance for doubtful accounts of \$5,297 and \$5,040, respectively).....	3,751	9,726
Debt service fund and other restricted assets	24,611	22,219
Deferred tax assets	6,672	5,089
Prepaid expenses and other	7,540	9,076
Total current assets	<u>145,751</u>	<u>125,784</u>
PROPERTY AND EQUIPMENT, net	319,064	323,861
OTHER ASSETS:		
Debt service reserve fund	23,801	23,802
Goodwill, net	12,339	12,577
Intangible assets, net	6,926	9,089
Deferred costs and other	15,652	15,515
Total assets	<u>\$523,533</u>	<u>\$510,628</u>
LIABILITIES AND STOCKHOLDERS' EQUITY		
CURRENT LIABILITIES:		
Accounts payable and accrued liabilities	\$ 60,163	\$ 58,797
Current portion of long-term debt.....	10,510	9,701
Total current liabilities	<u>70,673</u>	<u>68,498</u>
LONG-TERM DEBT, net of current portion	255,471	266,659
DEFERRED TAX LIABILITIES	11,373	6,708
OTHER LONG-TERM LIABILITIES	4,452	3,302
Total liabilities	<u>341,969</u>	<u>345,167</u>
COMMITMENTS AND CONTINGENCIES		
STOCKHOLDERS' EQUITY:		
Preferred stock, \$.001 par value, 10,000,000 shares authorized, none issued	—	—
Common stock, \$.001 par value, 30,000,000 shares authorized, 15,603,917 and 15,352,159 shares issued and 14,063,523 and 13,789,172 shares outstanding, respectively.....	16	15
Additional paid-in capital	154,411	151,329
Retained earnings.....	38,964	27,091
Treasury stock (1,540,394 and 1,562,987 shares of common stock, at cost, respectively).....	(12,308)	(12,573)
Deferred compensation	—	(990)
Accumulated other comprehensive income	481	589
Total stockholders' equity	<u>181,564</u>	<u>165,461</u>
Total liabilities and stockholders' equity	<u>\$523,533</u>	<u>\$510,628</u>

The accompanying notes are an integral part of these consolidated financial statements.

CORNELL COMPANIES, INC.
CONSOLIDATED STATEMENTS OF OPERATIONS AND COMPREHENSIVE INCOME (LOSS)
(in thousands, except per share data)

	Year Ended December 31,		
	2006	2005	2004
REVENUES	\$360,855	\$310,775	\$277,190
OPERATING EXPENSES	275,040	238,305	211,157
PRE-OPENING AND START-UP EXPENSES	2,657	9,017	8,803
IMPAIRMENT OF LONG-LIVED ASSETS	355	—	9,300
DEPRECIATION AND AMORTIZATION	16,285	15,200	13,187
GENERAL AND ADMINISTRATIVE EXPENSES	21,720	20,387	20,284
INCOME FROM OPERATIONS	44,798	27,866	14,459
INTEREST EXPENSE	26,130	24,041	22,298
INTEREST INCOME	(3,060)	(2,318)	(1,944)
LOSS ON EXTINGUISHMENT OF DEBT	—	—	2,361
INCOME (LOSS) FROM CONTINUING OPERATIONS BEFORE PROVISION (BENEFIT) FOR INCOME TAXES	21,728	6,143	(8,256)
PROVISION (BENEFIT) FOR INCOME TAXES	9,148	2,215	(3,256)
INCOME (LOSS) FROM CONTINUING OPERATIONS	12,580	3,928	(5,000)
DISCONTINUED OPERATIONS, NET OF TAX BENEFIT OF \$381, \$1,950 and \$1,589, RESPECTIVELY	(707)	(3,622)	(2,433)
NET INCOME (LOSS)	<u>\$ 11,873</u>	<u>\$ 306</u>	<u>\$ (7,433)</u>
EARNINGS (LOSS) PER SHARE:			
BASIC:			
Income (loss) from continuing operations	\$.90	\$.29	\$ (.38)
Loss from discontinued operations, net of tax	(.05)	(.27)	(.18)
Net income (loss)	<u>\$.85</u>	<u>\$.02</u>	<u>\$ (.56)</u>
DILUTED:			
Income (loss) from continuing operations	\$.89	\$.29	\$ (.38)
Loss from discontinued operations, net of tax	(.05)	(.27)	(.18)
Net income (loss)	<u>\$.84</u>	<u>\$.02</u>	<u>\$ (.56)</u>
NUMBER OF SHARES USED IN PER SHARE COMPUTATION:			
BASIC	13,918	13,580	13,203
DILUTED	14,059	13,695	13,203
COMPREHENSIVE INCOME (LOSS):			
Net income (loss)	\$ 11,873	\$ 306	\$ (7,433)
Unrealized gain (loss) on derivative instruments, net of tax provision (benefit) of (\$75), (\$954) and \$123, respectively	(108)	(1,103)	164
Comprehensive income (loss)	<u>\$ 11,765</u>	<u>\$ (797)</u>	<u>\$ (7,269)</u>

The accompanying notes are an integral part of these consolidated financial statements.

CORNELL COMPANIES, INC.
CONSOLIDATED STATEMENTS OF STOCKHOLDERS' EQUITY
(in thousands, except share data)

	Common Stock Shares	Par Value	Additional Paid-In Capital	Retained Earnings	Treasury Stock Shares	Cost	Deferred Compensation	Accumulated Other Compre- hensive Income(Loss)
BALANCES AT JANUARY 1, 2004.....	14,578,505	\$ 15	\$ 143,735	\$ 34,218	1,552,987	\$ (12,458)	\$ (803)	\$ 1,528
EXERCISE OF STOCK OPTIONS	213,694	—	1,521	—	—	—	—	—
INCOME TAX BENEFIT FROM STOCK OPTION EXERCISES.....	—	—	312	—	—	—	—	—
MARK TO MARKET ADJUSTMENTS FOR DEFERRED BONUS PLAN.....	—	—	(306)	—	—	—	306	—
OTHER COMPREHENSIVE INCOME.....	—	—	—	—	—	—	—	164
DEFERRED AND OTHER STOCK COMPENSATION.....	—	—	—	—	—	—	65	—
PURCHASE OF TREASURY STOCK (10,000 SHARES, AT COST).....	—	—	—	—	10,000	(115)	—	—
ISSUANCE OF COMMON STOCK TO EMPLOYEE STOCK PURCHASE PLAN.....	40,213	—	323	—	—	—	—	—
ISSUANCE OF COMMON STOCK UNDER 2000 DIRECTOR'S STOCK PLAN.....	12,695	—	240	—	—	—	—	—
NET LOSS	—	—	—	(7,433)	—	—	—	—
BALANCES AT DECEMBER 31, 2004	14,845,107	15	145,825	26,785	1,562,987	(12,573)	(432)	1,692
EXERCISE OF STOCK OPTIONS	446,141	—	3,783	—	—	—	—	—
INCOME TAX BENEFIT FROM STOCK OPTION EXERCISES.....	—	—	724	—	—	—	—	—
MARK TO MARKET ADJUSTMENTS FOR DEFERRED BONUS PLAN.....	—	—	(156)	—	—	—	156	—
OTHER COMPREHENSIVE INCOME.....	—	—	—	—	—	—	—	(1,103)
DEFERRED AND OTHER STOCK COMPENSATION.....	—	—	381	—	—	—	(714)	—
ISSUANCE OF COMMON STOCK TO EMPLOYEE STOCK PURCHASE PLAN.....	30,553	—	357	—	—	—	—	—
ISSUANCE OF COMMON STOCK UNDER 2000 DIRECTOR'S STOCK PLAN.....	30,358	—	415	—	—	—	—	—
NET INCOME	—	—	—	306	—	—	—	—
BALANCES AT DECEMBER 31, 2005	15,352,159	15	151,329	27,091	1,562,987	(12,573)	(990)	589
EXERCISE OF STOCK OPTIONS	165,531	1	1,830	—	—	—	—	—
INCOME TAX BENEFIT FROM STOCK OPTION EXERCISED.....	—	—	224	—	—	—	—	—
OTHER COMPREHENSIVE INCOME.....	—	—	—	—	—	—	—	(108)
DEFERRED AND OTHER STOCK COMPENSATION.....	58,327	—	1,622	—	—	—	—	—
ADOPTION OF SFAS 123(R)	—	—	(990)	—	—	—	990	—
ISSUANCE OF COMMON STOCK TO EMPLOYEE STOCK PURCHASE PLAN.....	—	—	—	—	(22,593)	265	—	—
ISSUANCE OF COMMON STOCK UNDER 2000 DIRECTOR'S STOCK PLAN.....	27,900	—	396	—	—	—	—	—
NET INCOME	—	—	—	11,873	—	—	—	—
BALANCES AT DECEMBER 31, 2006	<u>15,603,917</u>	<u>\$ 16</u>	<u>\$ 154,411</u>	<u>\$ 38,964</u>	<u>1,540,394</u>	<u>\$ (12,308)</u>	<u>\$ —</u>	<u>\$ 481</u>

The accompanying notes are an integral part of these consolidated financial statements.

CORNELL COMPANIES, INC.
CONSOLIDATED STATEMENTS OF CASH FLOWS
(in thousands)

	Year Ended December 31,		
	2006	2005	2004
CASH FLOWS FROM OPERATING ACTIVITIES:			
Net income (loss)	\$ 11,873	\$ 306	\$ (7,433)
Adjustments to reconcile net income (loss) to net cash provided by operating activities			
Impairment of long-lived assets	355	—	10,100
Loss on extinguishment of debt	—	—	2,361
Depreciation	14,042	13,106	12,183
Amortization of intangibles and other assets	2,243	2,268	1,364
Amortization of deferred compensation	77	(294)	65
Amortization of deferred financing costs	965	1,414	1,437
Amortization of Senior Notes discount	184	184	92
Stock-based compensation	1,893	—	—
Provision for bad debts	2,967	4,745	2,371
Gain on sale of property and equipment	(119)	(50)	(397)
Deferred income taxes	3,216	(3)	(4,154)
Change in assets and liabilities, net of acquisitions:			
Accounts receivable	(10,696)	(5,586)	(12,206)
Other restricted assets	976	(62)	(66)
Other assets	850	2,881	(260)
Accounts payable and accrued liabilities	780	9,513	6,625
Other liabilities	58	(154)	11
Net cash provided by operating activities	29,664	28,268	12,093
CASH FLOWS FROM INVESTING ACTIVITIES:			
Capital expenditures	(12,317)	(51,128)	(40,243)
Acquisition of a business, net of cash acquired	—	(9,064)	—
Purchases of investment securities	(427,600)	(1,022,295)	(471,410)
Sales of investment securities	422,925	1,066,785	419,670
Receipt from restricted escrow arrangement	—	—	5,000
BOP claim reimbursement	—	—	5,566
Purchase of facility management contract	—	—	(3,000)
Proceeds from sale of property and equipment	2,892	647	1,137
Payments to restricted debt payment account, net	(3,367)	(2,445)	(2,463)
Net cash used in investing activities	(17,467)	(17,500)	(85,743)
CASH FLOWS FROM FINANCING ACTIVITIES:			
Proceeds from long-term debt and line of credit	—	—	69,000
Payments on line of credit	—	—	(71,000)
Payments of MCF bonds	(9,700)	(9,000)	(8,300)
Payments of synthetic lease	—	—	(52,499)
Payments of acquired debt	—	(1,905)	—
Payments of capital lease obligations	(11)	(176)	(7)
Proceeds from Senior Notes, net of discount	—	—	110,527
Payments for debt issuance and other financing costs	—	—	(6,076)
Tax benefit of stock option exercises	224	—	—
Proceeds from exercise of stock options	2,096	4,141	1,844
Purchases of treasury stock	—	—	(115)
Net cash (used in) provided by financing activities	(7,391)	(6,940)	43,374
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	4,806	3,828	(30,276)
CASH AND CASH EQUIVALENTS AT BEGINNING OF PERIOD	13,723	9,895	40,171
CASH AND CASH EQUIVALENTS AT END OF PERIOD	\$ 18,529	\$ 13,723	\$ 9,895
SUPPLEMENTAL CASH FLOW DISCLOSURE:			
Interest paid, net of amounts capitalized	\$ 25,317	\$ 22,964	\$ 16,054
Income taxes paid	\$ 3,947	\$ 175	\$ 400
OTHER NON-CASH INVESTING AND FINANCING ACTIVITIES:			
Increase (decrease) in fair value of interest rate swap	\$ (908)	\$ (3,353)	\$ 3,208
Purchases and additions to property and equipment included in accounts payable and accrued liabilities	—	2,478	2,904
Common stock issued for board of directors fees	396	415	240
Equipment additions under capital leases	56	—	—

The accompanying notes are an integral part of these consolidated financial statements.

CORNELL COMPANIES, INC.
NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

1. DESCRIPTION OF THE BUSINESS

Cornell Companies, Inc. (collectively with its subsidiaries and consolidated special purpose entities, the "Company"), a Delaware corporation, provides the integrated development, design, construction and management of facilities to governmental agencies within three operating segments: (1) adult secure institutional services; (2) juvenile justice, educational and treatment services and (3) adult community-based corrections and treatment services.

2. SIGNIFICANT ACCOUNTING POLICIES

Consolidation

The accompanying consolidated financial statements include the accounts of the Company, our wholly-owned subsidiaries, and our activities relative to two financings of operating facilities. All significant intercompany balances and transactions have been eliminated. Minority interest in consolidated special purpose entities represents equity that other investors have contributed to the special purpose entities. Minority interest is adjusted for income and losses allocable to the owners of the special purpose entities. As the cumulative losses of the special purpose entity exceed the equity that is recorded as minority interest, the excess losses are recorded in our Statements of Operations and Comprehensive Income (Loss).

Cash and Cash Equivalents

We consider all highly liquid unrestricted investments with original maturities of three months or less to be cash equivalents. We invest our available cash balances in short term money market accounts, short term certificates of deposit and commercial paper.

Investment Securities

Our investment securities at December 31, 2006 consist of certificates of deposit and certain marketable securities.

Our certificates of deposit, which total \$0.8 million at December 31, 2006 and 2005, bear interest at a rate of 3.93%. They have original maturities of one year and are pledged as collateral under certain outstanding letters of credit.

Our marketable securities are categorized as available-for-sale securities. Unrealized marketable securities gains and temporary losses are reflected as a net amount under the caption of accumulated other comprehensive income within the statement of stockholders' equity. Realized gains and losses are recorded within the statement of income under the caption interest income or interest expense. For the purpose of computing realized gains and losses, cost is identified on a specific identification basis.

At December 31, 2006 and 2005, our marketable securities, which total \$11.2 million and \$6.5 million, respectively, were held in auction rate municipal bonds. Our investment in these securities is recorded at cost, which approximates fair market value due to their variable interest rates, which typically reset every 7 to 35 days, and, despite the long-term nature of their stated contractual maturities, we have the ability to quickly liquidate these securities. As a result, we had no gross unrealized holding gains (losses) or gross realized gains (losses) from our investment securities at December 31, 2006 and 2005.

Contractual maturities of the underlying investment securities held at December 31, 2006 are as follows (in thousands):

Due within 1 year	\$ 750
Due after 1 year through 5 years	—
Due after 5 years through 10 years	—
Due after 10 years	<u>11,175</u>
Total investment securities	<u>\$11,925</u>

Accounts Receivable and Related Allowance for Doubtful Accounts

We extend credit to the governmental agencies and other parties with which we contract in the normal course of business. We regularly review our outstanding receivables and historical collection experience, and provide for estimated losses through an allowance for doubtful accounts. In evaluating the adequacy of our allowance for doubtful accounts, we make judgments regarding our customers' ability to make required payments, economic events and other factors. As the financial condition of these parties change, circumstances develop or additional information becomes available, adjustments to the allowance for doubtful accounts may occur. If, after reasonable collection efforts have been made, a receivable is determined to be permanently uncollectible, it will be written off.

At December 31, 2006, other receivables include approximately \$0.9 million related to the Lincoln County Detention Center lawsuit settlement that is expected to be reimbursed by our general liability and professional liability coverage and approximately \$5.3 million related to misappropriated escrow funds for the Southern Peaks Regional Treatment Center, which is fully reserved at December 31, 2006. At December 31, 2005, other receivables includes approximately \$7.0 million related to the shareholder lawsuit settlement that was ultimately reimbursed by our directors' and officers' liability insurance carrier as well as the \$5.3 million other receivable related to the escrow funds as previously noted. Refer to Note 12 to the consolidated financial statements for a discussion concerning this balance and the related transactions.

The changes in allowance for doubtful accounts associated with trade accounts receivable for the years ended December 31, 2006, 2005 and 2004 are as follows (in thousands):

	<u>Year Ended December 31,</u>		
	<u>2006</u>	<u>2005</u>	<u>2004</u>
Balance at beginning of period	\$3,278	\$3,544	\$1,929
Provision for bad debts	2,702	4,745	2,717
Write-offs of uncollectible accounts	(2,336)	(5,011)	(1,102)
Balance at end of period	<u>\$3,644</u>	<u>\$3,278</u>	<u>\$3,544</u>

Restricted Assets

Restricted assets at December 31, 2006 and 2005 include approximately \$23.0 million and \$19.6 million, respectively, of Municipal Correctional Finance, LP's (MCF) restricted cash accounts. MCF's restricted accounts primarily consist of a debt service fund used to segregate rental payment funds from us to MCF for MCF's semi-annual debt service. MCF's funds are invested in short term certificates of deposit, money market accounts and commercial paper. They will be used to fund a portion of MCF's debt service due in the coming year.

At certain facilities, we maintain bank accounts for restricted cash belonging to facility residents, commissary operations and equipment replacement funds used in certain state programs. Restricted assets at December 31, 2006 and 2005 include approximately \$1.7 million and \$2.6 million, respectively, for these accounts. A corresponding liability for these obligations is included in accrued liabilities in the accompanying financial statements.

Property and Equipment

Property and equipment are recorded at cost. Ordinary maintenance and repair costs are expensed, while renewal and betterment costs are capitalized. Buildings and improvements are depreciated over their estimated useful lives of 30 to 50 years using the straight-line method. Prepaid facility use cost, which resulted from the July 1996 acquisition of the Big Spring Correctional Center and the December 1999 transfer of ownership of the Great Plains Correctional Facility to a leasehold interest, is being amortized over 50 years using the straight-line method. Furniture and equipment are depreciated over their estimated useful lives of 3 to 10 years using the straight-line method. Amortization of leasehold improvements (including those funded by landlord incentives or allowances) is recorded using the straight-line method based upon the shorter of the economic life of the asset or the term of the respective lease. Landlord incentives or allowances under operating leases are recorded as deferred rent and amortized as a reduction of rent expense over the lease term. See Note 8 to the consolidated financial statements for further details concerning our property and equipment balances at December 31, 2006 and 2005.

Capitalized Interest

We capitalize interest on facilities while under construction. Interest capitalized for the years ended December 31, 2006 and 2005 was approximately \$1.5 million and \$3.7 million, respectively, and related to the construction of the Moshannon Valley Correctional Center. Interest capitalized for the year ended December 31, 2004 was approximately \$1.8 million and related to the Moshannon Valley Correctional Center, the Regional Correctional Center, the Las Vegas Center and the Southern Peaks Regional Treatment Center.

Debt Service Reserve Fund

The debt service reserve fund was established at the closing of MCF's bond issuance and is to be used solely for MCF's debt service to the extent that funds in MCF's debt service accounts are insufficient. The debt service reserve fund is invested in short term commercial instruments and earns a guaranteed rate of return of 3.0%. See Note 14 to the consolidated financial statements.

Intangible Assets

We evaluate the carrying value of our existing intangibles (which are the result of prior acquisitions – both business facilities and operating contracts) for impairment annually. We have evaluated the carrying value of our existing intangibles and believe there has not been an impairment to the carrying value of our existing intangibles as of December 31, 2006. See Note 6 to the consolidated financial statements for further details concerning our intangible assets.

Deferred Costs

Costs incurred related to obtaining debt financing are capitalized and amortized over the term of the related indebtedness. At December 31, 2006 and 2005, we had net deferred debt issuance costs of approximately \$9.0 million and \$9.6 million, respectively.

Realization of Long-Lived Assets

We review our assets for impairment annually and when events or changes in circumstances indicate that the net book value of such assets may not be recovered over its remaining service life. For assets held and used in operations, realization is assessed based on our estimate of future operating results and undiscounted cash flows. As of December 31, 2006, we have evaluated our long-lived assets and believe that these assets, other than the two facilities for which we recognized impairment charges of approximately \$0.4 million during 2006, are realizable and that no additional impairments to the carrying value of these assets exists. See Note 8 to the consolidated financial statements for further discussion concerning impairment charges recognized in the years ended December 31, 2006 and 2004.

Revenue Recognition

Substantially all of our revenues are derived from contracts with federal, state and local governmental agencies, which pay either per diem rates based upon the number of occupant days or hours served for the period, on a take-or-pay basis, management fee basis, cost-plus reimbursement or fee-for-service basis. We recognize revenue when we determine that the following criteria are met: (i) persuasive evidence of an arrangement exists; (ii) delivery has occurred or services have been rendered; (iii) the fee is fixed or determinable; and (iv) collectibility is reasonable assured.

Pre-opening and Start-up Expenses

Pre-opening and start-up expenses are charged to operations as incurred. Pre-opening and start-up expenses include payroll, benefits, training and other operating costs during periods prior to opening a new or expanded facility and during the period of operation while occupancy is ramping up. These costs vary by contract. Newly opened facilities are staffed according to applicable regulatory or contractual requirements when we begin receiving offenders or clients. Offenders or clients are typically assigned to a newly opened facility on a phased-in basis over a one-to-six month period. Our start-up period for new juvenile operations is 12 months from the date we begin recognizing revenue unless break-even occupancy is achieved before then. Our start-up period for new adult operations is nine months from the date we begin recognizing revenue unless break-even occupancy is achieved before then.

Proposal Costs

We incur various expenses in conjunction with our participation in the proposal process with government agencies for their procurement of our services. These costs include such items as payroll and related employee benefits and taxes, research, consulting, legal and reproduction costs and are expensed in the periods incurred.

Operating and General and Administrative Expenses

We incur various expenses within the normal course of our business. Included in operating expenses are direct expense items such as personnel/employee benefits, resident/inmate care expenses and building/utility costs pertaining to the operations of our facilities and programs. Included in general and administrative expenses are expense items such as personnel/employee benefits, professional services and building/utility costs pertaining to our corporate activities.

Business Concentration

Contracts with federal, state and local governmental agencies account for nearly all of our revenues. The loss of, or a significant decrease in, business from one or more of these governmental agencies could have a material adverse effect on our financial condition and results of operations. For the years ended December 31, 2006, 2005 and 2004, 28.2%, 23.0% and 22.3%, respectively, of our consolidated revenues were derived from contracts with the Federal Bureau of Prisons (BOP), the only customer constituting more than 10.0% of our revenues during each of these periods. The increase in the percentage for 2006 as compared to the prior two years is due to additional BOP revenue in 2006 resulting from the Moshannon Valley Correctional Center which opened in April 2006 and the acquisition of Correctional Systems, Inc. ("CSI") in April 2005.

Self Insurance Reserves

We maintain insurance coverage for various aspects of our business and operations. We retain a portion of losses that occur through the use of deductibles and retention under self-insurance programs. These programs include workers compensation and employer's liability, general liability and professional liability, directors and officers' liability and medical and dental insurance. We maintain deductibles under these programs in amounts ranging from \$0.5 million to \$1.0 million. We maintain excess loss insurance for amounts exceeding our deductibles.

We regularly review our estimates of reported and unreported claims and provide for these losses through insurance reserves. These reserves are influenced by rising costs of health care and other costs, increases in claims, time lags in claim information and levels of insurance coverage carried. As claims develop and additional information becomes available to us, adjustments to the related loss reserves may occur. Our estimated reserves for workers compensation claims incorporate the use of a 5% discount factor. Our reserves for medical and worker's compensation claims are subject to change based on our estimate of the number and magnitude of claims to be incurred.

Accounting for Stock-Based Compensation

Our stock incentive plans provide for the granting of incentive options and nonqualified options to officers, directors and key employees of the Company. Grants under these plans vest over periods up to seven years after the date of grant and expire no later than the tenth anniversary of the date of grant.

Prior to January 1, 2006, we accounted for our stock option and stock-based compensation plans using the intrinsic-value method outlined by Accounting Principles Board ("APB") Opinion No. 25. Accordingly, we computed compensation cost for each employee stock option granted as the amount by which the quoted market price of our shares on the date of grant exceeded the amount the employee must pay to acquire the shares. The amount of compensation cost, if any, would be charged to income over the vesting period. No compensation cost had been recognized for the options granted, as the exercise price was equal to the market price on the measurement date.

Effective January 1, 2006, we adopted the provisions of the Financial Accounting Standards Board ("FASB") Statement of Financial Accounting Standard ("SFAS") No. 123R, "Share Based Payment" and elected to use the modified prospective transition method. Under this method, compensation cost recognized for the year ended December 31, 2006, includes the applicable amounts of: (a) compensation cost of all stock-based awards granted prior to, but not yet vested, as of January 1, 2006 (based on the grant-date fair value estimated in accordance with the original provisions of SFAS No. 123 and previously presented in pro forma footnote disclosures), and (b) compensation cost for all stock-based awards granted

subsequent to January 1, 2006 (based on the grant-date fair value estimated in accordance with the provisions of SFAS No. 123R). Results for prior periods have not been restated.

Additionally, we have an employee stock purchase plan ("ESPP") under which employees can make contributions to purchase our common stock. Participation in the plan is elected annually by employees. The plan year begins each January 1st (the "Grant Date") and ends on December 31st (the "Exercise Date"). Purchases of common stock are made at the end of the year using the lower of the fair market value on either the Grant Date or Exercise Date, less a 15% discount. Prior to January 1, 2006, we were not required to recognize any compensation cost related to our ESPP. Under SFAS No. 123R our employee-stock purchase plan is considered to be a compensatory ESPP and; therefore, we are required to recognize compensation cost over the requisite service period for grants made under the ESPP.

SFAS No. 123R amends SFAS No. 95, "Statement of Cash Flows," to require reporting of certain tax benefits as a financing cash flow, rather than as a reduction of taxes paid. These tax benefits result from tax deductions in excess of the compensation expense recognized for options exercised. Prior to the adoption of SFAS No. 123R, we presented all tax benefits resulting from the exercise of stock options as operating cash flows in our consolidated statement of cash flows.

On March 29, 2005, the SEC issued Staff Accounting Bulletin ("SAB") 107 to address certain issues related to SFAS No. 123R. SAB 107 provides guidance on transition methods, valuation methods, income tax effects and other share-based payment topics, and we had also applied this guidance in our adoption of SFAS No. 123R.

On November 10, 2005, the FASB issued FASB Staff Position ("FSP") No. FAS 123(R)-3, "Transition Election Related to Accounting for Tax Effects of Share-Based Payment Awards" ("FSP 123R-3"). FSP 123R-3 provides for an alternative transition method for establishing the beginning balance of the additional paid-in capital pool ("APIC pool") related to the tax effects of employee share-based compensation, which is available to absorb tax deficiencies recognized subsequent to the adoption of SFAS No. 123R. We adopted this alternative transition method, otherwise known as the "simplified method," in establishing our beginning APIC pool at January 1, 2006.

Effect of Adopting SFAS No. 123R

The following table indicates the effect of adopting SFAS No. 123R as of January 1, 2006 (in thousands, except per share amounts):

	<u>Year Ended December 31, 2006</u>
Stock-based compensation expense – stock options	\$ 1,493
Stock-based compensation expense – restricted stock	309
Employee-stock purchase plan.....	91
Related deferred income tax benefit.....	(776)
Net loss	<u>\$ 1,117</u>
 Decrease in basic earnings per share.....	 <u>\$ 0.08</u>
 Decrease in diluted earnings per share.....	 <u>\$ 0.08</u>

At December 31, 2006, 60,000 restricted shares of our common stock were outstanding subject to performance-based vesting criteria (30,000 of which are considered market-based restricted stock under SFAS No. 123R. Additionally, 137,200 stock options were outstanding subject to performance-based vesting criteria (16,100 of which are considered market-based options under SFAS No. 123R).

The 30,000 shares of restricted stock and the 16,100 stock options which are considered market-based restricted stock were valued using a Monte Carlo simulation probability model to estimate future stock returns. The grant date fair value of these shares was \$9.05 per share for a total value of \$0.4 million. We recognized approximately \$0.12 million of expense associated with these shares of restricted stock and options during the year ended December 31, 2006.

The amounts above relate to the impact of recognizing compensation expense related to stock options, restricted stock and our employee-stock purchase plan. Compensation expense related to stock options (121,100 shares) and restricted stock grants (30,000 shares) that vest based upon performance conditions is not recorded for such performance-based awards until it has been deemed probable that the related performance targets allowing the vesting of the options and restricted stock will be met. We are required to periodically re-assess the probability and record expense at the point in time, if ever, it becomes probable these shares of restricted stock and stock options will vest.

Based on our financial performance in 2006, a portion of the 2006 performance-based awards met their related performance targets. Accordingly, 21,000 stock options were vested and compensation expense was recognized of \$0.13 million. In addition, it was also deemed probable that the related performance targets pertaining to certain restricted stock and stock options will also be achieved by their vesting date. Accordingly, compensation expense of approximately \$0.1 million has been recognized for the year ended December 31, 2006.

We recognize expense for our stock-based compensation over the vesting period, which represents the period in which an employee is required to provide service in exchange for the award. We recognize compensation expense for stock-based awards immediately if the award has immediate vesting.

Prior Period Pro Forma Presentation

Under the modified prospective application method, results for prior periods have not been restated to reflect the effects of implementing SFAS No. 123R. The following pro forma information, as required by SFAS No. 148, "Accounting for Stock-Based Compensation Transition and Disclosure, an Amendment of FASB Statement No. 123" is presented for comparative purposes and illustrates the pro forma effect on net income and earnings per share for the period presented as if we had applied the fair value recognition provisions of SFAS No. 123 to stock-based employee compensation prior to January 1, 2006 (in thousands, except per-share amounts):

	Year Ended December 31,	
	2005	2004
Net income (loss), as reported.....	\$ 306	\$(7,433)
Add: total stock-based compensation recorded, net of tax.....	201	146
Less: total stock-based employee compensation expense determined under fair value based method for all awards, net of related tax effects	(1,988)	(1,022)
Pro forma net loss	<u>\$(1,481)</u>	<u>\$(8,309)</u>
Income (loss) per share:		
Basic, as reported.....	\$.02	\$ (.56)
Basic, pro forma.....	\$ (.11)	\$ (.63)
Diluted, as reported.....	\$.02	\$ (.56)
Diluted, pro forma.....	\$ (.11)	\$ (.63)

Assumptions

The fair values for the significant stock-based awards granted during the year ended December 31, 2006, 2005 and 2004 were estimated at the date of grant using a Black-Scholes option pricing model with the following weighted-average assumptions:

	Years Ended December, 31		
	2006	2005	2004
Risk-free rate of return.....	4.31%	4.28%	4.33%
Expected life of award	5 years	7 years	7 years
Expected dividend yield of stock	0%	0%	0%
Expected volatility of stock.....	45.48%	52.99%	52.89%
Weighted-average fair value	\$ 6.24	\$ 8.03	\$ 7.94

The expected volatility of stock assumption was derived by referring to changes in the Company's historical common stock prices over a timeframe similar to that of the expected life of the award. While we have no reason to believe that future stock volatility will significantly differ from historical stock volatility, we would modify our applied assumptions in the future if factors warranted. Estimated forfeiture rates are derived from historical forfeiture patterns. We believe the historical experience method is the best estimate of forfeitures currently available.

In accordance with SAB 107, we used the "simplified" method for "plain vanilla" options to estimate the expected term of options granted during 2006.

Stock-based award activity during the year ended December 31, 2006 was as follows (aggregate intrinsic value in millions):

	Number of Shares	Weighted Average Exercise Price	Weighted Average Remaining Contractual Term	Aggregate Intrinsic Value
Outstanding at December 31, 2003.....	1,131,964	\$ 9.55	7.2	\$ 10.8
Granted	167,150			
Exercised.....	(196,852)			
Forfeited or canceled	<u>(125,315)</u>			
Outstanding at December 31, 2004.....	976,947	10.72	6.7	\$ 10.5
Granted	311,550			
Exercised.....	(399,090)			
Forfeited or canceled	<u>(191,701)</u>			
Outstanding at December 31, 2005.....	697,706	\$ 12.21	7.2	\$ 8.5
Granted	45,000	13.71		
Exercised.....	(164,661)	11.07		
Forfeited or canceled	<u>(62,135)</u>	12.96		
Outstanding at December 31, 2006.....	<u>515,910</u>	\$ 12.62	7.2	\$ 6.5
Vested and expected to vest at December 31, 2006	<u>485,027</u>	\$ 12.58	7.1	\$ 6.1
Exercisable at December 31, 2006.....	<u>310,026</u>	\$ 12.22	6.6	\$ 3.8

The total intrinsic value of stock options exercised during the years ended December 31, 2006 and 2005 was \$0.6 million and \$1.9 million, respectively. Net cash proceeds from the exercise of stock options were approximately \$2.1 million and \$4.1 million for the years ended December 31, 2006 and 2005, respectively.

As of December 31, 2006, approximately \$1.0 million of estimated expense with respect to nonvested stock-based awards had yet to be recognized and will be amortized into expense over the employee's estimated remaining weighted average service period of approximately 3.0 years.

The following table summarizes information with respect to stock options outstanding and exercisable at December 31, 2006.

Range of Exercise Prices	Number Outstanding	Weighted Average Remaining Life (Years)	Weighted Average Exercise Price	Number Exercisable	Weighted Average Exercise Price
\$3.75 to \$6.50	23,140	3.9	\$ 4.12	23,140	\$ 4.12
6.51 to 10.00	35,445	6.0	8.40	33,659	8.40
10.01 to 13.50	211,125	7.2	12.56	94,327	12.25
13.51 to 16.00	246,200	7.7	14.07	158,900	14.19
	<u>515,910</u>	7.2	\$ 12.62	<u>310,026</u>	\$ 12.22

Stock-based award activity for nonvested awards during the year ended December 31, 2006 was as follows:

	Number of Shares	Weighted Average Grant Date Fair Value
Nonvested at December 31, 2003	516,463	\$ 9.72
Granted.....	167,150	13.46
Vested	(127,126)	10.31
Canceled.....	(93,705)	9.23
Nonvested at December 31, 2004	462,782	11.17
Granted.....	311,550	13.67
Vested	(318,476)	11.38
Forfeited or canceled.....	(132,387)	11.56
Nonvested at December 31, 2005	323,469	13.17
Granted.....	45,000	13.71
Vested	(156,005)	13.26
Canceled.....	(6,580)	13.24
Nonvested at December 31, 2006	<u>205,884</u>	<u>\$ 13.22</u>

Restricted Stock

We have issued restricted stock under certain employment agreements and a deferred bonus plan which vests over a specific period of time, generally three to five years. These shares of restricted common stock are subject to restrictions on transfer and certain conditions to vesting.

Restricted stock activity for the year ended December 31, 2006 was as follows:

	Number of Shares	Weighted Average Grant Date Fair Value
Nonvested at December 31, 2003	107,583	\$ 17.15
Granted.....	—	
Vested	—	
Canceled.....	(33,797)	17.15
Nonvested at December 31, 2004	73,786	17.15
Granted.....	25,000	15.24
Vested	—	
Canceled.....	(47,113)	17.15
Nonvested at December 31, 2005	51,673	16.23
Granted.....	—	
Vested	(15,676)	17.15
Canceled.....	(10,997)	17.15
Nonvested at December 31, 2006	<u>25,000</u>	<u>\$ 15.24</u>

As of December 31, 2006, approximately \$0.14 million of estimated expense with respect to nonvested restricted stock awards had yet to be recognized and will be amortized over a weighted average period of 1.1 years.

Income Taxes

We utilize the liability method of accounting for income taxes. Under this method, deferred tax assets and liabilities are recognized for the future tax consequences attributable to differences between the financial statement carrying values of existing assets and liabilities and their respective tax bases based on enacted tax rates. In providing for deferred taxes, we

consider current tax regulations, estimates of future taxable income and available tax planning strategies. If tax regulations, operating results or the ability to implement tax planning strategies vary, adjustments to the carrying value of tax assets and liabilities may occur. See Note 10 to the Consolidated Financial Statements.

Earnings Per Share

Basic earnings per share (EPS) is computed by dividing net income by the weighted average number of shares of common stock outstanding during the period. Diluted EPS reflects the potential dilution from common stock equivalents such as stock options and warrants. For the year ended December 31, 2006, there were no anti-dilutive shares. For the years ended December 31, 2005 and 2004, there were 113,145 shares (\$15.10 average price) and 437,078 shares (\$13.01 average price), respectively, of stock options that were not included in the computation of diluted EPS because to do so would have been anti-dilutive.

The following table summarizes the calculation of income (loss) and the weighted average common shares and common equivalent shares outstanding for purposes of the computation of earnings (loss) per share (in thousands, except per share data):

	Year Ended December 31,		
	2006	2005	2004
Income (loss) from continuing operations	\$12,580	\$ 3,928	\$ (5,000)
Loss from discontinued operations, net of tax	(707)	(3,622)	(2,433)
Net income (loss)	<u>\$11,873</u>	<u>\$ 306</u>	<u>\$ (7,433)</u>
Weighted average common shares outstanding	13,918	13,580	13,203
Weighted average common share equivalents outstanding	<u>141</u>	<u>115</u>	<u>—</u>
Weighted average common shares and common share equivalents outstanding	<u>14,059</u>	<u>13,695</u>	<u>13,203</u>
Basic income (loss) per share:			
Income (loss) from continuing operations	\$.90	\$.29	\$ (.38)
Loss from discontinued operations, net of tax	(.05)	(.27)	(.18)
Net income (loss)	<u>\$.85</u>	<u>\$.02</u>	<u>\$ (.56)</u>
Diluted income (loss) per share:			
Income (loss) from continuing operations	\$.89	\$.29	\$ (.38)
Loss from discontinued operations, net of tax	(.05)	(.27)	(.18)
Net income (loss)	<u>\$.84</u>	<u>\$.02</u>	<u>\$ (.56)</u>

Financial Instruments

The carrying amounts of our financial instruments, including cash and cash equivalents, investment securities, accounts receivable and accounts payable and accrued expenses, approximate fair value due to the short maturities of these financial instruments. At December 31, 2006, the carrying amount of our long-term debt was approximately \$266.0 million, and the estimated fair value was \$296.0 million. At December 31, 2005, the carrying amount was \$276.4 million, and the estimated fair value was \$301.0 million. The estimated fair value of long-term debt is based primarily on quoted market prices for the same or similar issues.

Derivative Instruments

We have only entered into derivative contracts that are classified as fair value hedges. These derivatives are recorded at their fair value with changes in the fair value recorded as adjustments to the related liability and other comprehensive income (loss) in our Consolidated Statements of Operations and Comprehensive Income (Loss). See Note 14 to the consolidated financial statements.

Use of Estimates

Our financial statements are prepared in accordance with accounting principles generally accepted in the United States of

America, which require that we make certain estimates and judgments that affect our reported amounts of assets, liabilities, revenues and expenses and the disclosures of contingent assets and liabilities. We evaluate our estimates on an on-going basis, based on historical experience and on various other assumptions that we believe to be reasonable based on the information available. Actual results could differ from these estimates under different assumptions or conditions. The significant estimates that we make in the accompanying consolidated financial statements include the allowance for doubtful accounts, accruals for insurance and legal claims, accruals for compensated employee absences and the realizability of long-lived tangible and intangible assets.

Reclassifications

Certain reclassifications have been made to the prior period financial statements contained herein to conform to current year presentation.

3. MERGER AGREEMENT

On October 6, 2006, we entered into an Agreement and Plan of Merger (the "Merger Agreement") with The Veritas Capital Fund III, L.P., a Delaware limited partnership ("Veritas"), Cornell Holding Corp., a Delaware corporation ("Parent") and CCI Acquisition Corp., a Delaware corporation and wholly owned subsidiary of Parent ("Merger Sub"), pursuant to which the Merger Sub would be merged with and into us (the "Merger"), with Cornell surviving after the Merger as a wholly owned subsidiary of Parent.

Our Board of Directors unanimously approved the Merger Agreement. In connection with the Merger, the Parent and certain of our stockholders entered into a Voting Agreement dated on or about October 6, 2006, whereby such stockholders agreed, among other things, to vote their respective shares of our stock in favor of the Merger Agreement, the Merger and the transactions contemplated thereby. At a special meeting of our stockholders held on January 23, 2007, the proposed Merger Agreement was rejected.

Under the terms of the Merger Agreement, because the Merger was terminated, we reimbursed \$2.5 million of these costs incurred by Veritas, Parent and Merger Sub in connection with the proposed merger in February 2007. Such costs will be reported in general and administrative expenses in the first quarter of 2007.

4. DISCONTINUED OPERATIONS AND MANAGEMENT RESTRUCTURING

We classify as discontinued operations those components of our business that we hold for sale or that have been disposed and have cash flows that are clearly distinguishable operationally and for financial reporting purposes from the rest of our operations. For those components, we have no significant continuing involvement after completion of disposal and their operations are eliminated from our ongoing operations. During 2005, management closed certain facilities that qualified for discontinued operations and notifications were made to the required contracting entities regarding the termination of the related programs. Such facilities are classified as discontinued operations for the years ended December 31, 2006 and 2005. At December 31, 2006 and 2005, we did not have any significant net property and equipment balances pertaining to these operations. These discontinued operations did not generate any revenues in the year ended December 31, 2006. These discontinued operations generated revenues of approximately \$2.6 million and \$13.8 million in the years ended December 31, 2005 and 2004, respectively.

5. ACQUISITION OF CORRECTIONAL SYSTEMS, INC.

In April 2005, we completed our acquisition of Correctional Systems, Inc. (CSI), a San Diego-based provider of privatized jail, community corrections and alternative sentencing services. The transaction was consummated in cash of approximately \$9.1 million, net of cash acquired, all of which was paid in April 2005. The acquisition included the operations of eight jails, six adult community-based correction facilities and five alternative sentencing programs located in California, New Mexico, Texas and Kansas. The acquisition added approximately 986 corrections beds, as well as alternatives to incarceration services. The results of operations for CSI subsequent to the date of acquisition (April 1, 2005) are included in our consolidated financial statements.

We acquired substantially all of CSI's assets and assumed all of their liabilities. The excess of the purchase price over the fair value of the assets acquired and liabilities assumed was allocated to goodwill. The initial purchase price allocations can and have been adjusted within the shorter of a defined allocation period or one year of the purchase date for changes in the estimates of the fair values of assets acquired and liabilities assumed. The following table summarizes the estimated fair values of the assets acquired and liabilities assumed at the date of acquisition (in thousands).

	<u>April 1, 2005</u>
Receivables	\$ 1,769
Prepaid expenses and other assets	305
Property and equipment	2,097
Contract value	4,121
Other assets	1,351
Goodwill	4,586
Assets acquired	<u>14,229</u>
Accounts payable and accrued liabilities	1,076
Long-term debt	2,239
Deferred tax liabilities	1,720
Other long-term liabilities	130
Liabilities assumed	<u>5,165</u>
Net assets acquired	<u>\$ 9,064</u>

The CSI acquisition resulted in the recognition of goodwill because of its industry position, operational strength and potential to provide additional growth opportunities for us. During the years ended December 31, 2006 and 2005, we adjusted goodwill by approximately (\$0.2) million and \$0.3 million, respectively, due to adjustments to the cost basis of the property acquired based on final property appraisals and for certain post-closing acquisition costs.

Our amortization period for acquired contracts is the greater of the acquired contract life or seven years.

On an unaudited pro forma basis, the effects of the CSI acquisition were not significant to our results of operations for 2004 and 2005.

In August 2005, a lawsuit was filed by a detainee at one of the facilities acquired from CSI. See Note 11 to the consolidated financial statements for further discussion of this proceeding.

6. INTANGIBLE ASSETS

Intangible assets at December 31, 2006 and 2005 consisted of the following (in thousands):

	December 31,	
	2006	2005
Non-compete agreements.....	\$10,040	\$ 9,960
Acquired contract value	6,442	6,442
Accumulated amortization	(9,556)	(7,313)
Identified intangibles, net.....	6,926	9,089
Goodwill, net.....	12,339	12,577
Total intangibles, net.....	<u>\$19,265</u>	<u>\$21,666</u>

The changes in the carrying amount of goodwill for the year ended December 31, 2006 are as follows (in thousands):

	Adult Secure	Juvenile	Pre- Release	Total
Balance as of December 31, 2004.....	\$ 1,509	\$ 1,060	\$ 5,152	\$ 7,721
Addition to goodwill	1,393	—	3,463	4,856
Balance as of December 31, 2005.....	2,902	1,060	8,615	12,577
Reduction to goodwill.....	—	—	(238)	(238)
Balance as of December 31, 2006.....	<u>\$ 2,902</u>	<u>\$ 1,060</u>	<u>\$ 8,377</u>	<u>\$ 12,339</u>

At December 31, 2006, there is no impairment to our existing goodwill.

Amortization expense for our acquired contract value was approximately \$1.1 million, \$1.0 million and \$0.3 million for the years ended December 31, 2006, 2005 and 2004, respectively. Amortization expense for our acquired contract value is expected to be approximately \$1.1 million for each of the next four years ended December 31 and approximately \$0.6 million for the fifth year.

Amortization expense for our non-compete agreements was approximately \$1.1 million for the years ended December 31, 2006, 2005 and 2004. Amortization expense for our non-compete agreements is expected to be approximately \$1.1 million for each of the next four years and \$0.7 million for the fifth year.

7. NEW ACCOUNTING PRONOUNCEMENTS

Financial Accounting Standards Board Interpretation No. 48

In June 2006, the FASB issued Interpretation No. 48, "Accounting for Uncertainty in Income Taxes" ("FIN 48"), to clarify the accounting for uncertainty in income taxes recognized in an entity's financial statements in accordance with SFAS No. 109, "Accounting for Income Taxes." FIN 48 is effective for fiscal years beginning after December 15, 2006. The cumulative effect of applying the provisions of FIN 48 will be reported in our first quarter of 2007 financial statements as an adjustment to the opening balance of retained earnings for 2007. We estimate that the cumulative effect adjustment will increase retained earnings by up to \$0.6 million which is subject to revision when management completes an analysis of the impact of FIN 48.

Statement of Financial Accounting Standards No. 157

In September 2006, the FASB issued SFAS No. 157, "Fair Value Measurements." This statement establishes a framework for measuring fair value within generally accepted accounting principles and expands disclosures about fair value measurements. SFAS No. 157 is effective for financial statements issued for fiscal years beginning after November 15, 2007, and interim periods within those fiscal years. The provisions of SFAS No. 157 should be applied prospectively as of the beginning of the fiscal year in which SFAS No. 157 is initially applied, except in limited circumstances. We expect to adopt SFAS No. 157 beginning January 1, 2008. We are currently evaluating the impact that the adoption of this interpretation may have on our consolidated financial statements.

Statement of Financial Accounting Standards No. 159

In February 2007, the FASB issued SFAS No. 159, "The Fair Value Option for Financial Assets and Financial Liabilities

– Including an amendment of FASB Statement No. 115.” This statement permits entities to choose to measure many financial instruments and certain other items at fair value that are not currently required to be measured at fair value and establishes presentation and disclosure requirements designed to facilitate comparisons between entities that choose different measurement attributes for similar types of assets and liabilities. SFAS No. 159 is effective as of the beginning of an entity’s first fiscal year that begins after November 15, 2007. Early adoption is permitted as of the beginning of a fiscal year that begins on or before November 15, 2007, provided the entity also elects to apply the provisions of SFAS No. 157. We expect to adopt SFAS No. 159 beginning January 1, 2008. We are currently evaluating the impact that the adoption of this interpretation may have on our consolidated financial statements.

8. PROPERTY AND EQUIPMENT

Property and equipment were as follows (in thousands):

	December 31,	
	2006	2005
Land	\$ 31,765	\$ 31,765
Prepaid facility use.....	71,323	71,323
Buildings and improvements	253,218	179,533
Furniture and equipment	30,827	29,889
Construction in progress	1,031	69,729
Sub-total	388,164	382,239
Accumulated depreciation and amortization	(69,100)	(58,378)
Total property and equipment	<u>\$ 319,064</u>	<u>\$ 323,861</u>

The decrease in construction in progress and the increase in building and improvements in the year ended December 31, 2006 is primarily due to the completion of the Moshannon Valley Correctional Center which opened in April 2006.

We evaluate the realization of our long-lived assets at least annually or when changes in circumstances or a specific triggering event indicates that the carrying value of the asset may not be recoverable. As a part of our evaluation, we make judgments regarding the potential future operating results and undiscounted cash flows associated with individual facilities. Additionally, should we decide to sell a facility, realization is evaluated based on the estimated sales price based on the best market information available.

In conjunction with our review of our long-lived assets based on forecasted operating and cash flow losses associated with these assets, we determined that our carrying value for two of our adult community-based facilities was not fully recoverable and exceeded their fair value and, as a result, we recorded an impairment charge of \$0.4 million in the year ended December 31, 2006. This charge was based on the best market information available.

We closed the Cornell Abraxas Academy (formerly the New Morgan Academy) in 2002 and reactivated the facility in October 2006 as a residential treatment facility for youth sex offenders. During 2004, based on forecasted operating and cash flow losses associated with this facility we determined that our carrying value of the facility was not fully recoverable and exceeded its fair value and, as a result, we recorded an impairment charge of \$9.3 million in the year ended December 31, 2004. This charge was determined based on the results of our probability-weighted cash flow analysis.

In addition, as a result of our review of our other long-lived assets based on forecasted operating and cash flow losses associated with these assets, we determined that our carrying values for two of our juvenile residential facilities were not fully recoverable and exceeded their fair value and, as a result, we recorded an impairment charge of \$0.8 million in the year ended December 31, 2004. This charge was estimated based on the best market information available. This charge is included in discontinued operations in the accompanying consolidated financial statements for the year ended December 31, 2004.

9. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

Accounts payable and accrued liabilities consisted of the following (in thousands):

	December 31,	
	2006	2005
Accounts payable	\$ 15,286	\$ 14,690
Accrued compensation	9,847	7,463
Accrued interest payable	11,717	11,870
Accrued litigation settlements	878	7,200
Accrued taxes payable	5,519	3,876
Accrued insurance	7,960	6,840
Accrued legal	4,822	2,563
Resident funds	1,659	2,634
Other	2,475	1,661
Total accounts payable and accrued liabilities	<u>\$ 60,163</u>	<u>\$ 58,797</u>

At December 31, 2006, accounts payable and accrued liabilities contain accrued litigation settlement charges of \$0.9 million pertaining to the Lincoln County Detention Center. At December 31, 2005, accounts payable and accrued liabilities contained accrued litigation settlement charges of \$7.0 million relating to the shareholder lawsuits and \$0.2 million pertaining to Lincoln County Detention Center. Refer to Note 12 to the consolidated financial statements for a discussion regarding these matters.

10. INCOME TAXES

The following is an analysis of our deferred tax assets and liabilities (in thousands):

	December 31,	
	2006	2005
Deferred tax assets:		
Accrued liabilities and allowances	\$7,704	\$5,846
Federal operating loss carryforwards	—	1,381
State operating loss carryforwards	2,455	2,129
Deferred compensation	513	—
Other	125	341
Total deferred tax assets	<u>10,797</u>	<u>9,697</u>
Deferred tax liabilities:		
Property and equipment	11,688	8,035
Prepaid expenses	1,075	776
Other	280	376
Total deferred tax liabilities	<u>13,043</u>	<u>9,187</u>
Valuation allowance	<u>(2,455)</u>	<u>(2,129)</u>
Net deferred tax liability	<u>\$4,701</u>	<u>\$1,619</u>

As of December 31, 2006, we have net operating losses for state income taxes of approximately \$29.7 million. Approximately \$1.4 million of net operating losses for state income taxes will expire if unutilized in 2007. Our tax returns are subject to periodic audit by the various jurisdictions in which we operate. These audits, including those currently underway, can result in adjustments of taxes due or adjustments of the NOLs which are available to offset future taxable income.

Valuation allowances of \$2.5 million have been established for uncertainties in realizing the benefit of certain state income tax loss carryforwards. In assessing the realizability of carryforwards, we consider whether it is more likely than not that some portion or all of the deferred tax assets will be realized. The valuation allowance will be adjusted in the periods that we determine it is more likely than not that deferred tax assets will or will not be realized.

The components of our income tax provision (benefit) were as follows (in thousands):

	Year Ended December 31,		
	2006	2005	2004
Federal current provision	\$ 4,332	\$ 239	\$ (453)
State current provision	1,617	(197)	(238)
Total current provision (benefit)	5,949	42	(691)
Federal deferred provision	3,114	2,097	(2,894)
State deferred provision	85	76	329
Total deferred provision (benefit)	3,199	2,173	(2,565)
Total provision (benefit) from continuing operations	<u>\$ 9,148</u>	<u>\$ 2,215</u>	<u>\$(3,256)</u>

Our tax returns are subject to periodic audits by the various jurisdictions in which we operate. These audits including those currently underway can result in adjustments of taxes due or adjustments of the NOLs which are available to offset future taxable income.

The following is a reconciliation of income taxes at the statutory federal income tax rate of 35% to the income tax provision (benefit) recorded by us (in thousands):

	Year Ended December 31,		
	2006	2005	2004
Computed taxes at statutory rate	\$ 7,602	\$ 2,138	\$(2,708)
State income taxes, net of federal benefit	1,042	(273)	(617)
Other	504	350	69
	<u>\$ 9,148</u>	<u>\$ 2,215</u>	<u>\$(3,256)</u>

11. CREDIT FACILITIES

Our long-term debt consisted of the following (in thousands):

	December 31,	
	2006	2005
Debt of Cornell Companies, Inc.:		
Senior Notes, unsecured, due July 2012 with an interest rate of 10.75%, net of discount	\$ 110,987	\$ 110,803
Fair-value adjustment of Senior Notes as result of interest rate swap	(1,053)	(145)
Revolving Line of Credit due June 2008 with an interest rate of LIBOR plus 2.25% to 3.5% or prime plus 0.75% to 2.00% (the "Credit Facility")	—	—
Capital lease obligations	47	2
Subtotal	<u>109,981</u>	<u>110,660</u>
Debt of Special Purpose Entities:		
8.47% Bonds due 2016	156,000	165,700
Total consolidated debt	265,981	276,360
Less: current maturities	(10,510)	(9,701)
Consolidated long-term debt	<u>\$255,471</u>	<u>\$266,659</u>

Long-Term Credit Facilities. Our Credit Facility provides for borrowings of up to \$60.0 million under a revolving line of credit and is reduced by outstanding letters of credit. The available commitment under our Credit Facility was approximately \$50.4 million at December 31, 2006. We had no outstanding borrowings on our Credit Facility at December 31, 2006, but we had outstanding letters of credit of approximately \$9.6 million. Subject to certain requirements, we have the right to increase the aggregate commitments under our Credit Facility up to an aggregate amount of \$100.0 million. Our Credit Facility matures in June 2008 and bears interest, at our election, depending on our total leverage ratio, at either the prime rate plus a margin ranging from 0.75% to 2.00%, or a rate which ranges from 2.25% to 3.50% above the applicable LIBOR rate. Our Credit Facility is collateralized by substantially all of our assets, including the assets and stock of all of our subsidiaries. Our Credit Facility is not secured by the assets of Municipal Corrections Finance, LP ("MCF"). Our Credit Facility contains standard covenants including compliance with laws, limitations on capital expenditures, restrictions on dividend payments, limitations on mergers and compliance with financial covenants.

MCF is obligated for the outstanding balance of its 8.47% Taxable Revenue Bonds, Series 2001. The bonds bear interest at a rate of 8.47% per annum and are payable in semi-annual installments of interest and annual installments of principal. All unpaid principal and accrued interest on the bonds is due on the earlier of August 1, 2016 (maturity) or as noted under the bond documents. The bonds are limited, nonrecourse obligations of MCF and secured by the property and equipment, bond reserves, assignment of subleases and substantially all assets related to the facilities included in the 2001 Sale and Leaseback Transaction. The bonds are not guaranteed by the Company.

In June 2004, we issued \$112.0 million in principal of 10.75% Senior Notes (the "Senior Notes") due July 1, 2012. The Senior Notes are unsecured senior indebtedness and are guaranteed by all of our existing and future subsidiaries (collectively, the Guarantors). The Senior Notes are not guaranteed by MCF (the "Non-Guarantor"). Interest on the Senior Notes is payable semi-annually on January 1 and July 1 of each year, commencing January 1, 2005. On or after July 1, 2008, we may redeem all or a portion of the Senior Notes at the redemption prices (expressed as a percentage of the principal amount) listed below, plus accrued and unpaid interest, if any, on the Senior Notes redeemed, to the applicable date of redemption, if redeemed during the 12-month period commencing on July 1 of the years indicated below:

<u>Year</u>	<u>Percentages</u>
2008.....	105.375%
2009.....	102.688%
2010 and thereafter.....	100.000%

Any time prior to July 1, 2007, we may redeem up to 35% of the original aggregate principal amount of the Senior Notes at a redemption price of 110.75% of the principal amount thereof with the net cash of public offerings of equity, provided that at least 65% of the original aggregate principal amount of the Senior Notes remains outstanding after the redemption and other conditions are met. Upon the occurrence of specified change of control events, unless we have exercised our option to redeem all the Senior Notes as described above, each holder will have the right to require us to repurchase all or a portion of such holder's Senior Notes at a purchase price in cash equal to 101% of the aggregate principal amount of the notes repurchased plus accrued and unpaid interest, if any, on the Senior Notes repurchased, to the applicable date of purchase. The Senior Notes were issued under an indenture (the "Indenture") which limits our ability and the ability of our Guarantors to, among other things, incur additional indebtedness, pay dividends or make other distributions, make other restricted payments and investments, create liens, incur restrictions on the ability of the Guarantors to pay dividends or other payments to us, enter into transactions with affiliates, and engage in mergers, consolidations and certain sales of assets.

In conjunction with the issuance of the Senior Notes, we entered into an interest rate swap transaction with a financial institution to hedge our exposure to changes in the fair value on \$84.0 million of our Senior Notes. The purpose of this transaction was to convert future interest due on \$84.0 million of the Senior Notes to a variable rate. The terms of the interest rate swap contract and the underlying debt instrument are identical. We have designated the swap agreement as a fair value hedge. The swap has a notional amount of \$84.0 million and matures in July 2012 to mirror the maturity of the Senior Notes. Under the agreement, we pay on a semi-annual basis (each January 1 and July 1) a floating rate based on a six-month U.S. dollar LIBOR rate, plus a spread, and receive a fixed-rate interest of 10.75%. For the year ended December 31, 2006, we recorded interest expense related to this interest rate swap of approximately \$0.3 million. For the years ended December 31, 2005 and 2004, we recorded interest savings related to this interest rate swap of approximately \$1.1 million and \$1.2 million, respectively, which is reflected as a reduction to interest expense in our accompanying financial statements. The swap agreements are marked to market each quarter with a corresponding mark-to-market adjustment reflected as either a discount or premium on the Senior Notes. At December 31, 2006 and 2005, the fair value of this derivative instrument was a liability of approximately (\$1.1) and (\$0.1) million, respectively, and is included in other long-term liabilities at December 31, 2006

and 2005 in our Consolidated Balance Sheets. The carrying value of the Senior Notes as of these dates was adjusted accordingly by the same amount. Because the swap agreement is considered an effective fair-value hedge, there will be no effect on our results of operations from the mark-to-market adjustment as long as the swap is in effect.

Scheduled maturities of our consolidated long-term debt were as follows (in thousands):

	<u>Cornell Companies, Inc.</u>	<u>MCF</u>	<u>Consolidated</u>
For the year ending December 31,			
2007	\$ 10	\$ 10,500	\$ 10,510
2008	11	11,400	11,411
2009	12	12,400	12,412
2010	13	13,400	13,413
Thereafter	112,001	108,300	220,301
Total	<u>\$ 112,047</u>	<u>\$ 156,000</u>	<u>\$ 268,047</u>

12. COMMITMENTS AND CONTINGENCIES

Financial Guarantees

During the normal course of business, we enter into contracts that contain a variety of representations and warranties and provide general indemnifications. Our maximum exposure under these arrangements is unknown as this would involve future claims that may be made against us that have not yet occurred. However, based on experience, we believe the risk of loss to be remote.

Operating Leases

We lease office space, certain facilities and furniture and equipment under long-term operating leases. Rent expense for all operating leases for the years ended December 31, 2006, 2005 and 2004 was approximately \$11.5 million, \$8.3 million and \$7.4 million, respectively.

Landlord incentives or allowances under operating leases are recorded as deferred rent and amortized as a reduction of rent expense over the lease term. Those operating leases with step rent provisions or escalation clauses that are not considered contingent rent are recognized on a straight-lined basis over the lease term. For those leases that include an existing index or rate, such as the consumer price index or the prime interest rate, the related minimum lease payments are recognized on a straight-line basis over the lease term and the amount of rent considered to be contingent is recorded as incurred and is not included in the straight-line basis rent expense. We do not receive significant sublease rentals under any of our existing operating leases.

Certain of our leases contain renewal options, which range from additional rental periods of one to five years. Escalation clauses are also included in certain of our leases. There are no significant restrictions imposed by our lease agreements concerning such issues as dividend payments, incurrence of additional debt or further leasing.

As of December 31, 2006, we had the following rental commitments under noncancelable operating leases (in thousands):

<u>For the year ending December 31,</u>	
2007	\$ 6,221
2008	5,017
2009	4,598
2010	3,305
Thereafter	10,535
Total	<u>\$29,676</u>

The following schedule shows the composition of total rental expense for all operating leases (in thousands):

	<u>Year Ended December 31,</u>		
	<u>2006</u>	<u>2005</u>	<u>2004</u>
Minimum rentals	\$11,107	\$ 8,051	\$ 7,208
Contingent rentals	426	271	201
Less: sublease rentals	(232)	(293)	(330)
Total	<u>\$11,301</u>	<u>\$ 8,029</u>	<u>\$ 7,079</u>

401(k) Plan

We have a defined contribution 401(k) plan. Our matching contribution currently represents 50% of a participant's contribution, up to the first 6% of the participant's salary. We recorded contribution expense of approximately \$1.2 million for each of the years ended December 31, 2006, 2005 and 2004.

Legal Proceedings

Lincoln County Detention Center

In August 2005, a lawsuit was filed by a detainee at the Lincoln County Detention Center (LCDC) in the U.S. District Court of New Mexico (Santa Fe) seeking unspecified damages. The lawsuit related to the former LCDC policy that required strip and visual body cavity searches for all detainees and inmates and alleged that such policy violates a detainee's Fourth and Fourteenth Amendment rights under the U.S. Constitution. The lawsuit was filed as a putative class action lawsuit brought on behalf of all inmates who were searched at the LCDC from May 2002 to July 2005. In September 2006, we agreed to a proposed stipulation of settlement which, subject to the approval of the court, will resolve this action. The settlement amount under the terms of the agreement is \$1.6 million, and will be funded principally through our general liability and professional liability coverage.

In the year ended December 31, 2005, we recorded a charge of \$0.2 million related to this lawsuit. In addition, we previously have provided insurance reserves for this matter (as part of our regular review of reported and unreported claims) totaling approximately \$0.5 million. During the third quarter of 2006, we recorded an additional settlement charge of approximately \$0.9 million and the related reimbursement of \$0.9 million from our general liability and professional liability insurance. The charge and reimbursement was recognized in general and administrative expenses in our Consolidated Statements of Operations and Comprehensive Income (loss) for the year ended December 31, 2006. The liability is carried in accounts payable and accrued liabilities and the reimbursement is included in other receivables at December 31, 2006. The funding of the settlement amount will occur upon the entry by the court of the order granting preliminary approval of the stipulation of settlement, which is currently anticipated to occur during the first quarter of 2007.

In addition, in connection with our acquisition of the LCDC facility, certain amounts were placed in escrow to offset any undisclosed liability relating to such acquisition. We have given notice to the prior owner of LCDC that we will seek to recover from the escrow any losses we may incur as a result of this litigation.

Alexander Youth Service Center

In April 2006, we were sued in an action styled as *Juana Michelle Brown, Administratrix of the Estate of Lakeisha Shantrail Brown, Deceased, v. Cornell Interventions, Inc. et al.*, No. 4-06 CV00000434, in the United States District Court for the Eastern District of Arkansas. The lawsuit alleged that we violated the rights of Lakeisha Shantrail Brown, the deceased daughter of Juana Michelle Brown, under the U.S. Constitution and the laws of the State of Arkansas by denying Ms. Brown medical treatment that caused her death and sought unspecified actual and punitive damages. In September 2006, the plaintiff filed, and the court granted, an order for voluntary dismissal without prejudice. The lawsuit was refiled in December 2006 as *Juana Michelle Brown, Administratrix of the Estate of Lakeisha Shantrail Brown, Deceased v. Cornell Interventions, Inc. et al.*, No. 4-06 CV1708, in the United States District Court for the Eastern District of Arkansas. We are unable to estimate our financial exposure relating to this lawsuit. We believe our insurance coverage is adequate to cover any potential damages relating to this action. We intend to vigorously defend this matter; however, the ultimate outcome of such a lawsuit cannot be determined at this time.

Southern Peaks Regional Treatment Center

In January 2004, we initiated legal proceedings in the lawsuit styled *Cornell Corrections of California, Inc. v. Longboat Global Advisors, LLC, et al.*, No. 2004 CV79761 in the Superior Court of Fulton County, Georgia under theories of fraud, conversion, breach of contract and other theories to determine the location of and to recover funds that we previously deposited into what we believed to be an escrow account in connection with the development and construction of the Southern Peaks Regional Treatment Center. Of the funds previously deposited, approximately \$5.3 million remains to be recovered at December 31, 2006. In December 2004, the jury awarded us approximately \$6.5 million in compensatory damages and approximately \$1.4 million in punitive damages, plus attorneys' fees. The actual damages portion of the award under the final Judgment and Decree ("Judgment") entered on December 20, 2006 was adjusted downward to the \$5.4 million actually lost by us. The award for compensatory damages accrues pre-judgment interest at a rate of 7 percent from the date of loss through the date of judgment. Following the jury verdicts, we collected approximately \$0.4 million in January 2005 in funds which had been previously frozen under a temporary restraining order issued at the time that we commenced this litigation. Currently, one of the defendants has filed an appeal of the Judgment. Due to the continued uncertainty surrounding the ultimate recovery of the funds previously deposited, we recorded an additional reserve in the amount of approximately \$0.3 million during the quarter ended December 31, 2006. We will continue to maintain our

existing reserve of approximately \$5.3 million in an allowance for doubtful accounts against the corresponding balance as carried in other receivables at December 31, 2006.

Shareholder Lawsuits

In March and April 2002, Cornell, Steven W. Logan (our former President and Chief Executive Officer), and John L. Hendrix (our former Chief Financial Officer), were named as defendants in four federal putative class action lawsuits styled as follows: (1) *Graydon Williams, On Behalf of Himself and All Others Similarly Situated v. Cornell Companies, Inc., et al.*, No. H-02-0866, in the United States District Court for the Southern District of Texas, Houston Division; (2) *Richard Picard, On Behalf of Himself and All Others Similarly Situated v. Cornell Companies, Inc., et al.*, No. H-02-1075, in the United States District Court for the Southern District of Texas, Houston Division; (3) *Louis A. Daly, On Behalf of Himself and All Others Similarly Situated v. Cornell Companies, Inc., et al.*, No. H-02-1522, in the United States District Court for the Southern District of Texas, Houston Division, and (4) *Anthony J. Scolaro, On Behalf of Himself and All Others Similarly Situated v. Cornell Companies, Inc., et al.*, No. H-02-1567, in the United States District Court for the Southern District of Texas, Houston Division. The aforementioned lawsuits were putative class action lawsuits brought on behalf of all purchasers of our common stock between March 6, 2001 and March 5, 2002 and relate to our restatement in 2002 of certain financial statements. The lawsuits involved disclosures made concerning two prior transactions executed by us: the August 2001 sale leaseback transaction and the 2000 synthetic lease transaction. These four lawsuits were consolidated into the *Graydon Williams* action and Flyline Partners, LP was appointed lead plaintiff. As a result, a consolidated complaint was filed by Flyline Partners, LP. Richard Picard and Anthony Scolaro were also named as plaintiffs. Since then, the court allowed plaintiffs to file an amended consolidated complaint. The amended consolidated complaint alleges that the defendants violated Section 10(b) of the Securities Exchange Act of 1934 (the "Exchange Act"), Rule 10b-5 promulgated under Section 10(b) of the Exchange Act, Section 20(a) of the Exchange Act, Section 11 of the Securities Act of 1933 (the "Securities Act") and/or Section 15 of the Securities Act. The amended consolidated complaint seeks, among other things, restitution damages, compensatory damages, rescission or a rescissory measure of damages, costs, expenses, attorneys' fees and expert fees. In February 2006, the court approved the settlement of this matter. Under the settlement agreement, Cornell has not admitted any wrongdoing. Settlement in the amount of \$7.0 million was funded through our directors' and officers' liability insurance. During the fourth quarter of 2005, we recorded the settlement charge of \$7.0 million and the related reimbursement of \$7.0 million from our director's and officer's liability insurance. The charge and reimbursement were recognized in general and administrative expenses in our Consolidated Statements of Operations and Comprehensive Income (Loss) for the year ended December 31, 2005. The liability was carried in accounts payable and accrued liabilities and the reimbursement was included in other receivables at December 31, 2005. The reimbursement was funded by the insurance carrier in 2005 into a trust account and funds were disbursed from the trust account to plaintiffs' counsel's escrow account upon court approval of the settlement in February 2006.

In March 2002, Cornell, its directors, and its former independent auditor Arthur Andersen LLP, were sued in a derivative action styled as *William Williams, Derivatively and on Behalf of Nominal Defendant Cornell Companies, Inc. v. Anthony R. Chase, et al.*, No. 2002-15614, in the 127th Judicial District Court of Harris County, Texas. The lawsuit related to our restatement in 2002 of certain financial statements. The lawsuit alleged breaches of fiduciary duty by all of the individual defendants and asserted breach of contract and professional negligence claims only against Arthur Andersen LLP. This lawsuit has been dismissed without prejudice by agreement. In January 2004, we received a letter from William Williams, the plaintiff in the *William Williams* action discussed above, demanding that we pursue breach of fiduciary duty claims against various officers and directors based on the August 2001 sale leaseback transaction and the subsequent restatement. We have issued a preliminary response to the letter indicating that the Board will consider the request and inform Mr. Williams of its decision. In May and September 2002, the Company and our then directors were sued in three other derivative lawsuits styled as follows: (1) *Juan Guitierrez, Derivatively on Behalf of Cornell Companies, Inc. v. Steven W. Logan, et. al.*, No. H-02-1812, in the United States District Court for the Southern District of Texas, Houston Division; (2) *Thomas Pagano, Derivatively on Behalf of Cornell Companies, Inc. v. Steven W. Logan, et. al.*, No. H-02-1896, in the United States District Court for the Southern District of Texas, Houston Division; and (3) *Jesse Menning, Derivatively on Behalf of Cornell Companies, Inc. v. Steven W. Logan, et. al.*, No. 2002-28924, in the 164th Judicial District Court of Harris County, Texas. These lawsuits relate to our restatement in 2002 of certain financial statements. These lawsuits all allege breaches of fiduciary duty and waste of corporate assets by all of the defendants. A motion to dismiss the *Guitierrez* and *Pagano* lawsuits was filed. The court dismissed the *Pagano* action as duplicative of the *Guitierrez* action. The court granted the motion to dismiss the *Guitierrez* action and the plaintiffs have appealed that ruling. The *Menning* action has been dismissed, but with an agreement that the plaintiff's claims as to Cornell are tolled until 30 days following the final resolution of the *Guitierrez* case, including any appeals. The plaintiffs in these cases have not quantified their claim of damages. In December 2006, we agreed to a proposed stipulation of settlement which, subject to the approval of the court, will resolve this action. The settlement

terms included reimbursement of up to \$0.15 million of plaintiff's legal expenses (to be funded through our director's and officer's liability insurance) as well as the implementation of certain corporate governance enhancements (which the Company had implemented prior to the agreement). The settlement was approved by the court in February 2007. We have not recorded any loss accruals related to these claims.

On October 19, 2006, a purported class action complaint was filed in the District Court of Harris County, Texas, 269th Judicial District (No. 2006-67413) by Ted Kinberg, an alleged stockholder of Cornell. The complaint names as defendants Cornell and each member of our board of directors as well as Veritas Capital Fund III, L.P. ("Veritas"). The complaint is a purported class action that alleges, among other things, that (i) the defendants have breached fiduciary duties they assertedly owed to our stockholders in connection with our entering into the Agreement and Plan of Merger, dated as of October 6, 2006, with Veritas, Cornell Holding Corp., and CCI Acquisition Corp., and (ii) the merger consideration is unfair and inadequate. The plaintiffs sought, among other things, an injunction against the consummation of the merger. The proposed merger was rejected at a special meeting of our stockholders held on January 23, 2007. We believe that the lawsuit is without merit and intend to defend ourselves vigorously.

We hold insurance policies to cover potential director and officer liability, some of which may limit our cash outflows in the event of a decision adverse to us in the matters discussed above. However, if an adverse decision in these matters exceeds the insurance coverage or if the insurance coverage is deemed not to apply to these matters, it could have a material adverse effect on us, our financial condition, results of operations and future cash flows.

Other

Additionally, we currently and from time to time are subject to claims and suits arising in the ordinary course of business, including claims for damages for personal injuries or for wrongful restriction of or interference with offender privileges and employment matters. If an adverse decision in these matters exceeds our insurance coverage, or if our coverage is deemed not to apply to these matters, or if the underlying insurance carrier was unable to fulfill its obligation under the insurance coverage provided, it could have a material adverse effect on our financial condition, results of operations or cash flows.

During the period from August 2000 through May 2003, our general liability and professional liability coverage was provided by Specialty Surplus Insurance Company, a Kemper Insurance Company (Kemper) group member. In June 2004, the Illinois Department of Insurance gave Kemper permission to proceed with a run-off plan it had previously submitted. The three-year plan is designed to help Kemper meet its goal of resolving, to the maximum extent possible, all valid policyholder claims. In view of the risks and uncertainties involved in implementing the plan, including the need to achieve significant policy buybacks, commutation of reinsurance agreements, and further agreements with regulators, the plan may not be successfully implemented by Kemper. In the year ended December 31, 2004, we accrued a provision of \$0.6 million, and estimated our range of additional exposure to be approximately \$0.5 million with respect to outstanding claims incurred during this policy period with Kemper which would become our obligation to resolve if not settled through Kemper. During the year ended December 31, 2005, Kemper continued to implement its run-off plan. As a result, several of our significant claims were settled by Kemper during 2005. In conjunction with these settlements, we recorded a charge against our existing accrual in the amount of \$0.3 million. Based on our analysis of the claims activity during the third quarter of 2005, we felt it necessary to accrue an additional provision in the amount of approximately \$0.2 million during the third quarter of 2005. Additional significant claims continued to be settled by Kemper during the second half of 2006. As a result, we have released reserves of approximately \$0.4 million during the quarter ended December 31, 2006. At December 31, 2006, we do not believe there is significant exposure above our existing \$0.1 million accrual for those outstanding claims which could become our obligation to resolve if not settled through Kemper.

While the outcome of such matters cannot be predicated with certainty, based on the information known to date, we believe that the ultimate resolution of these matters will not have a material adverse effect on our financial condition, operating results or cash flows.

13. STOCKHOLDERS' EQUITY

Stockholder Rights Plan

Our Board of Directors terminated Cornell's stockholder rights plan in July 2005.

Preferred Stock

Preferred stock may be issued from time to time by our Board of Directors, which is responsible for determining the voting, dividend, redemption, conversion and liquidation features of any preferred stock.

Options and Warrants

Under our 2000 Broad-Based Employee Plan (2000 Plan) we may grant non-qualified stock options to our employees, directors and eligible consultants for up to the greater of 400,000 shares or 4% of the aggregate number of shares of common stock issued and outstanding immediately after grant of any option under the 2000 Plan. The 2000 Plan options vest up to five years and expire ten years from the grant date. Under our 1996 Stock Option Plan, as amended and restated in April 1998 (1996 Plan) we may grant non-qualified and incentive stock options for up to the greater of 1,932,119 shares or 15.0% of the aggregate number of shares of common stock outstanding. The 1996 Plan options vest up to seven years and expire seven to ten years from the grant date. The Compensation Committee of the Board of Directors, which consists entirely of independent directors, is responsible for determining the exercise price and vesting terms for the granted options. The 1996 Plan and 2000 Plan option exercise prices can be no less than the market price of our common stock on the date of grant.

In conjunction with the issuance of our Subordinated Notes in July 2000, we issued warrants to purchase 290,370 shares of the common stock at an exercise price of \$6.70. We recognized the fair value of these warrants of \$1.1 million as additional paid-in capital. The warrants may only be exercised by payment of the exercise price in cash to us, by cancellation of an amount of warrants equal to the fair market value of the exercise price, or by the cancellation of our indebtedness owed to the warrant holder. During 2001, 168,292 shares of our common stock were issued in conjunction with the exercise and cancellation of 217,778 warrants. At December 31, 2006 and 2005, 72,592 warrants remained outstanding.

For a summary of the status of our various option plans at December 31, 2006, see Note 2 to the consolidated financial statements.

Treasury Stock

We did not repurchase any of our common stock in the year ended December 31, 2006 and 2005. During the year ended December 31, 2004, we repurchased in the open market 10,000 shares of our common stock under a share repurchase program at an aggregate cost of \$0.1 million. Under the terms of our Senior Notes and our Credit Facility, we can purchase shares of our stock subject to certain cumulative restrictions.

Employee Stock Purchase Plan

We have an employee stock purchase plan under which employees can make contributions to purchase our common stock. Participation in the plan is elected annually by employees. The plan year begins each January 1st (the "Grant Date") and ends on December 31st (the "Exercise Date"). Purchases of common stock are made at the end of the year using the lower of the fair market value on either the Grant Date or Exercise Date, less a 15.0% discount. For the years ended December 31, 2006, 2005 and 2004, employee contributions of approximately \$0.3 million, \$0.4 million and \$0.3 million were used to purchase 22,593, 30,553 and 40,213 shares, respectively, of our common stock.

2006 Equity Incentive Plan

Our stockholders approved the establishment of the 2006 Equity Incentive Plan (2006 Plan) at our 2006 annual meeting. The purpose of the 2006 Plan is to promote the interests of the Company and its stockholders by (i) attracting and retaining employees, directors, and consultants of the Company and its affiliates, (ii) motivating such individuals by means of performance-related incentives to achieve longer-range performance goals, and (iii) enabling such individuals to participate in the long-term growth and financial success of the Company. At the discretion of the Compensation Committee, any employee, director, or consultant of the Company or its affiliates may be granted an award under the 2006 Plan. The

Compensation Committee administers the 2006 Plan.

A total of 1,400,000 shares of common stock are authorized for issuance under the 2006 Plan, all of which may be issued pursuant to incentive stock options. These shares of common stock will be in a "fungible pool" with shares subject to restricted stock, stock compensation and other stock-based awards counted against this limit as two (2) shares for every one (1) share granted and any shares subject to any other type of award to be counted against this limit as one (1) share for every one (1) share granted. Stock options (both non-qualified stock options and incentive stock options), stock appreciation rights, restricted stock, restricted stock units, performance awards, stock compensation and other stock-based awards may be granted under the 2006 Plan.

In the event of a Change of Control, as defined in the 2006 Plan, any outstanding stock option, stock appreciation right, non-performance based restricted stock or restricted stock unit award, and performance based restricted stock, restricted stock units, performance share or performance unit award (unless otherwise provided in the performance award agreement) will automatically vest. Upon a Change of Control, the Board of Directors may also take any one or more of the following actions: (i) provide for the purchase of any outstanding awards by the Company; (ii) make adjustments to any outstanding awards; or (iii) allow for the assumption or substitution of outstanding awards by the acquiring or surviving corporation. No awards have been made to any individual under the 2006 Plan as of December 31, 2006.

Deferred Bonus Plan

We have a deferred bonus plan for certain employees. Pursuant to the plan at its inception, approximately \$4.7 million was deposited on behalf of individual participants into a rabbi trust account, which included approximately \$3.6 million in cash and \$1.1 million in our treasury stock. The treasury stock portion of the rabbi trust remained as treasury stock, while the participants were able to give investment directions to the trustee as to the cash portion, subject to certain limitations. The investments of the rabbi trust represented our assets and were included in our accompanying Consolidated Balance Sheets based on the nature of the assets held. Assets placed into the rabbi trust are irrevocable; therefore, they are restricted as to our use under the terms of the trust and the deferred bonus plan. Remaining assets held in the rabbi trust were distributed in full upon final vesting of the trust in 2006.

The plan generally vested 100.0% upon the achievement of an aggregate amount of monthly credits (based on a fixed monthly earnings milestone) which occurred at the end of five years beginning October 1, 2001. Based on the expected earnings period, compensation expense and the related compensation liability for the aggregate plan value were recognized over five years. To the extent the vesting was extended or accelerated based on the achievement of the financial milestones, recognition of compensation expense would be adjusted on a prospective basis. In the event of a change of control (as defined in the plan), the amounts in each participants account would be paid to the participant in a lump sum. For the years ended December 31, 2005 and 2004, we expensed approximately \$0.4 million and \$0.07 million, respectively, under the deferred bonus plan. There was no expense related to the plan in the year ended December 31, 2006.

While periodic gains on the value of each participant's investments held in the rabbi trust were recorded currently in income, an equal amount of compensation expense and related compensation liability was recorded, since participants were fully vested in such gains. Periodic losses incurred by participants in their invested balances were recorded as incurred. Such losses in excess of a participant's recorded compensation expense were guaranteed by the participants with a full-recourse obligation to us. These guarantees function to offset the loss on investments to the extent the obligations were not reserved for collectibility by us.

Amounts held in treasury stock were recorded at cost. An equal amount was established as deferred compensation and additional paid-in capital in our Consolidated Statements of Stockholders' Equity. The balance in the deferred bonus plan was amortized to compensation expense over the expected vesting period of five years.

14. DERIVATIVE FINANCIAL INSTRUMENTS AND GUARANTEES

Debt Service Reserve Fund and Debt Service Fund

In August 2001, MCF completed a bond offering to finance the 2001 Sale and Leaseback Transaction (in which we sold eleven facilities (as identified in Item 1 of this report) to MCF). In connection with this bond offering, two reserve fund accounts were established by MCF pursuant to the terms of the indenture: (1) MCF's Debt Service Reserve Fund, aggregating \$23.8 million at December 31, 2006, was established to make payments on MCF's outstanding bonds in the event we (as lessee) should fail to make the scheduled rental payments to MCF and (2) MCF's Debt Service Fund, aggregating \$23.0 million at December 31, 2006, was established to accumulate the monthly lease payments that MCF receives from us until such funds are used to pay MCF's semi-annual bond interest and annual bond principal payments. Both reserve fund accounts are subject to the agreements with the MCF Equity Investors whereby guaranteed rates of return of 3.0% and 5.08%, respectively, are provided for in the balance of the Debt Service Reserve Fund and the Debt Service Fund. The guaranteed rates of return are characterized as cash flow hedge derivative instruments. At inception, the derivatives had an aggregate fair value of \$4.0 million, which has been recorded as a decrease to the equity investment in MCF made by the MCF Equity Investors (MCF minority interest) and as a liability in our Consolidated Balance Sheets. Changes in the fair value of the derivative instruments are recorded as an adjustment to other long-term liabilities and reported as other comprehensive income (loss) in our Consolidated Statements of Operations and Comprehensive Income (Loss). At December 31, 2006, the fair value of these derivative instruments was approximately \$3.2 million. As a result, our Consolidated Statements of Operations and Comprehensive Income (Loss) include accumulated other comprehensive income (loss) of approximately (\$0.1), (\$1.1) million and \$0.2 million for the years ended December 31, 2006, 2005 and 2004, respectively. The (\$1.1) million net unrealized loss reported in comprehensive income (loss) for the year ended December 31, 2005 includes an adjustment of \$0.6 million for the cumulative tax effect of changes in fair value during the years ended December 31, 2002 and 2003. This adjustment decreased accumulated other comprehensive income and increased deferred tax liabilities in our Consolidated Balance Sheet as of December 31, 2005.

In connection with MCF's bond offering, the MCF Equity Investor provided a guarantee of the Debt Service Reserve Fund if a bankruptcy of the Company were to occur and a trustee for the estate of the Company were to include the Debt Service Reserve Fund as an asset of the Company's estate. This guarantee is characterized as an insurance contract and its fair value is being amortized to expense over the life of the debt.

15. RELATED PERSON TRANSACTIONS

One of our former directors is a partner in a law firm that provides legal services to us. Legal fees paid to this law firm were approximately \$0.1 million, \$0.9 million and \$2.0 million for the years ended December 31, 2006, 2005 and 2004, respectively.

In September 1999, we entered into a consulting agreement with Cornell's founder, who was a director of Cornell through October 2003. Services rendered under the consulting agreement included serving as a director of Cornell over the initial four years of the term of the agreement, and assisting in such areas as the development of new business, acquisitions, financings and executive management assimilation. As compensation for consulting services, we agreed to an annual payment of at least \$255,000 for each of the first four years of the seven-year initial term of the consulting agreement with an annual payment of at least \$180,000 for each of the last three years of the initial term. As additional compensation, we agreed to an annual bonus, subject to certain limitations, equal to \$75,000 during the first four years of the initial term and an annual bonus of \$60,000 during the last three years of the initial term. The initial term concluded in 2006 and the final bonus payment of \$60,000 was paid. The agreement was not renewed.

We also entered into a non-compete agreement with Cornell's founder. The non-compete agreement has a term of 10 years and required us to pay a monthly fee of \$10,000 for the seven-year initial term of the consulting agreement. We capitalize the monthly payments and amortize the amounts over the 10-year term of the non-compete agreement. We recognized amortization expense related to this agreement of approximately \$84,000 for each of the years ended December 31, 2006, 2005 and 2004.

We maintain a life insurance policy for Cornell's founder and made payments related to this policy of approximately \$0.2 million for each of the years ended December 31, 2006, 2005 and 2004.

Total payments made for the consulting and insurance premiums, as described above, for Cornell's founder were approximately \$0.5 million, \$0.9 million and \$0.7 million for the years ended December 31, 2006, 2005 and 2004, respectively.

We entered into a consulting agreement with a former director which expires in December 2008. Services rendered under this agreement include research and analysis for various topics including data collection, support and training for program development; performance-based contractual requirements and performance-improvement processes, accreditations and regulatory requirements. Total payments under this agreement, which has a termination fee incorporated for a termination prior to maturity, totaled \$0.3 million for each of the years ended December 31, 2006 and 2005. The termination fee at December 2006 was \$0.2 million.

16. SEGMENT DISCLOSURE

Our three operating divisions are our reportable segments. The adult secure institutional services segment consists of the operations of secure adult incarceration facilities. The juvenile segment consists of providing residential treatment and educational programs and non-residential community-based programs to juveniles between the ages of ten and 17 who have either been adjudicated or suffer from behavioral problems. The adult community-based corrections and treatment services segment consists of providing pre-release and halfway house programs for adult offenders who are either on probation or serving the last three to six-months of their sentences on parole and preparing for re-entry into society at large as well as community-based treatment and education programs as an alternative to incarceration. All of our customers and long-lived assets are located in the United States of America. The accounting policies of our reportable segments are the same as those described in the summary of significant accounting policies in Note 2 to the Consolidated Financial Statements. Intangible assets are not included in each segment's reportable assets, and the amortization of intangible assets is not included in the determination of a segment's operating income. We evaluate performance based on income or loss from operations before general and administrative expenses, incentive bonuses, amortization of intangibles, interest and income taxes. Corporate and other assets are comprised primarily of cash, investment securities available for sale, accounts receivable, debt service fund, deposits, property and equipment, deferred taxes, deferred costs and other assets. Corporate and other expense from operations primarily consists of depreciation and amortization on the corporate office facilities and equipment, and is presented separately as such charges cannot be readily identified for allocation to a particular segment.

The only significant non-cash items reported in the respective segments' income from operations is depreciation and amortization (excluding intangibles) and impairment of long-lived assets (in thousands).

	Year Ended December 31,		
	2006	2005	2004
Revenue:			
Adult secure institutional	\$ 178,795	\$ 128,440	\$ 114,819
Juvenile	115,765	119,006	113,821
Adult community-based	66,295	63,329	48,550
Total revenue	<u>\$ 360,855</u>	<u>\$ 310,775</u>	<u>\$ 277,190</u>
Pre-opening and start-up expenses:			
Adult secure institutional	\$ 2,657	\$ 7,213	\$ 4,971
Juvenile	—	1,804	3,790
Adult community-based	—	—	42
Total pre-opening and start-up expenses	<u>\$ 2,657</u>	<u>\$ 9,017</u>	<u>\$ 8,803</u>
Impairment of long-lived assets:			
Adult secure institutional	\$ —	\$ —	\$ —
Juvenile	—	—	9,300
Adult community-based	355	—	—
Total impairment of long-lived assets	<u>\$ 355</u>	<u>\$ —</u>	<u>\$ 9,300</u>
Depreciation and amortization:			
Adult secure institutional	\$ 8,008	\$ 6,324	\$ 4,967
Juvenile	3,118	3,299	3,276
Adult community-based	1,892	2,098	1,788
Amortization of intangibles	2,243	2,094	1,365
Corporate and other	1,024	1,385	1,791
Total depreciation and amortization	<u>\$ 16,285</u>	<u>\$ 15,200</u>	<u>\$ 13,187</u>
Income from operations:			
Adult secure institutional	\$ 44,849	\$ 26,186	\$ 24,911
Juvenile	12,574	13,672	3,811
Adult community-based	12,362	11,874	9,177
Subtotal	69,785	51,732	37,899
General and administrative expenses	(21,720)	(20,387)	(20,284)
Amortization of intangibles	(2,243)	(2,094)	(1,364)
Corporate and other	(1,024)	(1,385)	(1,792)
Total income from operations	<u>\$ 44,798</u>	<u>\$ 27,866</u>	<u>\$ 14,459</u>
Loss on discontinued operations, net of tax			
Adult secure institutional	\$ —	\$ —	\$ —
Juvenile	(706)	(3,560)	(2,856)
Adult community-based	(1)	(62)	423
Total loss on discontinued operations, net of tax	<u>\$ (707)</u>	<u>\$ (3,622)</u>	<u>\$ (2,433)</u>
Capital expenditures:			
Adult secure institutional	\$ 9,811	\$ 48,558	\$ 17,456
Juvenile	1,182	473	14,790
Adult community-based	749	1,358	6,703
Corporate and other	575	739	1,294
Total assets	<u>\$ 12,317</u>	<u>\$ 51,128</u>	<u>\$ 40,243</u>
Assets:			
Adult secure institutional	\$ 233,670	\$ 213,107	\$ 172,793
Juvenile	100,366	106,457	123,890
Adult community-based	63,105	67,298	62,984
Intangible assets, net	19,265	21,666	14,747
Corporate and other	107,127	102,100	133,217
Total assets	<u>\$ 523,533</u>	<u>\$ 510,628</u>	<u>\$ 507,631</u>

17. GUARANTOR DISCLOSURES

We completed an offering of \$112.0 million of Senior Notes in June 2004. The Senior Notes are guaranteed by each of our subsidiaries (Guarantor Subsidiaries). MCF does not guarantee the Senior Notes (Non-Guarantor Subsidiary). These guarantees are joint and several obligations of the Guarantor Subsidiaries. The following condensed consolidating financial information presents the financial condition, results of operations and cash flows for the parent company, the Guarantor Subsidiaries and the Non-Guarantor Subsidiary, together with the consolidating adjustments necessary to present our results on a consolidated basis.

Condensed Consolidating Balance Sheet as of December 31, 2006 (in thousands)

	Parent	Guarantor Subsidiaries	Non- Guarantor Subsidiary	Eliminations	Consolidated
Assets					
Current assets:					
Cash and cash equivalents	\$ 18,083	\$ 371	\$ 75	\$ —	\$ 18,529
Investment securities	11,925	—	—	—	11,925
Accounts receivable	2,661	73,448	365	—	76,474
Restricted assets	—	1,658	22,953	—	24,611
Prepays and other	11,909	2,303	—	—	14,212
Total current assets	44,578	77,780	23,393	—	145,751
Property and equipment, net	108	173,916	150,419	(5,379)	319,064
Other assets:					
Debt service reserve fund	—	—	23,801	—	23,801
Deferred costs and other	48,448	21,943	6,754	(42,228)	34,917
Investment in subsidiaries	27,427	2,237	—	(29,664)	—
Total assets	<u>\$ 120,561</u>	<u>\$ 275,876</u>	<u>\$ 204,367</u>	<u>\$ (77,271)</u>	<u>\$ 523,533</u>
Liabilities and Stockholders' Equity					
Current liabilities:					
Accounts payable and accrued liabilities	\$ 46,791	\$ 9,371	\$ 5,577	\$ (1,576)	\$ 60,163
Current portion of long-term debt	—	10	10,500	—	10,510
Total current liabilities	46,791	9,381	16,077	(1,576)	70,673
Long-term debt, net of current portion	109,934	37	145,500	—	255,471
Deferred tax liabilities	10,959	94	—	320	11,373
Other long-term liabilities	6,011	211	42,680	(44,450)	4,452
Intercompany	(234,698)	234,698	—	—	—
Total liabilities	(61,003)	244,421	204,257	(45,706)	341,969
Stockholders' equity	181,564	31,455	110	(31,565)	181,564
Total liabilities and stockholders' equity	<u>\$ 120,561</u>	<u>\$ 275,876</u>	<u>\$ 204,367</u>	<u>\$ (77,271)</u>	<u>\$ 523,533</u>

Condensed Consolidating Balance Sheet as of December 31, 2005 (in thousands)

	<u>Parent</u>	<u>Guarantor Subsidiaries</u>	<u>Non- Guarantor Subsidiary</u>	<u>Eliminations</u>	<u>Consolidated</u>
Assets					
Current assets:					
Cash and cash equivalents	\$ 12,579	\$ 1,114	\$ 30	\$ —	\$ 13,723
Investment securities	7,250	—	—	—	7,250
Accounts receivable	7,718	60,337	372	—	68,427
Restricted assets	—	2,633	19,586	—	22,219
Prepays and other	11,828	2,337	—	—	14,165
Total current assets	39,375	66,421	19,988	—	125,784
Property and equipment, net	148	174,886	154,641	(5,814)	323,861
Other assets:					
Debt service reserve fund	—	—	23,802	—	23,802
Deferred costs and other	41,926	23,861	8,772	(37,378)	37,181
Investment in subsidiaries	14,602	3,806	—	(18,408)	—
Total assets	<u>\$ 96,051</u>	<u>\$ 268,974</u>	<u>\$ 207,203</u>	<u>\$ (61,600)</u>	<u>\$ 510,628</u>
Liabilities and Stockholders' Equity					
Current liabilities:					
Accounts payable and accrued liabilities	\$ 43,561	\$ 11,920	\$ 5,879	\$ (2,563)	\$ 58,797
Current portion of long-term debt	—	1	9,700	—	9,701
Total current liabilities	43,561	11,921	15,579	(2,563)	68,498
Long-term debt, net of current portion	110,659	—	156,000	—	266,659
Deferred tax liabilities	8,076	(1,763)	—	395	6,708
Other long-term liabilities	5,490	108	35,640	(37,936)	3,302
Intercompany	(237,196)	237,196	—	—	—
Total liabilities	(69,410)	247,462	207,219	(40,104)	345,167
Stockholders' equity	165,461	21,512	(16)	(21,496)	165,461
Total liabilities and stockholders' equity	<u>\$ 96,051</u>	<u>\$ 268,974</u>	<u>\$ 207,203</u>	<u>\$ (61,600)</u>	<u>\$ 510,628</u>

Condensed Consolidating Statement of Operations for the year ended December 31, 2006 (in thousands)

	Parent	Guarantor Subsidiaries	Non- Guarantor Subsidiary	Eliminations	Consolidated
Revenues.....	\$ 18,008	\$ 408,832	\$ 18,008	\$ (83,993)	\$ 360,855
Operating expenses.....	23,498	335,160	33	(83,651)	275,040
Pre-opening and start-up expenses.....	—	2,657	—	—	2,657
Impairment of long-lived assets.....	—	355	—	—	355
Depreciation and amortization.....	—	12,499	4,222	(436)	16,285
General and administrative expenses.....	21,617	—	103	—	21,720
Income (loss) from operations.....	(27,107)	58,161	13,650	94	44,798
Overhead allocations	(40,432)	40,432	—	—	—
Interest, net	6,653	5,085	13,522	(2,190)	23,070
Equity earnings in subsidiaries	13,360	—	—	(13,360)	—
Income before provision for income taxes.....	20,032	12,644	128	(11,076)	21,728
Provision for income taxes	8,159	—	—	989	9,148
Income from continuing operations.....	11,873	12,644	128	(12,065)	12,580
Discontinued operations, net of income tax benefit of \$381	—	(707)	—	—	(707)
Net income.....	<u>\$ 11,873</u>	<u>\$ 11,937</u>	<u>\$ 128</u>	<u>\$ (12,065)</u>	<u>\$ 11,873</u>

Condensed Consolidating Statement of Operations for the year ended December 31, 2005 (in thousands)

	<u>Parent</u>	<u>Guarantor Subsidiaries</u>	<u>Non- Guarantor Subsidiary</u>	<u>Eliminations</u>	<u>Consolidated</u>
Revenues.....	\$ 18,014	\$ 349,497	\$ 18,008	\$ (74,744)	\$ 310,775
Operating expenses.....	16,794	295,860	56	(74,405)	238,305
Pre-opening and start-up expenses.....	—	9,017	—	—	9,017
Depreciation and amortization.....	—	11,409	4,222	(431)	15,200
General and administrative expenses.....	20,312	—	75	—	20,387
Income (loss) from operations.....	(19,092)	33,211	13,655	92	27,866
Overhead allocations.....	(27,920)	27,920	—	—	—
Interest, net.....	2,771	5,089	13,814	49	21,723
Equity earnings in subsidiaries.....	(3,491)	—	—	3,491	—
Income (loss) before provision for income taxes....	2,566	202	(159)	3,534	6,143
Provision for income taxes.....	2,260	—	—	(45)	2,215
Income (loss) from continuing operations.....	306	202	(159)	3,579	3,928
Discontinued operations, net of income tax benefit of \$1,950.....	—	(3,622)	—	—	(3,622)
Net income (loss).....	<u>\$ 306</u>	<u>\$ (3,420)</u>	<u>\$ (159)</u>	<u>\$ 3,579</u>	<u>\$ 306</u>

Condensed Consolidating Statement of Operations for the year ended December 31, 2004 (in thousands)

	Parent	Guarantor Subsidiaries	Non- Guarantor Subsidiary	Eliminations	Consolidated
Revenues.....	\$ 18,272	\$ 312,924	\$ 18,008	\$ (72,014)	\$ 277,190
Operating expenses.....	24,480	257,774	52	(71,149)	211,157
Pre-opening and start-up expenses.....	—	8,803	—	—	8,803
Impairment of long-lived assets.....	—	9,300	—	—	9,300
Depreciation and amortization.....	84	9,189	4,222	(308)	13,187
General and administrative expenses.....	20,209	—	75	—	20,284
Income (loss) from operations.....	(26,501)	27,858	13,659	(557)	14,459
Overhead allocations.....	(33,851)	33,851	—	—	—
Interest, net.....	(304)	5,974	14,641	43	20,354
Loss on extinguishment of debt.....	—	2,361	—	—	2,361
Equity earnings in subsidiaries.....	(18,328)	—	—	18,328	—
Loss before provision (benefit) for income taxes	(10,674)	(14,328)	(982)	17,728	(8,256)
Provision (benefit) for income taxes.....	(3,241)	423	—	(438)	(3,256)
Loss from continuing operations.....	(7,433)	(14,751)	(982)	18,166	(5,000)
Discontinued operations, net of income tax benefit of \$1,589.....	—	(2,433)	—	—	(2,433)
Net loss.....	<u>\$ (7,433)</u>	<u>\$ (17,184)</u>	<u>\$ (982)</u>	<u>\$ 18,166</u>	<u>\$ (7,433)</u>

Condensed Consolidating Statement of Cash Flows for the year ended December 31, 2006 (in thousands)

	<u>Parent</u>	<u>Guarantor Subsidiaries</u>	<u>Non- Guarantor Subsidiary</u>	<u>Consolidated</u>
Cash flows from operating activities:				
Net cash provided by operating activities	\$ 7,859	\$ 8,693	\$ 13,112	\$ 29,664
Cash flows from investing activities:				
Capital expenditures	—	(12,317)	—	(12,317)
Purchases of investment securities	(427,600)	—	—	(427,600)
Sales of investment securities	422,925	—	—	422,925
Payments to restricted debt payment account, net	—	—	(3,367)	(3,367)
Proceeds from sale of fixed assets	—	2,892	—	2,892
Net cash used in investing activities	<u>(4,675)</u>	<u>(9,425)</u>	<u>(3,367)</u>	<u>(17,467)</u>
Cash flows from financing activities:				
Payments of MCF bonds	—	—	(9,700)	(9,700)
Tax benefit of stock option exercises	224	—	—	224
Payments on capital lease obligations	—	(11)	—	(11)
Proceeds from exercise of stock options	2,096	—	—	2,096
Net cash (used in) provided by financing activities	<u>2,320</u>	<u>(11)</u>	<u>(9,700)</u>	<u>(7,391)</u>
Net increase (decrease) in cash and cash equivalents	5,504	(743)	45	4,806
Cash and cash equivalents at beginning of period	12,579	1,114	30	13,723
Cash and cash equivalents at end of period	<u>\$ 18,083</u>	<u>\$ 371</u>	<u>\$ 75</u>	<u>\$ 18,529</u>

Condensed Consolidating Statement of Cash Flows for the year ended December 31, 2005 (in thousands)

	<u>Parent</u>	<u>Guarantor Subsidiaries</u>	<u>Non- Guarantor Subsidiary</u>	<u>Consolidated</u>
Cash flows from operating activities:				
Net cash (used in) provided by operating activities.....	\$ (34,642)	\$ 51,475	\$ 11,435	\$ 28,268
Cash flows from investing activities:				
Capital expenditures.....	—	(51,128)	—	(51,128)
Acquisition of a business.....	(9,064)	—	—	(9,064)
Purchases of investment securities	(1,022,295)	—	—	(1,022,295)
Sales of investment securities.....	1,066,785	—	—	1,066,785
Payments to restricted debt payment account, net.....	—	—	(2,445)	(2,445)
Proceeds from sale of fixed assets.....	—	647	—	647
Net cash provided by (used in) investing activities.....	<u>35,426</u>	<u>(50,481)</u>	<u>(2,445)</u>	<u>(17,500)</u>
Cash flows from financing activities:				
Payments of MCF bonds.....	—	—	(9,000)	(9,000)
Payments of acquired debt	(1,905)	—	—	(1,905)
Payments on capital lease obligations	—	(176)	—	(176)
Proceeds from exercise of stock options and warrants	4,141	—	—	4,141
Net cash (used in) provided by financing activities	<u>2,236</u>	<u>(176)</u>	<u>(9,000)</u>	<u>(6,940)</u>
Net increase (decrease) in cash and cash equivalents	3,020	818	(10)	3,828
Cash and cash equivalents at beginning of period	9,559	296	40	9,895
Cash and cash equivalents at end of period.....	<u>\$ 12,579</u>	<u>\$ 1,114</u>	<u>\$ 30</u>	<u>\$ 13,723</u>

Condensed Consolidating Statement of Cash Flows for the year ended December 31, 2004 (in thousands)

	<u>Parent</u>	<u>Guarantor Subsidiaries</u>	<u>Non- Guarantor Subsidiary</u>	<u>Consolidated</u>
Cash flows from operating activities:				
Net cash provided by (used in) operating activities.....	<u>\$ (87,701)</u>	<u>\$ 89,046</u>	<u>\$ 10,748</u>	<u>\$ 12,093</u>
Cash flows from investing activities:				
Capital expenditures.....	—	(40,243)	—	(40,243)
Purchase of investment securities.....	(471,410)	—	—	(471,410)
Sales of investment securities.....	419,670	—	—	419,670
Purchase of facility management contract.....	—	(3,000)	—	(3,000)
Refund from restricted escrow arrangement.....	5,000	—	—	5,000
BOP claim reimbursement.....	—	5,566	—	5,566
Payments to restricted debt payment account, net.....	—	—	(2,463)	(2,463)
Proceeds from sale of fixed assets.....	—	1,137	—	1,137
Net cash used in investing activities.....	<u>(46,740)</u>	<u>(36,540)</u>	<u>(2,463)</u>	<u>(85,743)</u>
Cash flows from financing activities:				
Proceeds from long-term debt and line of credit.....	69,000	—	—	69,000
Payments on line of credit.....	(71,000)	—	—	(71,000)
Payments on synthetic lease.....	—	(52,499)	—	(52,499)
Proceeds from Senior Notes, net of discount.....	110,527	—	—	110,527
Payments on MCF Bonds.....	—	—	(8,300)	(8,300)
Payment for debt issuance and other financing costs.....	(6,076)	—	—	(6,076)
Payments on capital lease obligations.....	(7)	—	—	(7)
Proceeds from exercise of stock options.....	1,844	—	—	1,844
Purchases of treasury stock.....	(115)	—	—	(115)
Net cash provided by (used in) financing activities.....	<u>104,173</u>	<u>(52,499)</u>	<u>(8,300)</u>	<u>43,374</u>
Net (decrease) increase in cash and cash equivalents.....	(30,268)	7	(15)	(30,276)
Cash and cash equivalents at beginning of period.....	39,827	289	55	40,171
Cash and cash equivalents at end of period.....	<u>\$ 9,559</u>	<u>\$ 296</u>	<u>\$ 40</u>	<u>\$ 9,895</u>

17. SELECTED QUARTERLY FINANCIAL DATA (Unaudited)
(in thousands, except per share data)

	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	Year
2006:					
Revenues.....	\$ 83,847	\$ 90,497	\$ 92,383	\$ 94,128	\$ 360,855
Income from continuing operations	1,210	4,063	2,584	4,723	12,580
Discontinued operations, net of tax	(526)	(182)	—	—	(707)
Net income.....	684	3,881	2,584	4,723(1)	11,873
Earnings per share:					
Basic -					
Income from continuing operations	\$ 0.09	\$ 0.29	\$ 0.19	\$ 0.33	\$ 0.90
Discontinued operations, net of tax.....	\$ (0.04)	\$ (0.01)	\$ —	\$ —	\$ (0.05)
Net income.....	\$ 0.05	\$ 0.28	\$ 0.19	\$ 0.33	\$ 0.85
Diluted -					
Income from continuing operations	\$ 0.09	\$ 0.29	\$ 0.18	\$ 0.33	\$ 0.89
Discontinued operations, net of tax.....	\$ (0.04)	\$ (0.01)	\$ —	\$ —	\$ (0.05)
Net income.....	\$ 0.05	\$ 0.28	\$ 0.18	\$ 0.33	\$ 0.84
2005:					
Revenues.....	\$ 73,640	\$ 78,502	\$ 79,198	\$ 79,435	\$ 310,775
Income (loss) from continuing operations ...	(840)	1,371	1,556	1,841	3,928
Discontinued operations, net of tax	(1,433)	(1,682)	(279)	(228)	(3,622)
Net income (loss).....	(2,273)	(311)	1,277	1,613	306
Earnings (loss) per share:					
Basic -					
Income (loss) from continuing operations.....	\$ (0.05)	\$ 0.10	\$ 0.11	\$ 0.13	\$ 0.29
Loss on discontinued operations, net of tax	\$ (0.11)	\$ (0.12)	\$ (0.02)	\$ (0.01)	\$ (0.27)
Net income (loss).....	\$ (0.16)	\$ (0.02)	\$ 0.09	\$ 0.12	\$ 0.02
Diluted -					
Income (loss) from continuing operations.....	\$ (0.05)	\$ 0.10	\$ 0.11	\$ 0.13	\$ 0.29
Loss on discontinued operations, net of tax	\$ (0.11)	\$ (0.12)	\$ (0.02)	\$ (0.01)	\$ (0.27)
Net income (loss).....	\$ (0.16)	\$ (0.02)	\$ 0.09	\$ 0.12	\$ 0.02
2006 Balance Sheet Data:					
Working capital	\$ 56,206	\$ 63,842	\$ 61,865	\$ 75,257	\$ 75,078
Total assets	498,367	514,287	509,433	522,561	523,533
Long-term debt, net of current portion.....	264,948	263,852	255,472	255,471	255,471
Stockholders' equity	167,624	172,411	176,618	180,596	181,564
2005 Balance Sheet Data:					
Working capital	\$ 103,643	\$ 89,550	\$ 63,603	\$ 57,286	\$ 57,286
Total assets	501,026	511,247	496,406	510,628	510,628
Long-term debt, net of current portion.....	276,893	279,752	267,416	266,659	266,659
Stockholders' equity	159,088	159,622	163,243	165,461	165,461

(1) Includes impairment charges of \$0.4 million on long-lived assets for two of our adult community-based facilities.

ITEM 9. CHANGES IN AND DISAGREEMENTS WITH ACCOUNTANTS ON ACCOUNTING AND FINANCIAL DISCLOSURE

None.

ITEM 9A. CONTROLS AND PROCEDURES

Evaluation of Disclosure Controls and Procedures

We maintain disclosure controls and procedures designed to provide reasonable assurance that information disclosed in our annual and periodic reports is recorded, processed, summarized and reported, within the time periods specified in the Securities and Exchange Commission's rules and forms. In addition, we designed these disclosure controls and procedures to ensure that this information is accumulated and communicated to management, including the chief executive officer (CEO) and chief financial officer (CFO), to allow timely decisions regarding required disclosures. SEC rules require that we disclose the conclusions of our CEO and CFO about the effectiveness of our disclosure controls and procedures.

We do not expect that our disclosure controls and procedures will prevent all errors or fraud. A control system, no matter how well conceived and operated, can provide only reasonable, not absolute, assurance that the objectives of the control system are met. In addition, the design of disclosure controls and procedures must reflect the fact that there are resource constraints, and the benefits of controls must be considered relative to their costs. Because of the inherent limitation in a cost-effective control system, misstatements due to error or fraud could occur and not be detected.

Under the supervision and with the participation of our management, including our principal executive officer and principal financial officer, and as required by paragraph (b) of Rules 13a-15 and 15d-15 of the Securities Exchange Act of 1934, as amended (the "Exchange Act") we have evaluated the effectiveness of the design and operation of our disclosure controls and procedures (as defined in Rules 13a-15(e) and 15d-15(e) of the Exchange Act) as of the end of the period required by this report. Based on that evaluation, our principal executive officer and principal financial officer have concluded that these controls and procedures are effective as of that date.

Changes in Internal Control over Financial Reporting

In connection with the evaluation as required by paragraph (d) of Rules 13a-15 and 15d-15 of the Exchange Act, we have not identified any change in internal control over financial reporting (as such term is defined in Rules 13a-15(f) and 15d-15(f) under the Exchange Act) that occurred during our fiscal quarter ended December 31, 2005 that has materially affected, or is reasonably likely to materially affect, our internal control over financial reporting.

Management's Report on Internal Control Over Financial Reporting

See "Financial Statements and Supplementary Data—Management's Report on Internal Control over Financial Reporting" in Item 8 of this report.

Report of the Registered Public Accounting Firm

See "Financial Statements and Supplementary Data—Report of Independent Registered Public Accounting Firm" in Item 8 of this report.

ITEM 9B. OTHER INFORMATION

None.

PART III

Intentionally omitted. The information required by Part III will be made available, not later than 120 days after the close of our fiscal year, in either a definitive proxy statement or a Form 10-K/A. Our filings with the Securities and Exchange Commission are available free of charge on the Securities and Exchange Commissions's web site at www.sec.gov.

We submitted our Section 303A Annual Chief Executive Officer Certification to the New York Stock Exchange. The Certification was not qualified in any respect. We also filed with the Securities and Exchange Commission, as Exhibits 31.1 and 31.2 to our Annual Report on Form 10-K for the year ended December 31, 2006, the Chief Executive Officer and Chief Financial Officer Certifications required under Section 302 of the Sarbanes-Oxley Act of 2002 regarding the quality of our public disclosure.

PART IV

Intentionally omitted. The information required by Part IV is contained in our Form 10-K for the fiscal year ended December 31, 2006. Our filings with the Securities and Exchange Commission are available free of charge on the Securities and Exchange Commissions's web site at www.sec.gov.

Corporate Directory (As of April 1, 2007)

DIRECTORS

Anthony R. Chase¹ (52)
Chairman and Chief Executive Officer,
ChaseCom, LP

Richard Crane^{2,3} (60)
Attorney at Law

Zachary R. George (29)
Portfolio Manager,
FrontFour Capital Group LLC

Todd Goodwin^{2,3} (75)
Retired Partner,
Gibbons, Goodwin, van Amerongen

James E. Hyman (47)
Chairman and Chief Executive Officer,
Cornell Companies

Andrew R. Jones² (44)
Founder and Managing Member,
North Star Partners, LP

Alfred Jay Moran, Jr.¹ (63)
Chairman and Chief Executive Officer,
Moran Group LLC

D. Stephen Slack¹ (57)
President and Chief Executive Officer,
South Bay Resources LLC

Sally L. Walker² (58)
Managing Member, Under Foot LLC

¹ Audit Committee member

² Compensation Committee member

³ Nominating/Governance Committee member

EXECUTIVE OFFICERS

James E. Hyman (47)
Chairman and Chief Executive Officer

John R. Nieser (48)
Chief Financial Officer and Treasurer

Patrick N. Perrin (46)
Senior Vice President, Chief Administrative Officer

William E. Turcotte (43)
General Counsel and Corporate Secretary

KEY MANAGEMENT PERSONNEL

Troy R. Berreth (37)
Vice President, Information Technology

Michael L. Caltabiano (49)
Senior Vice President, Adult Corrections

Benjamin E. Erwin (29)
Vice President, Corporate Development

Percy L. Jackson (44)
Vice President, Purchasing

R. Scott Jackson (41)
Vice President, Internal Audit

Christine M. Parker (29)
Director, Investor Relations

Jonathan P. Swatsburg (35)
Senior Vice President, Abraxas Youth & Family Services

CORPORATE INFORMATION

Independent Accountants
PricewaterhouseCoopers LLP
1201 Louisiana, Suite 2900
Houston, Texas 77002

Stock Transfer Agent and Registrar
Computershare Trust Company
350 Indiana Street, Suite 800
Golden, Colorado 80401
303-262-0600

Corporate Headquarters
Cornell Companies, Inc.
1700 West Loop South, Suite 1500
Houston, Texas 77027
713-623-0790

Stock Listing
New York Stock Exchange Ticker Symbol: CRN



END

